Appendix F Development and Evaluation of Design Adjustments Since Publication of the Draft EIS

APPENDIX F Development and Evaluation of Design Adjustments Since Publication of the Draft EIS

This appendix provides a description of the development and evaluation of design adjustments to LRT 3A and LRT 3A-1 that occurred after the Draft Environmental Impact Statement (Draft EIS) was published in October 2012. In general, the design adjustment process was initiated in January 2013 after the close of the Draft EIS public comment period and concluded in April and July 2014 with the identification by the Council of the design adjustments to be incorporated into the LPA, including light rail and related design adjustments and freight rail modifications. The LPA includes double-tracked light rail line between Minneapolis and Eden Prairie with seventeen light rail stations and an Operations and Maintenance Facility (OMF). Under the LPA, the proposed light rail alignment would run through the Golden Triangle/Opus areas, to Hennepin County Regional Railroad Authority (HCRRA) property through Hopkins and St. Louis Park, then along the Kenilworth Corridor through Minneapolis to Royalston Station and connecting to Target Field Station. Two of the five build alternatives in the Draft EIS include the LPA (LRT 3A and LRT 3A-1). The transit improvements included in LRT 3A and LRT 3A-1 are coupled with the proposed relocation or co-location of TC&W freight trains currently operating along the Bass Lake Spur and Kenilworth Corridor. LRT 3A includes the proposed relocation of TC&W trains to the MN&S Spur and Wayzata Subdivision, while LRT 3A-1 includes the continued operations of TC&W freight trains currently operating along the Bass Lake Spur and Kenilworth Corridor.

This appendix provides the following: an overview of the design adjustment process to LRT 3A and LRT 3A-1, inclusive of the LPA; coordination activities that have occurred since publication of the Draft EIS; and a detailed review of the development and evaluation of light rail-related design adjustments and freight rail modifications since publication of the Draft EIS that could result in new significant impacts not addressed in the Draft EIS in the Eden Prairie Segment, for the proposed Hopkins Operations and Maintenance Facility (OMF), and in the St. Louis Park/Minneapolis Segment. This appendix includes the following sections:

- 1.0 Overview of the Design Adjustment Process
- 2.0 Coordination
- 3.0 Eden Prairie Segment
- 4.0 Potential Operations and Maintenance Facility Sites
- 5.0 St. Louis Park/Minneapolis Segment
- 6.0 Locally Requested Capital Investments

1.0 Overview of the Design Adjustment Process

This section summarizes the process used by the Council to identify design adjustments to the LRT 3A and LRT 3A-1 since the end of the Draft EIS public comment period on December 31, 2012. The project team developed and evaluated the design adjustments in response to comments submitted on the Draft EIS, including proposed adjustments to: accommodate local goals and objectives; improve the performance of the proposed light rail extension; reduce project costs; and avoid or minimize the project's adverse environmental impacts.

The project's ongoing engagement and communication with the affected public has been a fundamental element of planning for the Southwest LRT Project, including the design adjustment process implemented since completion of the Draft EIS public comment period. That general process and timeframe is illustrated in Exhibit F-1.

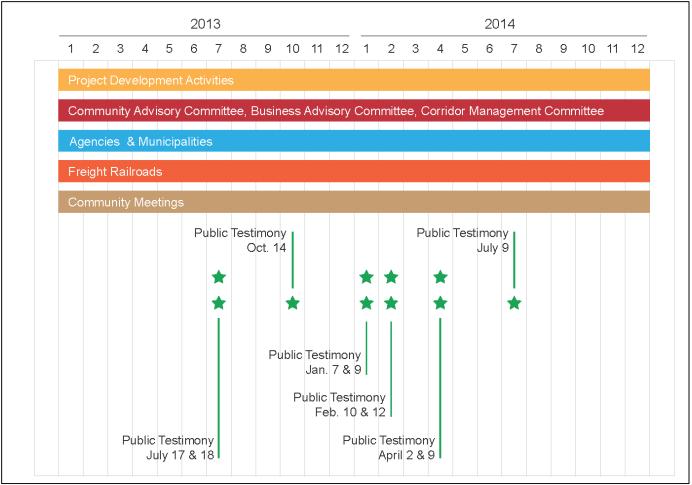
The design adjustment process implemented since completion of the Draft EIS was supported by the project's Technical Project Advisory Committee (TPAC), which is composed of staff from the Council's Southwest LRT Project Office, Hennepin County, MnDOT, the cities of Eden Prairie, Minnetonka, Hopkins, St. Louis Park, and Minneapolis, Three Rivers Park District, and the Council's Metro Transit Rail Operations

division. Community and business representatives serve on the project's Business Advisory Committee (BAC) and Community Advisory Committee (CAC), which provide input and recommendations to the Corridor Management Committee (CMC), including design adjustments developed and evaluated since publication of the Draft EIS.

Since early 2013, the Council held approximately 20 public open houses and community meetings (see Chapter 4 of the Supplemental Draft EIS) and provided dozens of presentations at the request of various groups throughout the project corridor. Meetings with the public have been tailored to present information and solicit feedback on specific project issues. Chapter 4 of the Supplemental Draft EIS provides additional detail on the project's public involvement process and activities since the end of the Draft EIS public comment period, and it provides additional information on the makeup of the CAC and BAC.

EXHIBIT F-1

Overview of Coordination Activities for SWLRT Design Adjustment Process



On March 31, 2014, Council staff released a draft recommendation of the design adjustments to be incorporated into the proposed project. Following receipt of public comment on those recommendations at its meeting on April 2, 2014, the CMC adopted a resolution recommending the design adjustments to be incorporated into the proposed project's scope and budget. On April 9, 2014, the Council identified the adjustments to be incorporated into the proposed project. The Council's action was based on its consideration of the technical analysis of the range of potential design adjustments to the proposed project, as summarized in Section 2.3 of this Supplemental Draft EIS. The Council also considered comments received from the public, agencies, jurisdictions, and committees within the project's public involvement and agency coordination activities since the close of the Draft EIS public comment period, as summarized in Chapter 4 of this Supplemental Draft EIS, including public testimony received at its meeting on April 9, 2014. On July 9, 2014, the CMC considered additional design adjustments within the City of Minneapolis that were proposed

in a memorandum of understanding between the Council and the City of Minneapolis (see Appendix D, Sources and References Cited, for instructions on how to access the executed memorandum). The CMC endorsed the additional proposed design adjustments, which the Council subsequently approved on July 9, 2014.

2.0 Coordination

This section provides a description of coordination activities that have occurred since publication of the Draft EIS. These activities helped to support the development and evaluation of design adjustments to LRT 3A and LRT 3A-1 described in Sections 3.0, 4.0, and 5.0 of this appendix, related to the Eden Prairie Segment, the Hopkins OMF, and the St. Louis Park/Minneapolis Segment.

2.1 Eden Prairie Segment

The process used to develop and evaluate the light rail improvements described in Section 3.0 of this appendix included the following coordination activities:

- Various public involvement activities, as described in Chapter 4 of the Supplemental Draft EIS. As illustrated in Exhibit F-1, these activities spanned the entire length of the segment's design adjustment process and included the opportunity to submit comments via printed public comment cards. Opportunities to provide public testimony were also available (see Table 4.4-1 in Chapter 4 of this Supplemental Draft EIS).
- Coordination with the project's participating agencies, as described in Chapter 4 of the Supplemental Draft EIS.
- Approximately 20 project-sponsored meetings associated with the Council's technical issue resolution process described in Chapter 4 of the Supplemental Draft EIS. Those meetings included, at various times, staff and/or consultants from the Council, MnDOT, Hennepin County, the City of Eden Prairie, Riley Purgatory Bluff Creek Watershed District, and SouthWest Transit.

2.2 Hopkins OMF

The process used to develop and evaluate the proposed location of the OMF described in Section 4.0 of this appendix included the following coordination activities:

- Various public involvement activities, as described in Chapter 4 of the Supplemental Draft EIS. As illustrated in Exhibit F-1, these activities spanned the entire length of the segment's design adjustment process and included the opportunity to submit comments via printed public comment cards. Opportunities to provide public testimony were also available (see Table 4.4-1 in Chapter 4 of the Supplemental Draft EIS).
- Coordination with the project's participating agencies, as described in Chapter 4 of the Supplemental Draft EIS.
- Approximately 25 project-sponsored meetings associated with the Council's technical issue resolution process described in Chapter 4 of the Supplemental Draft EIS. Those meetings included, at various times, staff and/or consultants from the Council, MnDOT, Hennepin County, and the cities of Eden Prairie, Minnetonka, Hopkins, St. Louis Park, and Minneapolis.

2.3 St. Louis Park/Minneapolis Segment

The process used to develop and evaluate light rail improvements and freight rail modifications described in Section 3 of this appendix included the following coordination activities:

• Various public involvement activities, as described in Chapter 4 of the Supplemental Draft EIS. As illustrated in Exhibit F-1, these activities spanned the entire length of the segment's design adjustment process and included the opportunity to submit comments via printed public comment cards. Opportunities to provide public testimony were also available (see Table 4.4-1 in Chapter 4 of the Supplemental Draft EIS).

- Coordination with the project's participating agencies, as described in Chapter 4 of the Supplemental Draft EIS.
- Project-sponsored meetings associated with the Council's technical issue resolution process described in Chapter 4 of the Supplemental Draft EIS. Those meetings included, at various times, staff and/or consultants from the Metropolitan Council, MnDOT, Hennepin County, the cities of Hopkins, Minneapolis, St. Louis Park, the Three Rivers Parks District, the Minneapolis Park and Recreation Board, Xcel Energy, and TranSystems, and representatives from BNSF, CP, and TC&W freight railroads.
- Attendance of and, at times, public comment by representatives from one or more freight railroads and/or freight rail shippers at approximately 30 project-sponsored committee or public involvement meetings (as documented in Chapter 4 of the Supplemental Draft EIS and in Section 2.0 of this appendix, respectively) or at meetings held between project staff and consultants and freight railroad representatives.

3.0 Eden Prairie Segment

This section provides a summary of the design adjustments to the LPA in the Eden Prairie Segment that were developed and evaluated after publication of the Draft EIS. This section first provides background information on the light rail and related improvements in the segment that were evaluated in the Draft EIS. Second, this section provides a description of the range of design adjustments to the LPA considered by the Council within the Eden Prairie Segment and how those potential design adjustments were evaluated.

3.1 Background

Four of the five light rail build alternatives evaluated in the Draft EIS (LRT 3A, LRT 3A-1, LRT 3C-1, and LRT 3C-2) included common proposed light rail and related improvements in Eden Prairie. Those alternatives, shown on Exhibit 2.2-1 and described in Section 2.2 of the Supplemental Draft EIS, included the following:

- **LRT Alignment:** The light rail alignment proposed within the Draft EIS within the Eden Prairie Segment extended east from a terminus just west of Mitchell Road, staying south of Highway 212 to the Southwest Station (cohabitated with the existing SouthWest Transit Center), and continuing east along Technology Drive to the intersection of Flying Cloud Drive and I-494.
- **LRT Stations:** The Draft EIS evaluated three proposed light rail stations in the Eden Prairie Segment, from west to east: (1) Mitchell Station, west of Mitchell Road and south of Highway 212, (2) Southwest Station, within the existing SouthWest Transit Center, and (3) Eden Prairie Town Center Station, on the south side of Technology Drive between Prairie Center and Flying Cloud drives.
- **LRT Park-and-ride Lots:** The Draft EIS proposed three park-and-ride lots within Eden Prairie: 400 surface and 400 structure spaces at Mitchell Station, 400 structured spaces at Southwest Station, and 650 structured spaces at Eden Prairie Town Center Station.

During the Draft EIS public comment period, the City of Eden Prairie asked the Council to investigate the feasibility of a more centrally located and walkable Eden Prairie Town Center Station that would provide better opportunities for transit-oriented development and redevelopment. The City noted that a station within walking distance of the Eden Prairie Center (a regional shopping mall) would help meet the City's long-term economic development goals and provide higher ridership due to its proximity to concentrations of existing and future employment and commercial activity centers. For similar reasons, the City also asked the Council to evaluate a location for the Mitchell Station that would be located south along Technology Drive, somewhere between Mitchell and Wallace Roads, additionally noting that this location for a park-and-ride lot may be better positioned to intercept automobile traffic coming from the west.

3.2 Design Adjustments Considered in the Eden Prairie Segment

Project staff developed a wide range of design adjustments to the LPA (see Table F.3-1 and F.3-2 and Exhibit F-2) intended to address comments received by the project from the City of Eden Prairie and others on the Draft EIS, and to help avoid or minimize adverse impacts, increase transit ridership and reduce project costs, while meeting the project's Purpose and Need (see Chapter 1 of the Supplemental Draft EIS).

TABLE F.3-1

Eden Prairie Segment – First- and Second-Step Adjustment Descriptions

First- and	Second-Step Subsegment Adjustments					
Western 7	erminus to Prairie Center Dr.					
Draft EIS 3A	Mitchell Station would be on the west side of Mitchell Rd. and on the north side of the Eaton property. LRT alignment would follow the south side of Highway 212 east to Southwest Station.					
5A	LRT alignment would be on the north side of Technology Dr. from Wallace Road to Mitchell Rd., turning south through private property bounded by Anderson Lakes Pkwy., Mitchell Rd., and Technology Dr., crossing Purgatory Creek on structure and passing between Flagship Corporate Center and Flagship Athletic Club facilities. Station on the north side of Anderson Lakes Pkwy. Could be aligned with a north-running or a center-running alignment adjustment on Singletree Ln., crossing Prairie Center Dr. on aerial structure.					
8A	LRT alignment would be on the south side of Technology Drive from Wallace Road, crossing Purgatory Creek on the south side of Technology Dr. On south side of Technology Dr. adjacent to Purgatory Creek Park to Prairie Center Dr.					
12A	LRT alignment would be on the north side of Technology Dr. from Wallace Rd. to future extension of Hiawatha St. then center-running along Technology Dr. to bus driveway at Southwest Station. At Purgatory Creek, the alignment would bridge over westbound Technology Dr. and remain on structure to cross the Southwest Station area just south of Southwest Transit Station parking garage. The structure would continue over to the east side of Prairie Center Dr. and connect to 21C.					
18A	Same as 20A west of Purgatory Creek, turning south at Purgatory Creek (crossing on a structure) and passing between Flagship Corporate Center and Flagship Athletic Club facilities. Could be aligned with a north-running or center-running alignment on Singletree Ln., crossing Prairie Center Dr. on structure. Includes several station options along Technology Dr.					
20A	Terminus station would be at Wallace Road. LRT alignment would run at-grade along north side of Technology Drive, switching to the south side of Technology Dr. at the west driveway at Eden Prairie City Center to the bus-only driveway at Southwest Station and cross Technology Dr. at-grade to Southwest Station.					
23A	LRT alignment would be located on the north side of Technology Dr., from Wallace Rd. to future extension of Hiawatha St., and would turn north through privately owned commercial property to south side of Highway 212. The alignment would run along south side of Highway 212 to Southwest Station, similar to the Draft EIS.					
26A	LRT alignment would be east-side-running along Wallace Rd. from Technology Dr. to Highway 212 and would turn east to follow the Draft EIS 3A alignment along south side to Highway 212 to Southwest Station.					
Prairie Ce	nter Dr. between Southwest Station and Singletree Ln.					
2A	The alignment would be west-side-running along Prairie Center Dr., with an aerial crossing of Technology Dr. and crossing Prairie Center Drive near the Flagship Corporate Center to the bluff on the east side.					
Draft EIS 3A	From Southwest Station, LRT alignment would follow the south side of Highway 212 eastbound off ramp and would cross under Prairie Center Dr. to south side of Technology Dr.					
8A	LRT alignment would be west-side-running on Prairie Center Dr. (west) with either an at-grade or aerial crossing at Technology Dr. and either an at-grade or aerial crossing to the center of Singletree Ln. to connect to 24A.					
8A1	Center-running LRT alignment along Prairie Center Dr. and center-running along Singletree Ln. (24A), to west-side- running along Prairie Center Dr. at new signal between Singletree Ln. and Technology Dr. At-grade crossing at Technology Dr.					
21C	LRT alignment would be on the east side of Prairie Center Dr. (west) with either below-grade or aerial crossing at Technology Dr. continuing to the north side of Singletree Ln. (21C) or the center of Singletree Ln. (24A).					
24A	LRT alignment would have an aerial crossing of Technology Dr. out of Southwest Station area, and be center-running on Prairie Center Dr. (west).					
Prairie Ce	nter Dr. to I-494					
Draft EIS 3A	LRT alignment would follow the south side of Technology Dr. crossing several private driveways. The alignment would cross diagonally to north side of Technology Dr. at eastern access to Rosemount Emerson. The alignment would follow the north side of Technology Dr. to I-494 and would cross I-494 on an aerial structure.					
1B	LRT alignment would cross Flying Cloud Dr. below-grade, and continue on the south side of West 78th St. and the center of Prairie Center Dr. (east). Would include a below-grade station option on east side of Flying Cloud Dr.					

First- and	Second-Step Subsegment Adjustments				
2A	Known as the "Comp Plan," the alignment would run between Costco and Bachman's on the bluff and between Rosemount Emerson and Brunswick Zone along Eden Rd., and would continue north along the west side of Flying Cloud Dr.				
2A1	Alignment would be center-running or be on the north side of Singletree Ln. from Prairie Center Dr. (west) to an alignment following Glen Ln. Would include a connection into west-side-running on Flying Cloud Dr. north of Eden Rd.				
2B	LRT alignment would follow alignment 2A between Prairie Center Dr. (west) and Flying Cloud Dr., crossing Flying Cloud Dr. at-grade and continuing along the south side of Leona Rd. and along the west side Prairie Center Dr. (east).				
21C	LRT alignment on the north side of Singletree Ln., along west side of Flying Cloud Dr. Station on Singletree Ln. at Glen Ln.				
24A	LRT alignment would be center-running along Singletree Ln. and either would cross to the north side at Eden Rd. intersection and would continue on the west side of Flying Cloud Dr. or continue across Flying Cloud Dr. to connect to 1B or 1A.				
East of I-	494				
Draft EIS 3A	From Technology Dr., LRT alignment would cross I-494, Flying Cloud Dr., and Viking Dr. on an aerial structure. To the north of Viking Dr., the alignment would follow the east side of Flying Cloud Dr. with at-grade crossing of Valley View Rd.				
1A	From I-494, LRT alignment would run on the north side of Flying Cloud Dr. and would cross at-grade to south side at Viking Dr. Valley View Rd. crossing would be either at-grade or aerial.				
1A2	From I-494, LRT alignment would run on the north side of Flying Cloud Dr. and would cross aerially at the intersection of Valley View Rd. and Flying Cloud Dr. to south side of Highway 212 entrance ramp.				
1B	LRT alignment would be center-running along Prairie Center Dr. (east) and would cross Valley View Rd. at-grade at the intersection with Prairie Center Dr. (east) and Valley View Rd.				
2B	LRT alignment would be on the west side Prairie Center Dr., crossing east at Viking Dr., crossing Valley View Rd. at-grade.				
15A	LRT alignment would follow the I-494 ramp to eastbound Hwy 212 to the north of the Residence Inn and Hampton Inn along Hwy 212 right-of-way, crossing under the Valley View overpass of Highway 212 and beneath the ramps.				

TABLE F.3-2

Eden Prairie Steps 1 and 2 Subsegments and Design Adjustments Considered

Subsegment ^a /Adjustment #	First Step	Second Step	Third Step Name (Supplemental Draft EIS Status)
Western Terminus to Prairie Center	er Drive		
3A	Retained	Dismissed	
12A	Dismissed		
5A	Dismissed		
20A	Retained	Retained	Technology Drive (retained)
18A	Dismissed		
8A	Dismissed		
23A	Retained	Retained	Highway 212 (dismissed)
26A	Retained	Dismissed	
Prairie Center Drive between Sout	hwest Station and Singletree	e Lane	
3A	Retained	Dismissed	
24A	Retained	Retained	Singletree Lane ^b (dismissed)
21C	Dismissed		
2A	Retained	Retained	Comprehensive Plan ^b (retained)
8A	Retained	Dismissed	
8A1	Retained	Dismissed	
Prairie Center Drive to I-494			
3A	Retained	Dismissed	
2A	Retained	Retained	Comprehensive Plan ^b (retained)
21C	Dismissed		
24A	Retained	Retained	Singletree Lane ^b (dismissed)
1B	Dismissed		
2A1	Dismissed		

Subsegment ^a /Adjustment #	First Step	Second Step	Third Step Name (Supplemental Draft EIS Status)
2B	Dismissed		
East of I-494			
3A	Retained	Dismissed	
1A	Retained	Dismissed	
1A2	Retained	Retained	Retained
1B	Dismissed		
2B	Dismissed		
15A	Dismissed		

^a The Steps 1 and 2 Western Terminus to Prairie Center Drive subsegment is equivalent to the Step 3 West subsegment. The other Steps 1 and 2 subsegments are equivalent to the Step 3 East subsegment.

^b Steps 1 and 2 adjustments 2A and 24A in the Prairie Center Drive and Prairie Center Drive to I-494 subsegments were combined to form the Step 3 Comprehensive Plan and Singletree Lane alignment adjustments, respectively.

Source: The Council, January 2014. See Exhibit F-2 for an illustration of the design adjustments referenced in this table.

To meet those objectives, project staff implemented a three-step process for the Eden Prairie Segment to develop, evaluate, and receive stakeholder comment on a wide range of potential design adjustments to the LPA. Further, the stepwise process included a series of meetings with project staff, City of Eden Prairie and Hennepin County staff, and other stakeholders. The process also included presentations to and input from the TPAC, CAC, and BAC and presentations to and recommendations from the CMC (see Section 2.0 of this appendix for additional detail). In addition, the process included public meetings and open houses for the public to receive information and comment on the various design adjustments to the LPA under consideration. The results of the analysis within this three-step process, along with the committee recommendations and public comments received, informed the Council in April 2014 to identify the adjustments to this segment of the LPA that are evaluated further in the Supplemental Draft EIS.

3.2.1 First-Step Evaluation

In the first step of evaluating the alignment adjustment process, project staff developed, reviewed, and discussed a wide range of potential adjustments to the LPA with affected jurisdictions and the TPAC. The first step of evaluation divided the Eden Prairie Segment into four general subsegments, with each having between six and eight potential light rail alignment-related adjustments developed and evaluated (see Exhibit F-2 and Tables F.3-1 and F.3-2):¹

- The western terminus to Prairie Center Drive (with eight potential adjustments)
- Prairie Center Drive between Southwest Station and Singletree Lane (with six potential adjustments)
- Prairie Center Drive to I-494 (with seven potential adjustments)
- East of I-494 (with six potential adjustments)

This range of design adjustments included consideration of an OMF site in part on the City of Eden Prairie's existing maintenance facility garage site, which is located along Technology Drive west of Mitchell Road. Some configurations of potential adjustments would have combined the OMF site in Eden Prairie with the Mitchell Station and park-and-ride lot.

During the first step of evaluation, the potential alignment adjustments were analyzed for possible impacts to right-of-way, automobile and truck traffic, on- and off-street parking supply, and wetlands and other environmental resources. This initial analysis focused on adjustments to the proposed light rail alignment, station locations, and park-and-ride lots. As a result of the first step of analysis, between three and five alignment adjustments within each subsegment advanced into the second step of the evaluation. Table F.3-3 provides a summary of the measures used to evaluate the potential first step of adjustments to the LPA. Table F.3-3 also notes which design adjustments were advanced into the second step for additional evaluation.

¹ Some potential design adjustments spanned two or more subsegments, while others were confined to one subsegment. The proposed light rail alignment and stations for the LPA as evaluated in LRT 3A and LRT 3A-1 of the Draft EIS were included and evaluated within each of the four subsegments and are accounted for within the number of adjustments in each subsegment.

Step 1 and 2 Subsegments and Design Adjustments Considered - Eden Prairie Segment

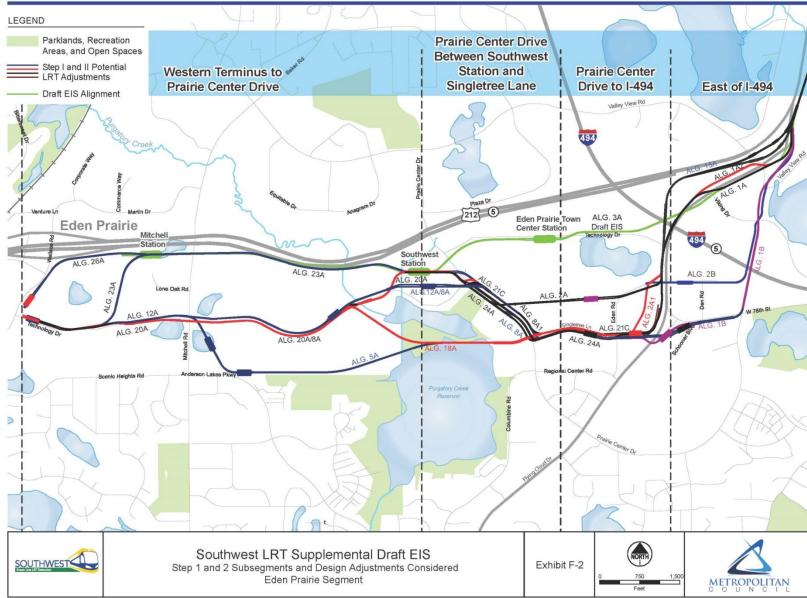


TABLE F.3-3

Eden Prairie Alignment Adjustment – First-Step Evaluation²

Subsegme nt	Status	Measures			
Western Te	erminus to Prain	ie Center Dr.			
Draft EIS 3A	Retained	• EIS/LPA alignment carried into second-step evaluation without assessment in the first-step evaluation			
5A	Dismissed	 Parking: Property owner south of Technology Dr. not supportive of station on their property or shared parking Environmental: Environmental impacts and potential Section 4(f) impacts across Purgatory Creek Station: Would eliminate Southwest Station and replace it with a station on the north side of Anderson Lakes Pkwy just east of Mitchell Road, away from a major activity center. 			
8A	Dismissed	 Right-of-Way: Access impacts along Technology Dr. Traffic: Impacts at the Prairie Center Dr./Technology Dr. intersection, and undesirable track geometry Environmental: Environmental impacts and potential Section 4(f) impacts across Purgatory Creek pond, Impacts on Purgatory Creek Recreational Area park Station: Precluded having Southwest Station and moved the station to the west on Technology Dr. 			
12A	Dismissed	 Right-of-Way: Property impacts on Southwest Station businesses and Southwest condos; disrupts functionality of the area Required roadway widening on both sides of Technology Dr. Deep excavation for removal and replacement of engineered fill (up to 45 feet) Numerous utility relocations Access impacts on Southwest Station condominiums Environmental: Visual impacts on Southwest Station area 			
18A	Dismissed	 Right-of-Way: Requires closing the Bachman's/Watertower Apartments shared driveway Environmental: impacts and potential Section 4(f) impacts across Purgatory Creek Station: Moves Southwest Station west on Technology Dr. Property owner south of Technology Dr. not supportive of station on their property or shared parking St. Andrews Church not supportive of a station and park-and-ride facility near its building 			
20A	Retained	 Right-of-Way: Fewer access impacts on Southwest Station condominiums than 12A Traffic: Less roadway reconstruction along Technology Dr. than center-running (12A) Environmental: Less visual impact on Southwest Station condominiums than 12A due to being at-grade through most of the Southwest Station area 			
23A	Retained	Station: Achieves City desire for station with improved access to Hwy 212 west based on Draft EIS alignment			
26A	Retained	 Right-of-Way: Impacted property owner prefers this option over 23A Requires removal of one building on private property Station: Achieves City desire for station with improved access to Hwy 212 west based on Draft EIS alignment 			
Prairie Cen	ter Dr. betweer	n Southwest Station and Singletree Ln.			
Draft EIS 3A	Retained	• EIS/LPA alignment carried into second-step evaluation without assessment in the first-step evaluation			
2A	Retained	Traffic: Minimum traffic impacts			
8A	Retained	Traffic: Potential routing option to get to the west side of Prairie Center Dr. and to limit need for grade-separated crossing			
8A1	Retained	Traffic: Potential routing option to get to the west side of Prairie Center Dr. and to limit need for grade-separated crossing			

² Throughout this appendix, "dismissed" means that a design adjustment was removed from further study at that time; "retained" means that a design adjustment was advanced into the next step of analysis for further study. Source for all tables is (Council, 2013/14), unless noted.

Subsegme nt	Status	Measures					
21C	Dismissed	 Right-of-Way: Property impacts related to driveway impacts on the north side of Prairie Center Dr. Traffic: 					
		 Undesirable intersection and track configuration connecting to center-running on Singletree Traffic impacts and LRT signal delay at the Prairie Center Dr./Technology Dr. intersection 					
24A	Retained	Traffic: Minimum traffic impactsOther: Requires partial reconstruction of Prairie Center Dr. (west)					
Prairie Cen	ter Dr. to I-494						
Draft EIS 3A	Retained	• EIS/LPA alignment carried into second-step evaluation without assessment in the first-step evaluation					
1B	Dismissed	 Right-of-Way: Property impacts Traffic: 					
		 Substantially higher LRT signal delays due to traffic and traffic signals on Prairie Center Dr. (east) Traffic impacts along Prairie Center Dr. 					
		 Station: Below-grade station 					
		 Eden Prairie Center owner not supportive of station on its property and sharing parking 					
2A	Retained	Traffic: Minimum traffic impactsOther: Alignment as shown in City of Eden Prairie's adopted Comprehensive Plan					
2A1	Dismissed	 Right-of-Way: Glen Lane-only access for businesses along Flying Cloud Dr. Insufficient right-of-way on Glen Lane for LRT, roadway, and pedestrian facilities 					
		Station: Limits station location options to just in front of Brunswick					
2B	Right-of-Way: Property impacts						
		 Traffic: Substantially higher LRT signal delays from traffic and signals on Flying Cloud/Prairie Center Dr. Impacts on traffic crossing Flying Cloud Dr. and along Prairie Center Dr. 					
21C	Dismissed	 Right-of-Way: Access questions raised by Bachman's can be mitigated with full access from Prairie Center Dr. (west), but access concerns of the shared access with Watertower Apartments cannot be mitigated Other: Maintains existing cross section of Singletree Ln. compared to 24A 					
244	Deteined	Less compatible with Eden Prairie's City Center walkability goals					
24A	Retained	 Other: More compatible with City's walkability goals than 21C; reduced cross section for Singletree Ln. Requires realignment of Glen Lane 					
East of I-49	94						
Draft EIS 3A	Retained	• EIS/LPA alignment carried into second-step evaluation without assessment in the first-step evaluation					
1A	Retained	 Traffic: North side of Flying Cloud Dr. has fewer impacts on utilities and traffic Other: More favorable crossing of I-494 than Draft EIS alignment (shorter bridge) 					
1A2	Retained	 Traffic: North side of Flying Cloud Dr. has fewer impacts on utilities and traffic Fewer traffic impacts than 1A Fewer LRT signal delays than 1A Other: More favorable crossing of I-494 than Draft EIS alignment (shorter bridge) 					
1B	Dismissed	 Right-of-Way: Property impacts Traffic: Substantially higher LRT signal delays due to traffic and traffic signals on Prairie Center Dr. (east) Traffic impacts along Prairie Center Dr. 					
		Environmental: Vibration impact concerns at Fox 9 Television					

Subsegme nt	Status	Measures
2В	Dismissed	 Right-of-Way: Property impacts Traffic: Substantially higher LRT signal delays due to traffic and traffic signals on Prairie Center Dr. (east) Traffic impacts along Prairie Center Dr.
		Other: Need to lengthen the existing I-494 bridges over Prairie Center Dr. (east)
15A	Dismissed	Traffic: Traffic impacts on the Valley View Rd. and Hwy 212 interchange during constructionOther:
		 Need to lengthen the existing Valley View Rd. Bridge Extensive retaining walls needed along Highway 212

3.2.2 Second-Step Evaluation

The second step of evaluating alignment adjustments in the Eden Prairie Segment included an in-depth traffic investigation, an assessment of property acquisitions and on- and off-street parking displacements, and input from local businesses and the public. Based on the second step of analysis and evaluation, the project team identified four proposed alignment adjustments in the Eden Prairie Segment to be further considered in the third step of evaluation. Table F.3-4 provides a summary of the measures used to evaluate the potential second-step adjustments to the LPA. Table F.3-4 also notes the four design adjustments that were advanced into the third step for additional evaluation.

TABLE F.3-4

Eden Prairie Alignment Adjustment – Second-Step Evalua	tion
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Subsegme nt	Status	Measures						
Western Terminus to Prairie Center Dr.								
Draft EIS 3A								
20A	Retained	 Environmental: Fewer impacts on Southwest Station condos (noise, vibration, right-of-way) than 23A/26A Potential floodplain concerns Local Input: Achieves City of Eden Prairie desire for a station with improved access to Highway 212 west Traffic: LRT travel times and ridership not substantially different from other alternative segments 						
23A	Retained	 Environmental: Noise, vibration, and visual concerns to Southwest Station condominiums Right-of-Way: Impacts on private property (bisects Eaton Property) Other Modifications required to the Highway 5/212 ramps at Mitchell Rd. Local Input: 20A preferred by stakeholders through committee process 						
26A	Dismissed	 Local Input: Achieves City desire for centralized station with improved access to Highway 212 west Right-of-Way: Requires removal of one building on private property 						
Prairie Cen	ter Dr. Betweer	n Southwest Station and Singletree Ln.						
Draft EIS 3A	Dismissed	 Local Input: Located beyond the core of the Eden Prairie City Center area Does not adequately serve City-identified areas of potential growth Other: Limited transit-oriented development opportunities Generates least number of LRT-projected riders Limited pedestrian connectivity to Eden Prairie Center Conflicts with power transmission lines Substantial construction impacts due to tunnel construction 						

Subsegme nt	Status	Measures				
2A	Retained	 Traffic: Minimal traffic impacts Other: LRT travel times and ridership not substantially different from other alternative segments Right-of-Way: Fewer property and roadway impacts than 24A Local Input: 2A preferred by stakeholders and public through committee process 				
8A	Dismissed	 Traffic: Traffic/LRT delay crossing Singletree Ln./Prairie Center Dr. intersection at-grade Other: Dismissed in favor of center-running on Prairie Center Dr. (8A1) Right-of-Way: Driveway impacts on Flagship Athletic Club 				
8A1	Dismissed	 Other: Requires partial reconstruction of Prairie Center Dr. (west) Traffic: Substantial traffic impacts on Prairie Center Dr. at Singletree Ln. and Technology Dr. 				
24A	Retained	 Traffic: More temporary/construction traffic impacts than 2A; reconstruction of Prairie Center Dr. Right-of-Way: More property impacts than 2A Other: Below-grade separation at Technology Dr., concerns about high groundwater level Local Input: 2A preferred by stakeholders and public through committee process 				
Prairie Cen	ter Dr. to I-494					
Draft EIS 3A	Dismissed	 Local Input: Located beyond the core of the Eden Prairie City Center area Does not adequately serve City-identified areas of potential growth Other: Limited transit-oriented development opportunities Generates least number of LRT projected riders Limited pedestrian connectivity to Eden Prairie Center Conflicts with power transmission lines Construction impacts due to tunnel construction 				
2A	Retained	 Traffic: Minimum traffic impacts due to termer construction Traffic: Minimum traffic impacts Right-of-Way: Fewer property and roadway impacts than 24A Other: Compatible with Eden Prairie's City Center walkability goals LRT travel times and ridership not substantially different from other alternative segments Local Input: 2A preferred by stakeholders and public through committee process 				
24A	Retained	 Local Input: Expresence by statementation and public through committee process Local Input: More compatible with Eden Prairie's City Center walkability goals than 2A but requires a reduced cross section of Singletree Ln. 2A preferred by stakeholders and public through committee process Right-of-Way: Access concerns to businesses during construction Requires higher number of property impacts than 2A Other: Requires reconstruction of Singletree Ln. 				
Draft EIS 3A	Dismissed	 Environment: Substantial structure over I-494 and Flying Cloud Dr. Aerial structure has high visual impact on businesses Conflicts with power transmission lines Traffic: More traffic impacts at Valley View Rd. than 1A2 More LRT signal delay at Valley View Rd. than 1A2 				
1A	Dismissed	 Traffic: More traffic impacts than 1A2 More LRT signal delay than 1A2 Environment: Aerial structure has high visual impact on businesses 				
1A2	Retained	 Traffic: Fewer traffic impacts than 1A Fewer LRT signal delay than 1A Other: Aerial structure has fewer visual impacts LRT ridership not substantially different from other alternative segments Environment: Noise and vibration concerns to existing businesses (Residence Inn and other hotels) 				

3.2.3 Third-Step Evaluation

For the third-step evaluation, the Eden Prairie Segment was divided into two subsegments that were different than the subsegments used in the first two steps: West (west of the existing SouthWest Transit Center) and East (east of the existing SouthWest Transit Center) (see Exhibit F-3). Two potential alignment adjustments were evaluated in each of the two subsegments. Either West alignment could be paired with either East adjustment (resulting in four possible combinations): Technology Drive and Highway 212 alignment adjustments in the West subsegment and the Singletree Lane and Comprehensive Plan alignments in the East subsegment, shown on Exhibit F-3. Each alignment adjustment had two or more variations, addressing possible station locations, roadway treatments, park-and-ride lot locations, and accommodation of an OMF. None of the third-step alignment adjustments were evaluated in the Draft EIS, although the proposed location of the Southwest Station would be in a similar location as proposed in the Draft EIS and in the third-step evaluation of design adjustments. The third-step evaluation addressed a range of measures related to cost, transit travel times and ridership, wetland, floodplain, existing land use near proposed station areas, and various other measures (see Table F.3-5).

3.2.4 Conclusion

Table F.3-5 provides a summary of the criteria and measures used to evaluate the potential third step of adjustments to the LPA. Based on the analysis documented in this appendix and through the agency coordination and public involvement process described in this appendix, in April 2014 the Council identified the following adjustments to be incorporated into the LPA:

- Combined with both the Comprehensive Plan and Singletree Lane alignments. Retaining the Technology Drive alignment in the West subsegment, which moves the western terminus station from immediately south of Highway 212 west of Mitchell Road to immediately south of Technology Drive west of Mitchell Road
- Retain the Comprehensive Plan alignment adjustment in the East subsegment and dismissing the Singletree Lane alignment adjustment

In summary, in the West subsegment, the Technology Drive alignment would provide better placement of the Mitchell Station relative to existing and planned development. In the East subsegment, relative to the Singletree alignment, the Comprehensive Plan alignment adjustment would result in fewer potential traffic conflicts and fewer property acquisitions and business displacements.

The LPA, as evaluated in the Supplemental Draft EIS, reflects the inclusion of the project's western terminus at Mitchell Station by way of Technology Drive and the Comprehensive Plan alignment (see Exhibit F-3). Other potential design adjustments developed and evaluated in this section were removed from further study.

4.0 Potential Operations and Maintenance Facility Sites

This section provides a summary of the range of potential OMF sites that were developed and evaluated after publication of the Draft EIS. This section first provides background information on OMF sites that were addressed for the Draft EIS and provides a description of the wide range of OMF sites considered after the Draft EIS and how those potential OMF sites were evaluated. The *Draft Operations and Maintenance Facility Site Selection TI # 23* (AECOM/Kimley-Horn and Associates, 2013) provides additional detail on the evaluation of OMF sites that occurred following the Draft EIS.

4.1 Background

As noted in the Draft EIS, the light rail alternatives would need an OMF for light vehicle maintenance, running repairs for the light rail vehicles, and storage of vehicles not in service. In general, light rail vehicles would be cleaned and repaired daily inside and outside and the vehicles would be inspected and serviced to ensure operational safety and reliability. Features and functions needed at the OMF are identified in Section 2.3.3.9 of the Draft EIS. The OMF would be designed and configured to store 30 light rail vehicles, sufficient to support Southwest LRT operations through 2030. Positioning an OMF in an efficient location along the proposed rail line is important in minimizing nonrevenue mileage traveled by trains, providing operator access, and providing for adjustments to train lengths during different periods of the day.

Third Step LRT Alignment Adjustments Evaluated in the Supplemental Draft EIS - Eden Prairie Segment

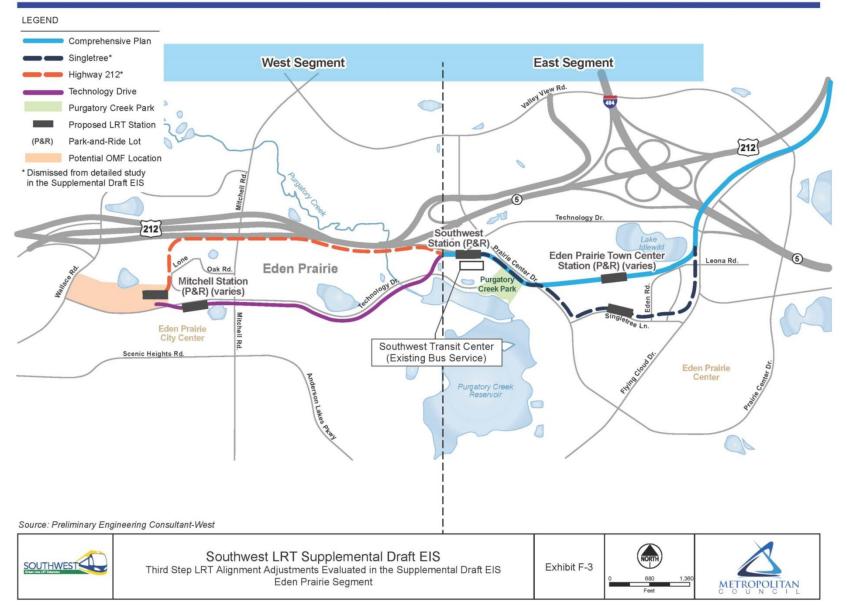


TABLE F.3-5

Eden Prairie Alignment Adjustment – Third-Step Evaluation

	ustment – Third-Step Eva Draft EIS ^a		OPTION 2	OPTION 3	OPTION 4
	Draft EIS LPA -	OF HON 1	OF HON 2		
Criteria/Measures	Mitchell Rd. Station Terminal	Technology Dr./ Singletree Ln.	Highway 212/ Singletree Ln.	Technology Dr./ Comprehensive Plan	Highway 212/ Comprehensive Plan
Alignment Description ^b	Draft EIS 3A	20A-24A-1A2	23A-24A-1A2	20A-2A-1A2	23A-2A-1A2
Western Terminus Station	Mitchell Rd.	Wallace Rd.	Wallace Rd.	Mitchell Road at City Center ^c	Wallace Rd.
Capital Cost and Key Ca	pital Cost Drivers				
Capital Cost (millions) ^d	\$234.9	\$276.8	\$274.9	\$270.4	\$286.4
Total Park and Ride Spaces in Segment	1,450 structured 400 surface	950 structured 160 surface	950 structured 160 surface	1380 structured 160 surface	950 structured 160 surface
Mitchell Station	800 spaces (400 structured 400 surface)	950 structured	950 structured	900 structured	950 structured
Southwest Station	1,325 structuredª (924 existing) (400 ramp)	924 structured (existing; bus + LRT); assumes sharing of existing ramp by SouthWest Transit and Southwest LRT	924 structured (existing; bus + LRT); assumes sharing of existing ramp by SouthWest Transit and Southwest LRT	480 new structured; 440 for LRT demand and 40 to replace existing impacted spaces	924 structured (existing; bus + LRT); assumes sharing of existing ramp by SouthWest Transit and Southwest LRT
Eden Prairie Town Center Station	650 structured	160 surface	160 surface	160 surface	160 surface
Right-of-way Impacts ^e	1 full 13 partial	2 full 28 partial	2 full 27 partial	2 full 20 partial	2 full 21 partial
Substantial Utility Impacts	Overhead high- voltage utilities near Town Center Station (east-west and north-south direction); immediately adjacent to Eden Prairie water treatment plant	None	Immediately adjacent to Eden Prairie water treatment plant	Water mains, sewer and gas mains run parallel to, beneath, or cross alignment	Immediately adjacent to Eden Prairie water treatment plant
Transit Travel Time Diffe	rences				
Number of Signalized Intersections LRT Runs Through (existing and new)	3	11	9	7	6
Change in LRT Travel Time from Draft EIS LPA (minutes) ^f	0.0	4.9 minutes	4.8 minutes	3.4 minutes	3.8 minutes
LRT Length (miles) - from 1,000 Feet East of Valley View	2.6 miles	3.3 miles	3.5 miles	2.8 miles	3.3 miles
Transit Ridership Differer	nces				
Change in Daily Ridership (2030) from Draft EIS LPA	0	410	410	410	410
Change in Transit Dependent Riders (Year 2030) from Draft EIS LPA	0	90	90	90	90

SOUTHWEST LRT (METRO GREEN LINE EXTENSION)

SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

	Draft EIS ^a	OPTION 1	OPTION 2	OPTION 3	OPTION 4			
Criteria/Measures	Draft EIS LPA - Mitchell Rd. Station Terminal	Technology Dr./ Singletree Ln.	Highway 212/ Singletree Ln.	Technology Dr./ Comprehensive Plan	Highway 212/ Comprehensive Plan			
Environmental Considera	nvironmental Considerations							
Potential Wetland Impacts ^g	+0.7 acres	+2.2 acres	+0.7 acres	+2.2 acres	+0.7 acres			
Potential FEMA Floodplain Impacts	0 cubic yards	60 – 2000 cubic yards	O cubic yards	60 – 2000 cubic yards	O cubic yards			
Other Factors								
Construction Impacts	PCD/Technology Dr. intersection/tunnel, Technology Dr. businesses	Singletree Ln. businesses, Flying Cloud Dr.	Singletree Ln. businesses, Flying Cloud Dr.	Eden Rd. businesses, Flying Cloud Dr.	Eden Rd. businesses, Flying Cloud Dr.			
Traffic Impacts (Year 2030) (Unmitigated)	Flying Cloud Dr./Valley View	Technology Dr./ Flying Cloud Dr.	Technology Dr./ Flying Cloud Dr.	Technology Dr./ Flying Cloud Dr.	Technology Dr./ Flying Cloud Dr.			
Intersections at Level of Service E/F due to LRT (without mitigation)		Mitchell Rd. / Technology Dr.	Mitchell/TH 5 ramps	Mitchell Rd./ Technology Dr.	Mitchell Rd./ Technology Dr. Mitchell/TH 5 ramps			
Walkability at Eden Prairie City Center Station	Poor	Very Good	Very Good	Good	Good			
Existing Land Use - With	nin 0.5 Mile of Eden Pr	airie City Center Sta	tion					
Population	697	1467	1,467	1,350	1,350			
Housing Units	474	887	887	841	841			
Employment	4,422	7,551	7,551	6,195	6,195			
Existing Land Use - Within 0.5 Mile of Mitchell Station								
Population	279	606	606	606	606			
Housing Units	132	221	221	221	221			
Employment	2,442	2,124	2,124	2,124	2,124			
Status	Dismissed	Dismissed	Dismissed	Retained	Dismissed			

^a Dismissed from further study in the second step; characteristics are provided for comparison only.

^b Options represent combinations of light rail alignments and stations illustrated on Exhibit F-2.

^c Also evaluated with a Wallace Road terminus.

^d Capital costs are expressed in year-of-expenditure dollars and include allocated and unallocated contingencies and design costs.

^e Does not include displacements due to improvements to Mitchell Road.

^f The traffic analysis in the Draft EIS was based on proposed light rail preemption at traffic signals, which would result in no delay for light rail vehicles, but that could lead to unacceptable levels of service at some local roadway intersections preempted by light rail. In the current analysis, the LRT delay will vary by treatment at each affected intersection.

^g Based on initial assessment, refined at a later date.

The following OMF site characteristics were used in the Draft EIS evaluation (see Appendix H of the Draft EIS):

- Approximately 10- to 15-acre site to store at least 30 light rail vehicles through 2030, with the ability to expand to accommodate up to 36 vehicles, and to conduct maintenance activities
- Rectangular shape, generally three times longer than wide
- Ability to move trains into and out of both ends of the facility
- Adjacent to a straight and relatively flat section (a grade equal to or less than 1 percent) of mainline track to accommodate turnouts and crossovers

• Good roadway access for equipment and employees

In addition, the Draft EIS identified the following preferred characteristics of an OMF:

- Compatibility with adjacent current and planned land uses
- Land zoned industrial, light industrial, or both
- Undeveloped property to minimize acquisition and relocation costs
- Public land
- Preferred location near one end of line to minimize deadheading of empty vehicles

The Draft EIS identified 14 sites that satisfied the project's requirements for an OMF. Of those 14 sites, four were carried forward into the Draft EIS for more detailed study. Appendix H (Part 1) of the Draft EIS summarizes the evaluation of the 14 OMF sites and the identification of four sites for inclusion in the Draft EIS. Section 2.3.3.9 of the Draft EIS contains brief descriptions of the four sites evaluated; these sites are numbered west to east in the Supplemental Draft EIS: EP-1, EP-2, EP-3, and M-4. The locations of these four potential sites are illustrated on Exhibit F-4. The Draft EIS did not identify a preferred OMF site.

4.2 Operations and Maintenance Facility Sites Considered after Publication of the Draft Environmental Impact Statement

Following publication of the Draft EIS, the Council determined that selecting the proposed project's OMF site—one that accommodates its functional and spatial needs and is compatible with surrounding uses—would require additional site identification and evaluation to build upon and complement the studies conducted during the Draft EIS phase.

The project team used a four-step process to identify and evaluate the expanded range of OMF sites. The process entailed the following steps of development and evaluation:

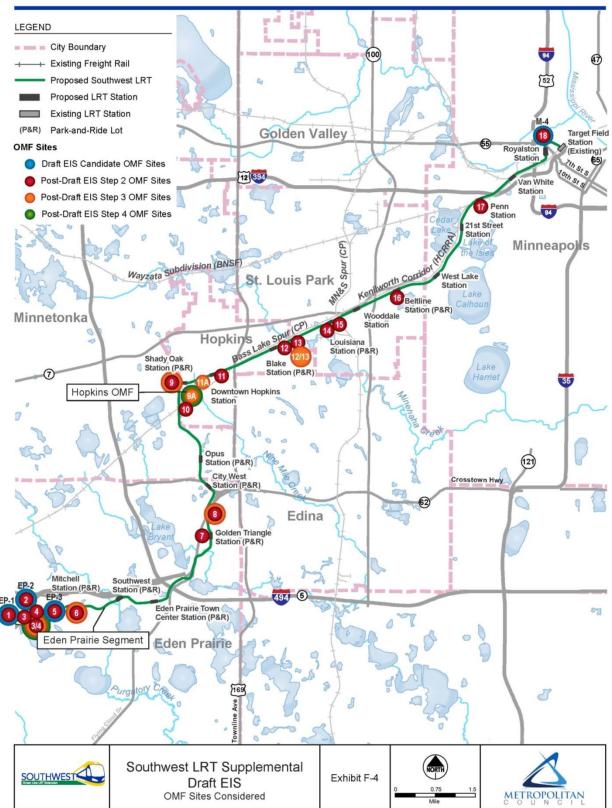
- **First-Step Evaluation.** A preliminary site evaluation, narrowing potential sites from approximately 30 to 18.
- **Second-Step Evaluation.** A detailed assessment based on 13 criteria, narrowing from 18 to seven OMF sites.
- **Third-Step Evaluation.** An operational analysis and public and jurisdiction review and input, narrowing from seven to two sites.
- Fourth-Step Evaluation. A detailed assessment and public and jurisdictional review of two sites.

Throughout the OMF development and evaluation process, the project team coordinated with the project's business, community, and technical committees and with the general public to obtain a wide range of stakeholder views on the OMF sites (see Section 2.0 of this appendix for additional detail). Exhibit F-4 illustrates the potential OMF sites evaluated through this four-step process.

4.2.1 First-Step Evaluation

As the first step in expanding upon the OMF site search conducted for the Draft EIS, the project team conducted a preliminary site identification process. Within that process, project staff reviewed aerial photographs to understand land use patterns, parcels, the physical context, and potential environmental concerns for parcels adjacent to the proposed light rail alignments. This desktop analysis was followed by field surveys to examine candidate locations based upon parcel proximity to the proposed light rail alignment and available parcel size. As a result of this analysis, the project team identified approximately 30 first-step sites that warranted more detailed review and evaluation, including the four sites evaluated in the Draft EIS.

OMF Sites Considered



Concurrent with the preliminary site identification process, the project team worked with Metro Transit rail operations staff to develop a Space Needs Program for the OMFs. The Space Needs Program, which established the approximate size of the OMF building needed to accommodate its major functions (rail operations, materials management, rail maintenance, and facilities maintenance), served as the foundation for the project team to develop the initial site selection criteria. The criteria used during the first-step evaluation were similar to those used for the Draft EIS, as follows:

- Site of 10 to 15 acres
- Regular geometric parcel shape and flat
- Efficient light rail train movement to and from the site
- Good roadway access to the site
- Compatible with adjacent land use

The first step of evaluation resulted in identification of 18 candidate sites to be developed and evaluated further in the second step, which included portions of the sites studied in the Draft EIS. The first-step sites are numbered sequentially west to east, as sites 1 to 18, and their general locations are illustrated on Exhibit F-4. Site EP-1 became site 1; a portion of EP-2 is included in site 2; a portion of EP-3 became site 5; and M-4 became site 18. The measures used to evaluate the first-step OMF sites are summarized in Table F.4-1. The process used to identify the 18 sites and the evaluation criteria were shared with the TPAC, CAC, BAC, CMC, and Metro Transit operations and maintenance staff for their review and input.

TABLE F.4-1

Operations and Maintenance Facility Site Selection – First-Step Evaluation Criteria

Category	Criteria
Site Size	Site needed to have 10 to 15 acres available for development
Site Shape and Terrain	Site needed to have a regular geometric shape (rectangular) and relatively flat terrain
Connection to LRT Alignment	Site had to provide efficient light rail train movement to/from the OMF site to LRT alignment
Local Roadway Access	Site had to have access to the local roadway network
Land Use Compatibility	Site had to be compatible with adjacent land use

4.2.2 Second-Step Evaluation

To further evaluate the 18 second-step candidate sites, more detailed evaluation criteria were developed addressing four operational characteristics and nine site characteristics, listed in Table F.4-2. As part of the second step of evaluation, the project team visited each site; reviewed community comprehensive plans, zoning codes, and county property records; and obtained information about onsite soils and subsurface conditions. Based on this research, the project team and Metro Transit staff used the criteria to qualitatively rate the second-step candidate sites. The evaluation of the sites was reviewed with corridor jurisdictions through the TPAC, CAC, BAC, and CMC.

Initially, the 18 second-step sites were narrowed to seven sites based on the 13 criteria and evaluation measures included in Table F.4-2. Members of the project team met with staff from the Cities of Eden Prairie, Minnetonka, Hopkins, and St. Louis Park to discuss the OMF evaluation process and the seven most highly rated sites.

TABLE F.4-2

Operations and Maintenance Facility Site Selection - Second-Step Evaluation

	Screening Criteria													
	Operational Characteristics				Site Characteristics									
Table Key:E = ExcellentVG = Very GoodG = GoodM = MarginalU = UnacceptableOMF Site #	Site Configuration	Alignment Proximity/Connectivity	Alignment Location	Site Access	Neighborhood Compatibility	TOD/Economic Development Impact	Zoning/Land Use	Site and Facilities Cost	Real Estate Acquisition	Relocation Cost	Environmental Impact	Cultural Resources	Stormwater Management	Status
1 Eden Prairie – Hwy 212 ROW	G	U	М	G	Е	VG	G	U	VG	Е	G	Е	М	Dismissed
2 Eden Prairie – Wallace Rd	G	VG	М	VG	М	G	U	G	М	U	Е	E	E	Dismissed
3 Eden Prairie – City Garage W	Е	Е	G	E	VG	VG	Е	VG	G	G	Е	Е	VG	Retained ^a
4 Eden Prairie - City Garage E	Е	Е	G	Е	VG	VG	Е	VG	VG	VG	М	Е	G	Retained ^a
5 Eden Prairie – Mitchell West	М	VG	G	М	G	VG	Е	М	G	VG	М	E	М	Dismissed
6 Eden Prairie – Mitchell East	Е	Е	G	Е	G	М	VG	VG	G	Е	G	Е	Е	Retained
7 Eden Prairie – Flying Cloud/West 70th St	Е	Е	G	Е	VG	VG	G	G	М	М	М	Е	VG	Dismissed
8 Eden Prairie - Shady Oak/West 70th St	Е	Е	VG	Е	Е	VG	VG	VG	G	VG	VG	Е	Е	Retained
9 Minnetonka – K-Tel	Е	Е	Е	Е	Е	G	VG	VG	VG	G	VG	Е	Е	Retained
9A Minnetonka – K-Tel East	VG	VG	Е	VG	Е	G	Е	G	VG	G	VG	Е	Е	Retained
10 Hopkins - 7th St	Е	VG	Е	VG	VG	Е	М	М	М	Е	М	Е	Е	Dismissed
11 Hopkins - 11th Ave	G	Е	Е	Е	VG	М	G	G	G	G	VG	Е	Е	Dismissed
11A Hopkins - K-Tel at 11th Ave	Е	Е	Е	Е	Е	G	Е	М	VG	G	Е	VG	VG	Retained
12 Hopkins - Excelsior West	Е	Е	VG	Е	VG	VG	VG	VG	VG	G	VG	Е	Е	Retained ^a
13 Hopkins/St. Louis Park - Excelsior East	Е	VG	VG	Е	Е	Е	VG	VG	VG	G	VG	Е	Е	Retained ^a
14 St. Louis Park - Louisiana West	VG	VG	VG	Е	Е	М	VG	VG	G	G	G	Е	VG	Dismissed
15 St. Louis Park - Louisiana East	VG	G	VG	Е	Е	М	VG	VG	G	G	VG	Е	VG	Dismissed
16 St. Louis Park - Beltline	U	U	G	Е	Е	U	VG	VG	VG	G	Е	Е	VG	Dismissed
17 Minneapolis - Penn	Е	G	М	U	М	М	М	VG	Е	Е	U	М	Е	Dismissed
18 Minneapolis -5th St North	U	U	М	Е	VG	U	М	VG	VG	VG	М	М	G	Dismissed

^a Combined in third-step evaluation.

Acronym: TOD = transit-oriented development.

In April 2013, the seven OMF sites were presented to TPAC, which includes the staff from cities along the proposed light rail alignment. TPAC representatives from Hopkins and Minnetonka requested the project team evaluate two additional OMF sites that were not previously evaluated: 9A and 11A, both in Hopkins, bringing the number of OMF sites under consideration to nine. The project team evaluated the two sites proposed using the criteria outlined in Table F.4-3, and both sites ranked as high as the seven other remaining sites. Based upon more detailed analysis, the project team then combined sites 3 and 4, as well as sites 12 and 13, to better meet OMF spatial requirements and to provide more area for buffering at the edges of the site, bringing the number of sites back to seven.

4.2.3 Third-Step Evaluation

The project team prepared conceptual layout plans for each of the seven third-step OMF sites listed in Table F.4-3. The conceptual plans also examined the relationship to adjacent edges, setbacks, environmentally sensitive areas, and remnant space within the OMF site available for redevelopment.

The project team presented the seven OMF sites at three public open houses on May 13 (Eden Prairie), May 15 (St. Louis Park), and May 22, 2013 (Hopkins/Minnetonka).

Within the third step of evaluation, the project team analyzed the operational performance of the seven remaining OMF sites in greater detail based on conceptual site layouts, compliance with current land use planning and zoning, preliminary costing, and a preliminary assessment of potential environmental impacts. Based on the evaluation of the seven third-step sites (Table F.4-3) and on public and committee input discussed in Section 2.0 of this appendix, the project team identified OMF sites 3/4 (Eden Prairie) and 9A (Hopkins) for further detailed consideration. In summary, these two potential OMF sites had the least conflict with either existing or adjacent land uses and planned development. A few sites were eliminated due to environmental factors, limitations in operations, and higher costs of construction elements. Still other sites posed potential conflict with transit-oriented development due to existing land uses adjacent to proposed light rail stations.

4.2.4 Fourth-Step Evaluation

The project's fourth step of evaluation of potential OMF sites focused on two potential sites: Site 3/4 in Eden Prairie and Site 9A in Hopkins (see Table F.4-4).

A. Eden Prairie Site 3/4

The Eden Prairie 3/4 site is an approximately 20-acre parcel between Technology Drive on the south, Highway 5 on the north, Mitchell Road on the east, and Wallace Road to the west (see Exhibit F-5). Wallace Road and Mitchell Road would provide regional access from Highway 5. The proposed OMF site would be comprised of four parcels. On the east half of the site, a large wetland abuts a building owned by the Eaton Corporation. The west half of the site includes the city's maintenance facility, and the northeast quadrant at the intersection of Wallace Road and Technology is leased by Metro Machine & Engineering. The project team considered three conceptual site layouts for the Eden Prairie OMF, because two light rail alignment adjustments and three different access possibilities were also under consideration in the Eden Prairie Segment. Exhibits F-5 to F-7 illustrate the three conceptual site layouts for the Eden Prairie OMF.

B. Hopkins Site 9A

The Hopkins 9A site is an approximately 15-acre parcel between the CP Railroad on the south, 5th Street South (K-Tel Drive) on the north, 15th Avenue South on the east, and the proposed LRT mainline on the west (see Exhibit F-4). Sixteenth Avenue South runs through the middle of the site and connects to 15th Avenue South via 6th Street South. Regional access would be provided by 5th Street, 11th Avenue, Excelsior Boulevard to the north, and Highway 169 to the east. Two small constructed ponds and surrounding wetlands are located at the south end of the site adjacent to the railroad. The Hopkins OMF site would be located about 1,000 feet south of the proposed Shady Oak Station and closely adjacent to the proposed light rail alignment, about midway between downtown Minneapolis and Eden Prairie.

The OMF 9A site would be comprised from eight parcels: one undeveloped lot and seven properties with office/warehouse uses or light manufacturing and assembly. Development on parcels adjacent to the Hopkins site includes office/industrial to the north, the Hopkins landfill south of the CP tracks, office/ industrial/distribution to the east across 15th Avenue, and industrial/distribution to the west beyond the proposed LRT mainline.

The development of conceptual layout plans led to one layout design for the Hopkins OMF site due to the shape and parcels, as well as its connection to the adjacent proposed light rail alignment. Fifth Street and 15th Avenue would remain in place, and access from the OMF to the light rail mainline would occur at 5th Street. Under the conceptual layout design, the proposed OMF would be located along the west edge of the site adjacent to the proposed light rail mainline. As a result of that layout, there would likely be a portion of the site to the east that would remain unused as part of the OMF. Because the eastern side of the site has relatively few buildings and other improvements, if there were any excess property remaining after construction that the Council and the FTA chose to dispose of, this land could potentially accommodate new industrial development (see Section 3.1.2.2 of the Supplemental Draft EIS for additional information on how the project could address the disposition of unused portions of parcels acquired by the project).

TABLE F.4-3

Operations and Maintenance Facility Site Selection - Third-Step Evaluation

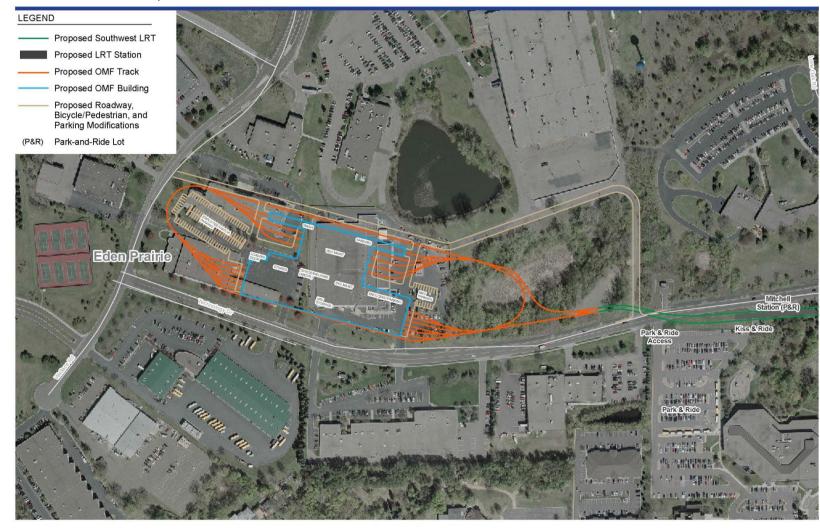
	Screening Criteria																						
	Operational Characteristics																						
		Prox	Alignmer imity/Conn		Alignmen	t Location	Site A	Site Access		Site Access		Site Access		Site Access		Site Access		Site Access		Site Access			
OMF Site #	Site Configuration	Length of Lead Tracks (feet)	Lead Tracks At- Grade	Lead Track Redundancy	Distance from Center of Mainline (miles)	Distance from Downtown Minneapolis (miles)	Roadway Access	Walking Distance to Station (miles)	Cost Comparison (millions)	Status	Rationale												
3/4 Eden Prairie City Garage	Compatible with OMF	500	Yes	Possible	7.5	15.0	Local	0.25	\$25 – \$30m greater	Retained	 Consistent with land use/zoning No City objections to conditions, dependent on public works Opportunity to include station and park-and- ride facilities on one site 												
6 Eden Prairie Mitchell East	Compatible with OMF	0	Yes	Yes	6.5	14.0	Local	0.33	\$25 – \$30m greater	Dismissed	 mainline alignment Operator relief access is poor or not favorable due to distance to station Wetland impacts Not consistent with City and property owner development plans 												
8 Eden Prairie Shady Oak / West 70th St.	Compatible with OMF	500	Bridge Required	No	3.5	11.0	State	0.5	\$45 — \$50m greater	Dismissed	 Not consistent with City's redevelopment plans Operator relief access is poor or not favorable due to distance from station Require substantial lead track/structure 												
9 Minnetonka K-Tel	Compatible with OMF	500	Yes	Possible	1.0	8.5	Local	0.25	\$50 – \$55m greater	Dismissed	 Requires sewer interceptor relocation Residential use west of Shady Oak Rd. Sensitive medical assembly facility to south 												
9A Hopkins K-Tel East	Compatible with OMF	0	Yes	Possible	1.0	8.5	Local	0.25	\$35 - \$40m greater	Retained	 Consistent with land use and zoning Operator relief access/station proximity favorable Freight rail and LRT alignment buffer along property borders Redevelopment potential of remnant area 												
11A Hopkins 11th Ave. West	Compatible with OMF	0	Yes	Possible	0.5	8.0	Local	0.25	\$40 – \$45m greater	Dismissed	 Nine Mile Creek crosses the site Known site contamination Potential development impact on Shady Oak Station area 												
12/13 Hopkins/ St. Louis Park Excelsior	Compatible with OMF	0	Yes	Yes	1.5	7.0	Local	0.33	\$45 – \$50m greater	Dismissed	 Environmental justice concerns Neighborhood opposition Multifamily residential to the west/south Not consistent with land use guidance and City's redevelopment goals 												

TABLE F.4-4

Operations and Maintenance Facility Site Selection - Fourth-Step Evaluation

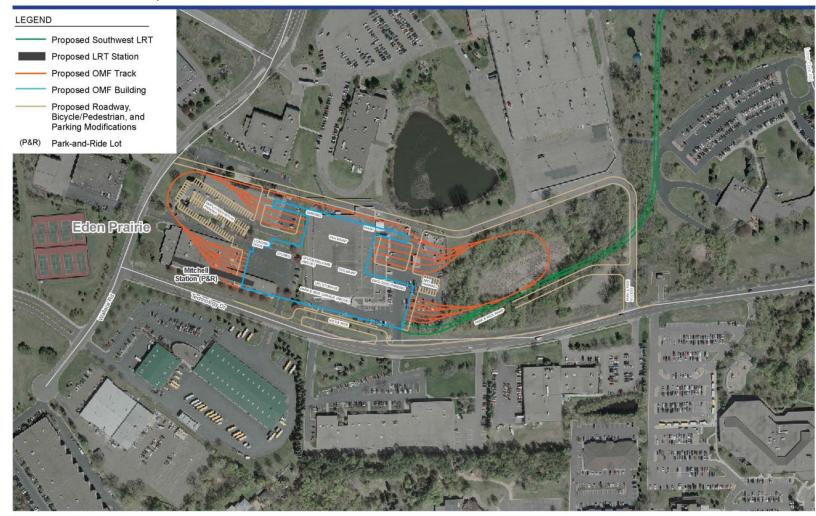
	Screening Criteria			
OMF Site #	Strengths	Weaknesses	Rationale	Status
3/4 Eden Prairie City Garage	 Use would be consistent with municipal adopted land use guiding and zoning Operator relief would be available given proximity to LRT station (Shady Oak) City presented no objection to OMF, with exception of public works building location Opportunity would exist to include LRT station and park-and-ride facilities on or near site 	 Site dependent on Eden Prairie LRT mainline alignment extending to the site Wetland impacts would likely require permitting and mitigation Noise and vibration impacts would pose concerns for Eaton industrial property End-of-line location would pose operational limitations Coordination with station and park-and-ride facilities would be required 	Improved out-of-service operations and operating cost savings would be realized due to its relative central location on the proposed light rail line (about midway between downtown Minneapolis and Eden Prairie) compared to the Eden Prairie OMF (3/4), which would be located west of the light rail line's western terminus. Why? Because Site 3/4 would require 6 additional operators for the system, which will increase operations cost.	Dismissed
9A Hopkins K-Tel East	 Use would be consistent with adopted municipal land use guiding and zoning Operator relief would be available given proximity to LRT station (Shady Oak) Freight rail and proposed LRT alignment would buffer south and west property borders Redevelopment potential remnant areas would be possible 	 Wetland impacts would likely require permitting and mitigation Flood-prone conditions would need to be addressed in the southern portion of the site Geotechnical considerations may be limiting in southern portion of site City has presented concerns regarding tax base and jobs impacts 		Retained

Eden Prairie OMF Site 3/4 – Option 1



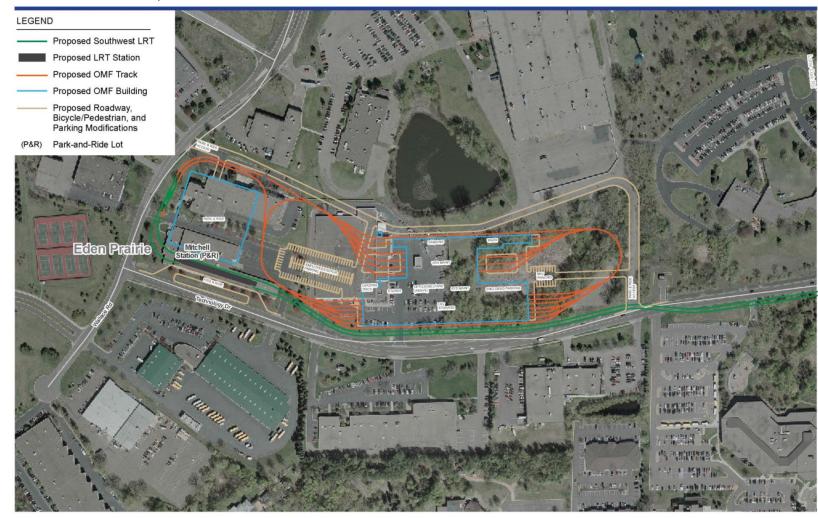


Eden Prairie OMF Site 3/4 – Option 2





Eden Prairie OMF Site 3/4 – Option 3





4.2.5 Conclusion

Based on the analysis summarized in this section and Table F.4-4, and through the process described in Sections 1.0 and 2.0 of this appendix, the Council identified the Hopkins OMF 9A as the OMF to be incorporated into the project's LPA. A key advantage of the Hopkins OMF is the improved out-of-service operations and operating cost savings due to its relatively central location on the proposed light rail line (about midway between downtown Minneapolis and Eden Prairie), compared to the Eden Prairie OMF 3/4, which would be located west of the light rail line's western terminus.

The LPA, as evaluated in the Supplemental Draft EIS, reflects the inclusion of the Hopkins OMF 9A. Other potential OMF sites developed and evaluated in this section were dismissed from further study.

5.0 St. Louis Park/Minneapolis Segment

This section provides a summary of the design adjustments to the LPA in the St. Louis Park/Minneapolis Segment that were developed and evaluated after publication of the Draft EIS. Section 5.1 of this appendix provides background information on the light rail-related improvements and freight rail modifications in the segment, which were addressed in the Draft EIS. Section 5.2 of this appendix provides a description of the range of design adjustments to the LPA considered by the Council within the St. Louis Park/Minneapolis Segment and a summary of how those potential design adjustments were evaluated.

5.1 Background

As previously noted, the Draft EIS evaluated two alternatives that combined the LPA and freight rail modifications in the area within the St. Louis Park/Minneapolis Segment: LRT 3A and LRT 3A-1 (see Exhibit F-8). As described in the Draft EIS, both LRT 3A and LRT 3A-1 encompassed the LPA at that time, which included a proposed light rail alignment, stations, park-and-ride lots, and related roadway, bicycle and pedestrian improvements. As defined in Chapter 2 of the Draft EIS, the primary difference between LRT 3A and LRT 3A-1 is how freight rail modifications would be incorporated into the LPA.

Following is a brief summary of the common proposed light rail-related improvements and differing freight rail modifications included in the Draft EIS under LRT 3A and LRT 3A-1. Sections 2.2.1.3 and 2.2.3 of the Draft EIS provide additional information.

- Light Rail-Related Improvements. Within the Draft EIS, the LPA under LRT 3A and LRT 3A-1 included a proposed light rail alignment, stations, park-and-ride lots, and related roadway, bicycle and pedestrian improvements. Those improvements are described in Section 2.3 of the Draft EIS under LRT 3A and LRT 3A-1. LRT 3A and LRT 3A-1 in the Draft EIS in the St. Louis Park/Minneapolis Segment included six light rail stations and six surface park-and-ride lots, with a total capacity of 650 spaces. In general under LRT 3A, the light rail alignment would have been located primarily at-grade, north of the existing freight rail alignment and trail for the section west of the Kenilworth Corridor and north of the trail in the Kenilworth Corridor, with freight rail relocated to the MN&S Spur and Wayzata Subdivision in St. Louis Park and removed east of the MN&S Spur. Under LRT 3A-1, the light rail alignment would be located in the same location west of the MN&S Spur, with a light rail bridge over the freight tracks between the MN&S Spur and Wooddale Station, which would locate the light rail tracks south of the freight rail tracks. Within the Kenilworth Corridor, light rail would be located primarily at-grade south of the existing freight rail alignment and north of the existing trail. The trail would be located south of the light rail line, east of Wooddale Avenue South.
- **Freight Rail-Related Improvements.** The Draft EIS evaluated two ways in which freight rail modifications would be incorporated into the LPA. Under LRT 3A, TC&W freight trains currently operating along the Kenilworth Corridor would be rerouted to the MN&S Spur and Wayzata Subdivisions; or, under LRT 3A-1, the TC&W freight trains would continue to operate along the Bass Lake Spur and Kenilworth Corridor. LRT 3A and LRT 3A-1 are also referred to in the Draft EIS as "relocation" and "co-location," respectively, and are shown on Exhibit F-8.

5.2 Design Adjustments Considered in the St. Louis Park/Minneapolis Segment

After the Draft EIS public comment period, the development and evaluation of adjustments to the LPA in the St. Louis Park/Minneapolis Segment was undertaken by the Council using the process illustrated in Exhibit F-9 and described in detail in this section.

In this segment, the project team developed and evaluated two sets of potential adjustments to the LPA:

- Set 1 Adjustments. The first set of potential adjustments for the St. Louis Park/Minneapolis Segment focused on the question of whether the LPA should include: (1) the relocation of TC&W freight trains currently operating along the Bass Lake Spur and Kenilworth Corridor to sections of the MN&S Spur and Wayzata Subdivision; or (2) the continued operation of TC&W freight trains along the Bass Lake Spur and Kenilworth Corridor. See Exhibit F-10 for an illustration of the freight rail owners and operators within the project vicinity.
- **Set 2 Adjustments.** The second set of potential adjustments for the St. Louis Park/Minneapolis Segment focused on other potential adjustments to light rail-related improvements that would occur throughout the segment, which would affect freight rail modifications but would not entail relocation of freight rail service outside of the Kenilworth Corridor.

The project team closely coordinated the development and evaluation of these two sets of potential adjustments to the LPA in the St. Louis Park/Minneapolis Segment. The resulting light rail related design adjustments and freight rail modifications identified by the Council in April 2014 and July 2014 reflect a unified set of adjustments to the LPA and freight rail modifications, as described in Section 2.5 of the Supplemental Draft EIS. That unified set of adjustments forms the basis for the evaluation of potential environmental impacts addressed in Chapter 3 of the Supplemental Draft EIS.

5.2.1 Set 1 Design Adjustments

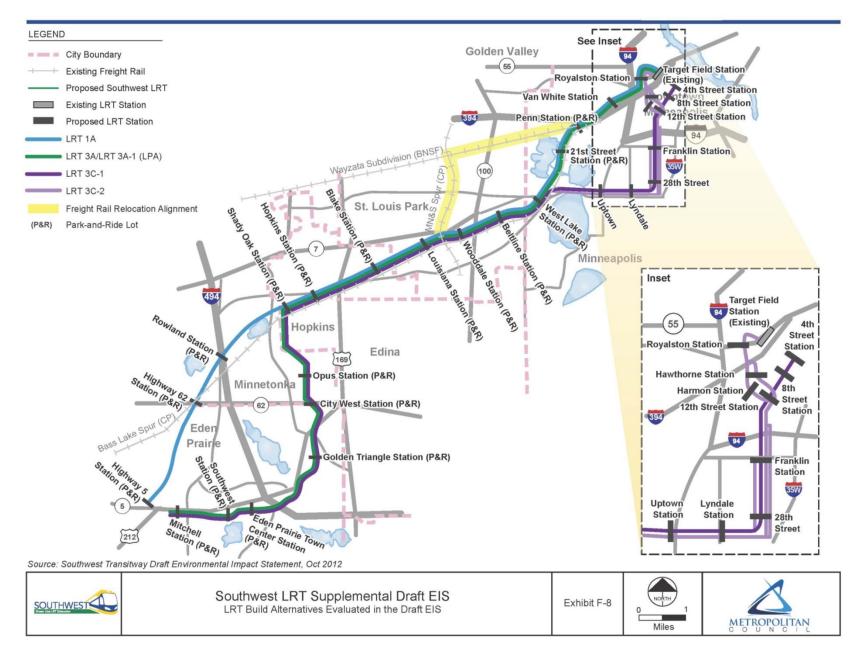
After the close of the Draft EIS public comment period, the Council undertook a four-step process to develop and evaluate Set 1 Adjustments to the LPA directly related to the following: (1) whether TC&W freight trains currently operating along the Kenilworth Corridor should be rerouted to sections of the MN&S Spur and Wayzata Subdivision (termed "freight rail relocation adjustments"); or (2) whether the TC&W freight trains should continue to operate along the Bass Lake Spur and Kenilworth Corridor as they currently do (termed "Kenilworth Corridor adjustments").

An important element of the Set 1 design adjustment evaluation was the assessment of each design adjustment's ability to meet a key element of the project's Purpose and Need Statement: the "need to develop and maintain a balanced and economically competitive multimodal freight system" (see Chapter 1 of the Supplemental Draft EIS). As such, the evaluation of the Set 1 Design Adjustments included an assessment of the effects of the design adjustments on freight rail operations and safety, which involved the participation of freight rail owners and operators in the development and review of potential freight rail modifications that could be incorporated into the LPA. The results of that coordination are reflected in the reporting of Set 1 Design Adjustment evaluation measures cited within this section.

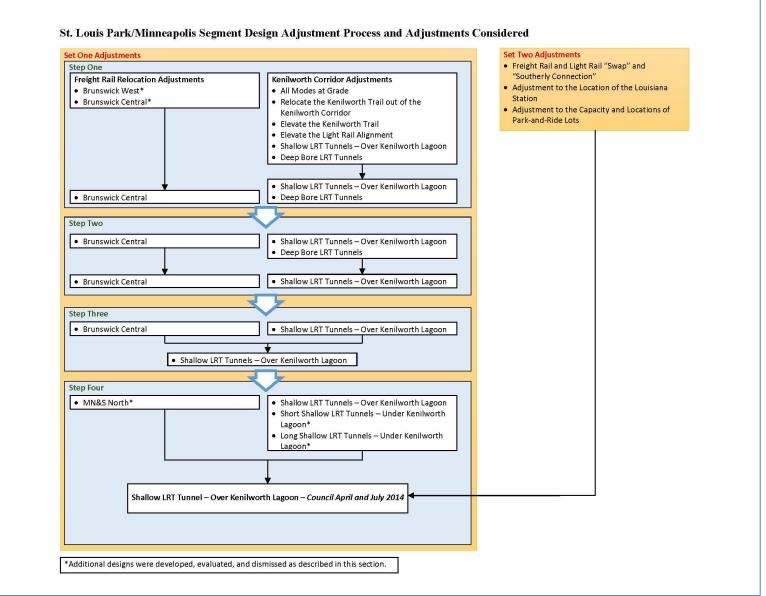
The following four steps were used for evaluation of the Set 1 Design Adjustments. See Tables F.5-1 and F.5-2 for a listing of the design adjustments addressed in the Set 1 evaluation process and the results of the evaluation process, respectively.

• **First-Step Evaluation**. The development of a relatively wide range of adjustments to the light rail improvements and freight rail-related modifications under the two freight rail operating scenarios, focusing on meeting key design parameters, while avoiding or minimizing adverse impacts and minimizing project costs. The resulting adjustments were then presented to the public, stakeholders and participating agencies for review and comment. Based on comments received from the public, stakeholders, and participating agencies and on the evaluation measures summarized in Table F.5-3, the design adjustments were narrowed to one freight rail relocation and two Kenilworth Corridor adjustments.

LRT Build Alternatives Evaluated in the Draft EIS



St. Louis Park/Minneapolis Segment Design Adjustment Process and Adjustments Considered



- **Second-Step Evaluation.** A detailed analysis of the potential adjustments identified in the first-step evaluation, narrowing to one design adjustment under each of the two freight rail operating scenarios. This evaluation included public and agency review of and comment on the second-step findings (see Table F.5-5 for a summary of the second-step evaluation measures).
- Third-Step Evaluation. Refinement of the two second-step design adjustments, addressing public and agency comments, followed by a detailed assessment of the tradeoffs between the two potential adjustments remaining after the second-step evaluation, and identification of one design adjustment to advance into the fourth-step evaluation (see Table F.5-6 for a summary of the Third-Step evaluation measures).
- **Fourth-Step Evaluation.** The Fourth Step evaluation consisted of three components:
 - An independent engineering analysis that (1) evaluated potential freight rail relocation adjustments that were developed or identified in prior studies and (2) developed and evaluated a new design adjustment that would relocate existing freight rail service from the Kenilworth Corridor (this new design adjustment (MN&S North) was compared to the freight rail relocation design adjustment (Brunswick Central) advanced from the third-step evaluation)
 - The development and evaluation of two variations of the design adjustment advanced from the thirdstep evaluation (these two new designs (Short Shallow LRT Tunnel – Under Kenilworth Lagoon and Long Shallow LRT Tunnel – Under Kenilworth Lagoon), suggested by a local jurisdiction, were compared to the design adjustment advanced from the third-step evaluation)Identification by the Council of the design adjustment incorporated into the LPA and its further refinement to reflect a memorandum of understanding between the Council and the City of Minneapolis. (See Appendix D, Sources and References Cited, for instructions on how to access the executed memorandum).

Table F.5-2 identifies the design adjustments developed and evaluated within each of the four steps, including identification of their status at the completion of each step. Following is a more detailed description of each step and the design adjustments developed and evaluated within each step.

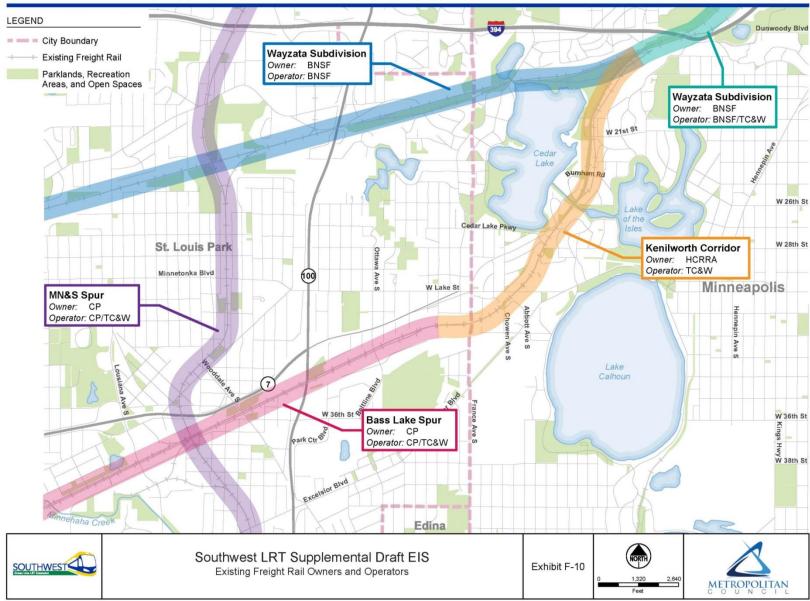
A. First-Step Evaluation

The first-step evaluation process for the Set 1 Design Adjustments in the St. Louis Park/Minneapolis Segment included the development and analysis of potential adjustments to both the existing freight rail lines and/or to the proposed light rail alignment and related improvements. However, the range of adjustments from the two efforts differ substantially: (1) the *freight rail relocation adjustments* focus almost exclusively on changes to the proposed freight rail alignment; and (2) the *Kenilworth Corridor adjustments* primarily focus on potential changes to the proposed light rail improvements within the Kenilworth Corridor.

In addition to ensuring that the project continues to meet its Purpose and Need, as outlined in Chapter 1 of the Supplemental Draft EIS, both of these efforts had the same overall objectives: (1) develop potential adjustments that meet the current freight rail operator's operational and safety requirements; (2) minimize adverse impacts to the project's surrounding environment, including avoiding or minimizing property acquisitions; and (3) minimize capital and operating costs.

The design adjustment process for the Set 1 Adjustments also included discussions with the affected railroad companies, including an examination of their existing operations and an assessment of freight rail alignment conditions between the Highway 169/Highway 62 interchange in the west to Cedar Lake Junction in the east. Key areas of concern expressed by affected freight rail companies on freight rail modifications developed within the Set 1 Adjustments included: freight rail safety related to the railroad's design and operating standards; and long-term freight rail operating complexities and costs. Draft designs of freight rail

Existing Freight Rail Owners and Operators



modifications that were developed during this process and that were evaluated by the affected railroad companies were dismissed from further study if one or more of the affected railroad companies determined that the draft modification would not meet their design or operational safety standards. The draft freight rail modifications that were dismissed from further study based on design or operational concerns raised by the affected railroad companies are noted within this section.

TABLE F.5-1

St. Louis Park/Minneapolis Segment Design Adjustment Descriptions

	Option	Alignment Adjustment Description
Freight Rail Relocation ^a	Draft EIS LRT 3A	As presented in the Draft EIS, this adjustment would provide a new connection to the CP MN&S Spur from the CP Bass Lake Spur near Louisiana Avenue and a reconstructed connection between the MN&S Spur and the BNSF Wayzata Subdivision. Maximum horizontal curve would be 8 degrees, and maximum compensated grade would be 1.82% for the connection from the Bass Lake Spur to the MN&S Spur.
	Brunswick West	Brunswick West option would have the modified freight rail alignment to minimize the number of horizontal curves, elevated to minimize the number of vertical curves and vertical grade changes and to provide adequate grade separation to allow Dakota Ave. and Lake St. to extend under the freight tracks. The connection would be located west of the existing CP MN&S spur and cross over the Wooddale Ave./Lake St. intersection to tie into the MN&S Spur east of Brunswick Avenue South, near West 32nd Street. Maximum horizontal curve 4 degrees, maximum compensated grade 0.8.
	Brunswick Central	Brunswick Central option would have the modified freight rail alignment to minimize the number of horizontal curves, elevated to minimize the number of vertical curves and vertical grade changes and to provide grade separation of Dakota Ave. and Lake St. to extend under the freight tracks. The alignment would be located west of the existing CP MN&S Spur corridor and cross east of the Wooddale Ave./Lake St. intersection to tie into the MN&S Spur at the same location as Brunswick West. Maximum horizontal curve 4 degrees, maximum compensated grade 0.8.
	MN&S North	MN&S North Alignment was developed as part of the independent freight rail analysis performed by TranSystems. This alignment adjustment was developed to minimize both the impacts of the elevated profile and straightened alignment between Highway 7 and 34th Street and the impacts on commercial, residential, and public properties associated with the Brunswick Central Elevated alignment. Maintains the existing MN&S rail tracks south of Highway 7 including the current freight rail bridge over the Bass Lake Spur to a connection with the existing alignment between Library Lane and Dakota Avenue. The alignment begins with an elevated grade on bridge structure on the Bass Lake Spur west of Louisiana Avenue, continuing east on bridge structure over the west corner of the Xcel Substation and across Highway 7, matching existing grades at Library Lane and connecting to the existing MN&S between Library Lane and Dakota Avenue. Maximum horizontal curve 5 degrees, maximum compensated grade 0.95.
Kenilworth Corridor	Draft EIS LRT 3A-1	As presented in the Draft EIS. A preliminary typical section is assumed to be 94 feet wide. This width includes 25 feet of separation between the freight rail track and outside edge of right-of-way, 25 feet of separation between the freight rail track and LRT track (centerline to centerline), 14 feet of separation between the two LRT tracks (centerline to centerline), and 10-foot spacing between LRT track and the trail. A 16-foot minimum width would be used for the trail.
	All Modes At-Grade (81-foot-wide section)	Similar to LRT 3A-1, but based on a revised typical section that would be 81 feet wide (based on coordination with TC&W Railroad). This width would include 12 feet of separation between the freight rail track and outside edge of right-of-way, generally matching existing conditions. The remaining section would match the 94-foot-wide section of LRT 3A-1.
	Trail Relocation	The Trail Relocation option would include rerouting the trail west of the existing TC&W tracks between 21st St. and Cedar Lake Pkwy. The west segment of the relocated trail would cross Cedar Lake Pkwy. at-grade, run along the existing median on Sunset Blvd., cross France Ave. at-grade or on a structure, continue south, and cross County Rd. 25 to the County Rd. 25 service road to Inglewood Ave. From Inglewood Ave., the trail would turn south and connect to the current Cedar Lake Trail alignment. The east segment would run along Cedar Lake Pkwy., cross the parkway, and be located between Dean Pkwy. one-way pair and connect to the current Midtown Greenway trail alignment east of Dean Pkwy.
	Elevated Trail	The elevated trail structure would be approximately 3,000 feet long and would be located between the freight rail track and LRT tracks north of West Lake St. to north of Burnham Rd. The elevated trail would approach touchdown south of West Lake St. and north of Burnham Rd. The trail would be elevated approximately 30 feet high, with a 20-foot-wide trail surface supported by 7-foot-wide piers. A vertical connection at Cedar Lake Pkwy. would be provided.
	Elevated LRT	The elevated LRT structure would be approximately 3,000 feet long and would be located between the freight rail track and trail. It would run along the Kenilworth Corridor from the Midtown Greenway to Burnham Rd. with varying height of 35 to 38 feet, supported by 10-foot-

Option	Alignment Adjustment Description
	wide piers.
Shallow Cut- and-Cover Tunnels – Over Kenilworth Lagoon ^b	Would consist of two tunnels and a generally at-grade section connecting the two tunnels: The South Tunnel would be approximately 2,200 feet long and located along the Kenilworth Corridor with the south portal beginning at West Lake St. and the north portal south of the Channel Creek Crossing. Over the channel, LRT alignment would cross at-grade on a bridge 14 feet above the channel water level. The section of LRT track over the channel would be approximately 1,088 feet long (including transition zones). North of the channel, LRT alignment would drop into the North Tunnel, a 2,500-foot tunnel south of Burnham Rd. to north of 21st St. There would be 300-foot transition zones outside the tunnel portals.
Kenilworth Deep Bore LRT Tunnel	Two parallel tunnels that would be approximately 5,900 feet long and would run along the Kenilworth Corridor with the south portal at West Lake St. and the north portal north of 21st St. There would be a 1,000-foot-long cut-and-cover tunnel segment and a 500-foot-long transition section south of the southern portal. There would be a 550-foot-long cut-and-cover tunnel segment and a 500-foot transition section north of the northern portal. The twin tunnels would be about 20 feet in diameter with a minimum of 30 feet of cover. The deep tunnel would be approximately 30 feet below the Kenilworth Lagoon surface elevation.
Short Shallow Cut-and-Cover Tunnel – Under Kenilworth Lagoon ^c	The Short Shallow Cut-and-Cover Tunnel – Under Kenilworth Lagoon would consist of a tunnel approximately 3,100 feet in length along the Kenilworth Corridor with the south portal beginning at West Lake Street and the north portal north of the Kenilworth Channel. At the channel, the LRT crosses below-grade, in the tunnel beneath the water level. There are 300-foot transition zones outside the tunnel portals.
Long Shallow Cut-and-Cover Tunnel – Under Kenilworth Lagoon ^c	The Long Shallow Cut-and-Cover Tunnel – Under Kenilworth Lagoon would consist of a tunnel approximately 5,800 feet in length along the Kenilworth Corridor with the south portal beginning at West Lake Street and the north portal north of 21st Street. At the channel, the LRT crosses below-grade, in the tunnel beneath the water level. There are 300-foot transition zones outside the tunnel portals

^a Additional freight rail modifications were also developed and evaluated in the first-step evaluation that were dismissed from further consideration due to safety and freight rail operating concerns expressed by one or more effected freight rail operators/owners. Those additional modifications included MN&S Modified; Brunswick East; an at-grade variation of the Brunswick West; and an at-grade variation of the Brunswick Central. This section includes additional information on these variations.

^b On July 9, 2014, considering a recommendation from the Corridor Management Committee (CMC), the Metropolitan Council (Council) identified additional design adjustments to the LPA within the City of Minneapolis, which were proposed in the then-draft memoranda between the Council and the City of Minneapolis (see Appendix D, Sources and References Cited, for instructions on how to access the executed memoranda). In summary, the additional design adjustments: (1) reduced project capital costs by eliminating the northern of the two proposed light rail tunnels in the Kenilworth Corridor (including the re-establishment of the proposed at-grade light rail station at 21st Street); (2) incorporated into the LPA a variety of bicycle and pedestrian improvements associated with proposed light rail stations in the City of Minneapolis; and (3) established the Council's and the City's intent relative to aspects of long-term property ownership and freight rail operations in the Kenilworth Corridor.

^c In February 2014, the Minneapolis Parks and Recreation Board requested that the Council evaluate a design adjustment that would connect the two Shallow LRT Tunnels with a cut-and-cover constructed tunnel segment under the Kenilworth Lagoon, rather than a bridge over the lagoon. In response, the Short and Long Shallow LRT Tunnel – Under Kenilworth Lagoon design adjustments were developed and evaluated as a part of the fourth-step of evaluation. In addition, project staff developed variations of the Short and Long Shallow LRT Tunnel – Under Kenilworth Lagoon design adjustments to evaluate if the northern and southern cut-and-cover LRT tunnel segments could be connected under the Kenilworth Lagoon via a bored tunnel segment, rather than via a cut-and-cover constructed tunnel segment. These variations were dismissed from further consideration due to schedule delays, complex construction techniques and cost factors. This section includes additional information on these variations.

Acronyms: CP = Canadian Pacific Railway; MN&S = Minneapolis, Northfield, and Southern Railway; TC&W = Twin Cities and Western Railway Company.

TABLE F.5-2

Set 1 Design Adjustments Developed and Evaluated in the St. Louis Park/Minneapolis Segment, by Step

Step	Adjustment Type	Design Adjustments	Status ^a
1	Freight Rail Relocation ^b	Brunswick West	Dismissed
		Brunswick Central	Retained
	Kenilworth Corridor	All Modes at Grade	Dismissed
		Relocate the Kenilworth Trail out of the Kenilworth Corridor	Dismissed
		Elevate the Kenilworth Trail	Dismissed
		Elevate the Light Rail Alignment	Dismissed
		Shallow LRT Tunnels - Over Kenilworth Lagoon ^c	Retained
		Deep Bore LRT Tunnels	Retained
2	Freight Rail Relocation	Brunswick Central	Retained
	Kenilworth Corridor	Shallow LRT Tunnels - Over Kenilworth Lagoon ^c	Retained
		Deep Bore LRT Tunnels	Dismissed
3	Freight Rail Relocation	Brunswick Central	Dismissed
	Kenilworth Corridor	Shallow LRT Tunnels - Over Kenilworth Lagoon ^c	Retained
4	Freight Rail Relocation	MN&S North ^d	Dismissed
	Kenilworth Corridor	Shallow LRT Tunnels - Over Kenilworth Lagoon ^c	Retained ^e
		Short Shallow LRT Tunnel - Under Kenilworth Lagoon ^f	Dismissed
		Long Shallow LRT Tunnel – Under Kenilworth Lagoon ^f	Dismissed

^a Status as of completion of the step.

^b Additional freight rail modifications were also developed and evaluated in the first-step evaluation that were dismissed from further consideration due to safety and freight rail operating concerns expressed by one or more effected freight rail operators/owners. Those additional modifications included Brunswick East; an at-grade variation of the Brunswick West; and an at-grade variation of the Brunswick Central. This section includes additional information on these variations.

^c The shallow tunnels would be constructed using a cut-and-cover technique.

^d The MN&S North design adjustment was developed and evaluated as an element of the independent engineering analysis.

^e The Shallow LRT Tunnels – Over Kenilworth Lagoon option, which included two proposed light rail tunnels (one south and one north of the Kenilworth Lagoon), was modified by the Council on July 9, 2014, to eliminate the northern light rail tunnel (primarily to reduce project capital costs and to allow for an at-grade light rail W 21st Street and to make other related design modifications.

^f In February 2014, the Minneapolis Parks and Recreation Board requested that the Council evaluate a design adjustment that would connect the two Shallow LRT Tunnels with a cut-and-cover-constructed tunnel segment under the Kenilworth Lagoon, rather than a bridge over the lagoon. In response, the Short and Long Shallow LRT Tunnel – Under Kenilworth Lagoon design adjustments were developed and evaluated as a part of the fourth-step of evaluation.

TABLE F.5-3

St. Louis Park/Minneapolis Segment -	 First-Step Evaluation – Frei 	aht Rail Relocation Adjustments ^a

Alignment Adjustment	Cost s	Measures	Status
Draft EIS	\$91m⁵	 Rejected by railroad companies, described in comments received on the Draft EIS, due to the following concerns: Rejected by railroad companies, described in comments received on the Draft EIS, due to the following concerns: Includes reverse horizontal curves and a number of vertical curves and vertical grade changes that would compromise freight rail operational safety High compensated grade Higher operational cost for freight rail Concerns from community groups, businesses, education institutions, and citizens received on the Draft EIS on the following: Traffic surrounding high school Bus flow for schools Noise and vibration Safety and security At-Grade Freight Crossings: five at-grade freight crossings Right-of-Way: Concerns surrounding loss of homes and businesses due to right-of-way acquisition Environment: Additional wetland impacts in the "Iron Triangle" area at connection with BNSF Wayzata Subdivision 	Dismisse
Brunswick	\$285-	 Cost: higher capital cost 	Dismisse
West - Elevated	\$300m°	 Railroad: Supported by railroad companies from a physics of design standpoint Freight rail operators expressed concern about potential increased operating cost to be addressed later if the design progressed Freight rail is elevated between Highway 7 and Brunswick Ave. Freight rail profile is raised north of 33rd St. Eliminates freight tracks east of MN&S Spur on Bass Lake Spur/Kenilworth Corridor Concerns from community and educational institutions: alignment would go through high school football field (potential 4(f) impact) At-Grade Freight Crossings: removes five at-grade freight crossings Right-of-Way: Requires acquisition of a portion of the existing Xcel substation and potential impact on substation function Concerns surrounding loss of homes and businesses due to right-of-way Pedestrian: includes two new pedestrian underpasses Roadway:	
Brunswick	\$275-	 Environment: Additional wetland impacts in the "Iron Triangle" area at connection with BNSF Wayzata Subdivision Cost: Lower capital cost 	Retained
Central - Elevated	\$290m°	 Railroad: Supported by railroad companies from a physics of design standpoint Freight rail operators expressed concern about potential increased operating cost to be addressed later if the design progressed Freight rail is elevated between Highway 7 and Brunswick Ave Freight rail profile is raised north of 33rd St. Eliminates freight tracks east of MN&S Spur on Bass Lake Spur/Kenilworth Corridor Concerns from community and educational institutions: alignment would go through a portion of the Park Spanish Immersion School playground area (potential 4(f) impact) At-Grade Freight Crossings: removes five at-grade freight crossings Right-of-Way: Concerns surrounding loss of homes and businesses due to right-of-way Pedestrian: includes two new pedestrian underpasses Roadway: Requires lowering of south frontage road and reconfiguration of local street network Improves frontage road south and north of Highway 7 by grade separation Environment: Additional wetland impacts in the "Iron Triangle" area at the connection with BNSF Wayzata Subdivision 	

^a Additional freight rail modifications were also developed and evaluated in the first-step evaluation that were dismissed from further consideration due to safety and freight rail operating concerns expressed by one or more effected freight rail operators/owners. Those additional modifications included Brunswick West; and an at-grade variation of the Brunswick Central.

SOUTHWEST LRT (METRO GREEN LINE EXTENSION)

^b Source: Southwest Transitway Draft EIS (FTA, HCRRA, Council; October 2012) in 2012 dollars, which used a different cost methodology than the Brunswick West/Central estimates.

^c Includes freight track and structures (Louisiana Avenue to Cedar Lake Junction), BNSF siding, freight signaling, freight track removal, pedestrian underpass and roadway relocations/upgrades near St Louis Park High School, North Cedar Lake Trail crossing, right-of-way; Includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana, Southerly Connector).

TABLE F.5-4

St. Louis Park/Minneapolis Segment - First-Step Evaluation - Kenilworth Corridor Adjustments

	Full Acquisitions	Costs	Measures	Status
Draft EIS or All Modes At-Grade (94-foot-wide section)	55 properties	\$160 - \$170mª	Displacement of residences due to right-of-way acquisition Potential visual impacts on Kenilworth Lagoon	
All Modes At-Grade (81-foot-wide section)	26 properties	\$135 — \$145mª	 Displacement of residences due to right-of-way acquisition Potential visual impacts on Kenilworth Lagoon 	Dismissed
Relocate the Kenilworth Trail out of the Kenilworth Corridor	0 properties	\$120 − \$130m ^ь	Portion of the Kenilworth trail relocated from the Kenilworth Corridor between Cedar Lake Pkwy and Midtown Greenway Strengths include the following: — No homes impacted — Low capital costs — Relocated trail would be an off-road, shared-use facility	
Elevate the Kenilworth Trail	0 properties	\$135 - \$145m°	Visual impacts due to structure height and connecting ramps Impacts the visual quality and setting of the trail (e.g., separation from ground vegetation) and the additio of grade changes to the trail Potential visual impacts on Kenilworth Lagoon Strengths include the following: — No homes displaced	
Elevate the Light Rail Alignment	0 properties	\$190 − \$200m ^d	 Visual impacts due to structure height and elevators at stations Potential visual impacts on Kenilworth Lagoon Strengths include the following: No homes displaced 	Dismissed
Place LRT in Shallow Cut-and-Cover Tunnels	0 properties	\$235 — \$250m°	 High capital cost Challenging construction Potential visual impacts on Kenilworth Lagoon Eliminates 21st St. Station Existing freight rail and trail bridges across the Kenilworth Lagoon would need to be replaced to accommodate construction of a new light rail and trail bridge and a freight rail bridge (which would be approximately 40 feet west of the existing freight rail bridge) Strengths include the following: Would not require acquisition of homes and businesses in the Kenilworth Corridor Retains at-grade West Lake Station 	Retained
Place LRT in Deep Bored Tunnels	0 properties	\$405 – \$420m ^f	 Highest capital cost Challenging construction Underground station at West Lake St. Reconstruction of West Lake Street bridge Eliminates 21st St. Station Existing freight rail and trail bridges across the Kenilworth Lagoon would need to be replaced to accommodate construction of the bored tunnels^g Strengths include the following: Would not require acquisition of homes and businesses in the Kenilworth Corridor 	Retained

^a Includes freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), deduct for LRT/trail underpass at Cedar Lake Parkway, right-of-way; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^b Includes trail aerial structure/retaining walls at France Avenue, connection to Cedar Lake Trail at Inglewood Avenue, freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^c Includes elevated trail structure/retaining walls and retains 21st Street Station, vertical trail connection at Cedar Lake Parkway, freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), deduct for LRT/trail underpass at Cedar Lake Parkway, deduct for trail bridge over Kenilworth Channel; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^d Includes elevated LRT structure/retaining walls and retains 21st Street Station, freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, deduct for LRT/trail underpass at Cedar Lake Parkway, deduct for LRT bridge over Kenilworth Channel, right-of-way; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^e Includes north and south shallow cut-and-cover tunnels (tunnels, portals, systems/support facilities), freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, temporary freight accommodations, Burnham Road bridge support, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^f Includes parallel deep bore tunnels (tunnels, bore pits, systems/support facilities), underground West Lake Station, freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), removal/replacement of West Lake Bridge, LRT direct fixation track, temporary freight accommodations, deduct for LRT bridge over Kenilworth Channel, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^g The tunnels would be bored within the HCRRA and BNSF right-of-way at the Kenilworth Lagoon and the existing freight rail and trail bridges across the lagoon would need to be replaced because the existing wood bridge piers would likely extend into the tunneling area. Because the existing bridge piers are wood and there are no as-built construction drawings available, it would be difficult to determine precisely how deep the existing piers extend under the lagoon. However, even if they do not extend in the bored tunnel construction area, the piers would be susceptible to settlement during tunnel construction due to soil conditions at the site.

TABLE F.5-5

St. Louis Park/Minneapolis Segment Alignment Adjustment – Second-Step Evaluation

Adjustment	Full Acquisitions	Costs	Measures	Status
Brunswick Central - Elevated	32 properties	\$275 - \$290mª	 Supported by railroad companies from a physics of design standpoint Cost: Second highest capital cost Right-of-Way: Displacement of homes and businesses due to right-of-way acquisition Displacement of the Park Spanish Immersion School playground, which is likely a Section 4(f)-protected property Traffic: Requires lowering of south frontage road and reconfiguration of street network Improves frontage road south and north of Highway 7 by grade separation Freight: Freight rail would be elevated between Highway 7 and Brunswick Avenue Freight rail profile would be raised north of 33rd Street Eliminates freight tracks east of MN&S Spur Eliminates five at-grade freight rail crossings Environment: Fill within relatively high-quality wetlands in the "Iron Triangle" area at BNSF connection Potential effects to the historic Kenilworth Lagoon and the Brownie/Cedar Lakes channel Bicycle and pedestrian: Allows for two new pedestrian grade underpasses Stations: Retains 21st Street Station 	Retained

Adjustment	Full Acquisitions	Costs	Measures	Status
Kenilworth Corridor Shallow LRT Tunnels	0 properties	\$235 - \$250m⁵	 Supported by railroad companies from a physics of design standpoint Cost: Lowest capital cost Right-of-Way: Does not require acquisition of homes and businesses in the Kenilworth Corridor Challenging construction due to various constraints in the Kenilworth Corridor Environment: At-grade crossing of Kenilworth Lagoon, with potential visual impacts Bicycle and pedestrian: Temporary detour of Kenilworth Trail Stations: Eliminates 21st St Station Existing freight rail and trail bridges across the Kenilworth Lagoon would need to be replaced and the total width of the new bridges would be approximately double the width of the existing bridges Potential adverse effect to the historic Kenilworth Lagoon 	Retained
Kenilworth Deep Bore LRT Tunnels	0 properties	\$405 - \$420m°	 Formal adverse effect to the instort Relativistic Relativist Relativistic Relativistic Relativistic Relativistic Relativis	Dismissed

^a Includes freight track and structures (Louisiana Avenue to Cedar Lake Junction), BNSF siding, freight signaling, freight track removal, pedestrian underpass and roadway relocations/upgrades near St Louis Park High School, North Cedar Lake Trail crossing, right-of-way; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^b Includes north and south shallow cut-and-cover tunnels (tunnels, portals, systems/support facilities), freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, temporary freight accommodations, Burnham Road bridge support, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^c Includes parallel deep bore tunnels (tunnels, bore pits, systems/support facilities), underground West Lake Station, freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), removal/replacement of West Lake Bridge, LRT direct fixation track, temporary freight accommodations, deduct for LRT bridge over Kenilworth Channel, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^d The tunnels would be bored within the HCRRA and BNSF right-of-way at the Kenilworth Lagoon and the existing freight rail and trail bridges across the lagoon would need to be replaced because the existing wood bridge piers would likely extend into the tunneling area. Because the existing bridge piers are wood and there are no as-build construction

drawings available, it would be difficult to determine precisely how deep the existing piers extend under the lagoon. However, even if they do not extend in the bored tunnel construction area, the piers would be susceptible to settlement during tunnel construction due to soil conditions at the site.

TABLE F.5-6

St. Louis Park/Minneapolis Segment Alignment Adjustment – Third-Step Evaluation

	Strengths ^a	Weaknesses ^a	Status
Brunswick Central - Elevated	• Freight rail at-grade crossings eliminated between Blake Road and 28th Street along MN&S route	Acquisition of 32 residential, commercial, and Di institutional parcels	Dismissed
	Non-emergency freight train horn use eliminated between Blake Road and 28th Street	Elevated freight rail track through St. Louis Park and related visual impacts	
	 Freight rail relocated away from St. Louis Park High School Freight rail track removed in the Kenilworth Corridor and a portion of the Bass Lake Spur east of the existing MN&S Spur 	 Displacement of Park Spanish Immersion School playground, which is likely a Section 4(f) protected property 	
		Construction challenges to accommodate ongoing freight rail traffic	
		Greater amount of wetlands filled	
		Community cohesion impacts	
		Greater capital costs	
		 Additional design refinements and/or operating agreement with affected freight railroads would likely be required to address potential adverse economic impacts to the affected railroads, which would likely increase project costs 	
Kenilworth Corridor Shallow LRT	No acquisition of homes and businesses in Kenilworth Corridor	21st Street Station eliminated	Retained
Tunnels	200-plus LRT trips per day mostly below-grade through Kenilworth Corridor	Council sewer relocationTemporary detour of Kenilworth Trail	
	LRT daylights between north and south tunnels for approximately 20 seconds per train		
	West Lake Street bridge preserved		
	Kenilworth Trail preserved within corridor for long-term		
	Lower capital costs		
	No adverse effects to groundwater or nearby lake levels		

^a See also Table F.5-6 for additional evaluation measures considered in the third-step evaluation.

 TABLE F.5-7

 St. Louis Park/Minneapolis Segment Alignment Adjustment – Fourth-Step Evaluation - Kenilworth Corridor Adjustments

 Shallow LRT Cut-and-Cover Tunnels – Over Kenilworth Lagoon and MN&S North

Alignment Adjustment	Costs	Measures	Status
Shallow LRT Cut-and-Cover Tunnels – Over Kenilworth Lagoon	\$235 - 250mª	 Daily Freight Operations: Expected average of 2 freight trains daily on the MN&S corridor and 3 daily within the Kenilworth Corridor Daily LRT Operations: Expected average of 200-plus LRT trains per day in a tunnel and at-grade at the channel in the Kenilworth Corridor Safety Considerations: 4 at-grade freight crossings (existing and proposed) – Wooddale, Beltline, Cedar Lake, 21st Street 2 LRT at-grade crossing with freight –Wooddale and Beltline 	Retained

SOUTHWEST LRT (METRO GREEN LINE EXTENSION)

Alignment Adjustment	Costs	Measures	Status
		 Freight at station areas - Wooddale, Beltline and West Lake Community (between Louisiana Ave and Cedar Lake): No school buildings within 150 feet of freight tracks 750 residential units within 150 feet of freight tracks No street closures Right-of-Way: No permanent acquisitions (not including acquisitions for Louisiana Station or Southerly connection) Operating Costs: Increased operations and maintenance costs for ventilation, lighting and other tunnel systems Developable Land: Reduction of 2 acres of developable land Schedule: Lower risk of potential delays Stations: No 21st Street Station Channel Crossing: 74-feet combined width of two reconstructed bridges; total width, including space between bridges, of 82-feet Opening Year: 2019 	
MN&S North	\$240 - \$265m⁵	Daily Freight Operations: Expected average of five freight trains daily on the MN&S corridor and zero daily within the Kenilworth Corridor Daily LRT Operations: Expected average of 200-plus LRT trains per day at-grade in the Kenilworth Corridor Safety considerations: • 2 at-grade freight crossings - Proposed new crossings at Library and Dakota, proposed closure of existing crossings at Walker, West Lake, 28th and 29th, new grade-separation at 27th • 3 LRT only at-grade crossings with Wooddale, Beltline, 21st Street • No freight at station areas • Opposed by affected freight rail operators due to safety and operational concerns Community (between Louisiana Ave to Cedar Lake): • One school building within 150 feet of freight tracks • 240 residential units within 150 feet of freight tracks • No street closures Right-of-Way: Permanent acquisition requiring relocations of 6 residential units, 7 private businesses and 1 school (not including acquisitions for Louisiana Station or Southerly connection) Operating Costs: Maintenance costs for an additional 5,400 linear feet of freight bridge structure and 81,000 square feet of freight retaining walls Developable Land: Addition of approximately 3 acres of developable land Schedule: Potential delay of up to two years Stations: Includes station at 21st Street Channel Crossing: 54-feet width of reconstructed single bridge over the channel Opening Year: 2021	Dismissed

^a Includes north and south shallow cut-and-cover tunnels (tunnels, portals, systems/support facilities), freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, temporary freight accommodations, Burnham Road bridge support, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements costs of approximately \$85 to \$90 million (US-169 to Louisiana Avenue, Southerly Connector).

^b TranSystems identified \$112M in costs in an estimate provided to the Southwest LRT Project Office (February 7, 2014) including freight track and structures (Blake Road to BNSF near MN&S Spur), freight track and structures (Southerly Connection), BNSF siding, freight signaling, pedestrian overpass and roadway relocations/upgrades near St Louis Park High School, engineering/contingency; Southwest LRT Project Office identified additional costs for the design including freight track (US-169 to Blake Road), North Cedar Lake Trail crossing, additional right-of-way, additional LRT retaining walls, additional freight track removal, additional soft costs (contingency, escalation, engineering, financing); cost shown does not include Xcel substation impacts; cost shown includes freight Common Elements costs of approximately \$90 to 100 million (US-169 to Louisiana Avenue, modified Southerly Connector with additional new freight rail structure length).

TABLE F.5-8

St. Louis Park/Minneapolis Segment Alignment Adjustment – Fourth-Step Evaluation - Kenilworth Corridor Adjustments Shallow LRT Cut-and-Cover Tunnels – Over and Under Kenilworth Lagoon

Full Adjustment Acquisitions Cos		Costs	Measures	Status
Shallow LRT Cut-and- Cover Tunnels - Over	0 properties	\$240 - \$260mª	Cost: Lowest capital cost	Retained ^t
Kenilworth Lagoon			 Construction Considerations: Less challenging construction (relative to other fourth-step Kenilworth Corridor adjustments) Shorter construction period, 2019 opening year Closure of recreational traffic on Kenilworth Lagoon of limited durations during construction of bridges 	
			Visual impacts on Kenilworth Lagoon	
			Stations: Eliminates 21st Street Station	
			Channel Crossing:	
			 At-grade LRT crossing of Kenilworth Channel 74-feet combined width of two new bridges (combined pedestrian/LRT bridge and freight bridge); total width, including space between bridges, of 82-feet 	
			Strengths include the following:	
			 Would not require acquisition of homes and businesses in the Kenilworth Corridor Achieves municipal goal to avoid co-locating freight rail traffic with light rail traffic at-grade along much of the length of the Kenilworth Corridor Retains at-grade West Lake Station 	
Short Shallow LRT	0 properties	\$270 -	Cost: Second highest capital cost	Dismissed
Cut-and-Cover Tunnel		\$300m ^c	Construction Considerations:	
 Under Kenilworth Lagoon 			 Challenging construction due to substantially constrained construction environment Existing freight rail and trail bridges across the lagoon would need to be replaced and their replacement would need to be sequenced with the tunnel construction Longer construction period, 2020 opening year Closure of recreational traffic on Kenilworth Lagoon for approximately one to two years during construction Additional emergency ventilation and intermediate emergency egress stairways compared to two shorter tunnels Volume of groundwater pumped during construction for the tunnel segment under the lagoon would increase substantially, compared to other tunnel segments Challenges in developing and maintaining effective waterproofing systems around the submerged tunnel segment 	
			Stations: Retains the 21st Street Station	
			Channel Crossing:	
			 Below-grade LRT crossing of Kenilworth Channel 43-feet combined width of two new bridges (pedestrian and freight); total width, including space between bridges, of 88 feet 	
		Strengths include the following:	Strengths include the following:	
			 Would not require acquisition of homes and businesses in the Kenilworth Corridor Achieves municipal goal to avoid co-locating freight rail traffic with light rail traffic at-grade along much of the length of the Kenilworth Corridor (but less than the other fourth-step Kenilworth Corridor adjustments) Retains at-grade West Lake Station 	

SOUTHWEST LRT (METRO GREEN LINE EXTENSION)

SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

Adjustment	Full Acquisitions	Costs	Measures	Status
Long Shallow LRT Cut- and-Cover Tunnel – Under Kenilworth Lagoon	0 properties	\$305 - \$345m ^d	 Cost: Highest capital cost Construction Considerations: Challenging construction due to substantially constrained construction environment Existing freight rail and trail bridges across the lagoon would need to be replaced and their replacement would need to be sequenced with the tunnel construction Longer construction period, 2020 opening year Closure of recreational traffic on Kenilworth Lagoon for approximately one to two years during construction Additional emergency ventilation and intermediate emergency egress stairways compared to two shorter tunnels Volume of groundwater pumped during construction for the tunnel segment under the lagoon would increase substantially, compared to other tunnel segments Challenges in developing and maintaining effective waterproofing systems around the submerged tunnel segment Stations: Eliminates the 21st Street Station Channel Crossing: Below-grade LRT crossing of Kenilworth Channel 43-feet combined width of two bridges (pedestrian and freight); total width, including space between bridges of 88 feet Strengths include the following: Would not require acquisition of homes and businesses in the Kenilworth Corridor Achieves municipal goal to avoid co-locating freight rail traffic with light rail traffic at-grade along much of the length of the Kenilworth Corridor Retains at-grade West Lake Station 	Dismissed

^a Includes north and south shallow cut-and-cover tunnels (tunnels, portals, systems/support facilities), freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, temporary freight accommodations, Burnham Road bridge support, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway; includes freight Common Elements (US-169 to Louisiana Avenue, Southerly Connector).

^b On July 9, 2014, considering a recommendation from the Corridor Management Committee (CMC), the Metropolitan Council (Council) identified additional design adjustments to the LPA within the City of Minneapolis, which were proposed in the then-draft memoranda between the Council and the City of Minneapolis. (See Appendix D, Sources and References Cited, for instructions on how to access the executed memoranda.) In summary, the additional design adjustments: (1) reduced project capital costs by eliminating the northern of the two proposed light rail tunnels in the Kenilworth Corridor (including the re-establishment of the proposed at-grade light rail station at 21st Street); (2) incorporated into the LPA a variety of bicycle and pedestrian improvements associated with proposed light rail stations in the City of Minneapolis; and (3) established the Council's and the City's intents relative to aspects of long-term property ownership and freight rail operations in the Kenilworth Corridor.

^c Includes north and south shallow cut-and-cover tunnels (tunnels, portals, systems/support facilities), freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, temporary freight accommodations, Burnham Road bridge support, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway. Includes additional tunnel segment under Kenilworth Lagoon (tunnel, systems/support facilities), additional LRT direct fixation track, deduct for LRT bridge over Kenilworth Lagoon, deduct for portion of north tunnel and LRT direct fixation track, retention of 21st Street Station; cost shown includes freight Common Elements (US-169 to Louisiana Avenue, Southerly Connector).

^d Includes north and south shallow cut-and-cover tunnels (tunnels, portals, systems/support facilities), freight track and structures (Louisiana Avenue to Cedar Lake Junction), trail bridges & retaining walls (east of Beltline Avenue, near Penn Station), LRT direct fixation track, temporary freight accommodations, Burnham Road bridge support, deduct for 21st Street Station, deduct for LRT/trail underpass at Cedar Lake Parkway. Includes additional tunnel segment under Kenilworth Lagoon (tunnel, systems/support facilities), additional LRT direct fixation track, deduct for LRT bridge over Kenilworth Lagoon; cost shown includes freight Common Elements (US-169 to Louisiana Avenue, Southerly Connector).

The potential freight rail relocation adjustments developed and considered involved a range of changes to the freight rail modifications envisioned under LRT 3A (as described in Section 2.3.3 of the Draft EIS). The design adjustments developed primarily focused on changes to the potential freight rail connection between the Bass Lake and MN&S spurs and, to a lesser degree, to the potential freight rail connection between the MN&S Spur and the Wayzata Subdivision.

Conversely, the Kenilworth Corridor adjustments developed focused primarily on the development and evaluation of a range of significant changes to the proposed light rail alignment within the Kenilworth Corridor, compared to those proposed under LRT 3A-1 of the Draft EIS.

The first step of the evaluation process for Set 1 Adjustments resulted in the development and evaluation of the following potential design adjustments (see Exhibit F-11):

• Set 1 Freight Rail Relocation Adjustments

- Brunswick West Elevated the relocation of freight rail to the MN&S Spur and Wayzata Subdivision primarily above-grade and on new right-of-way between Bass Lake Spur and 33rd Street
- Brunswick Central Elevated the relocation of freight rail to the MN&S Spur and Wayzata Subdivision primarily above-grade, slightly east of Brunswick Central between Bass Lake Spur and 33rd Street

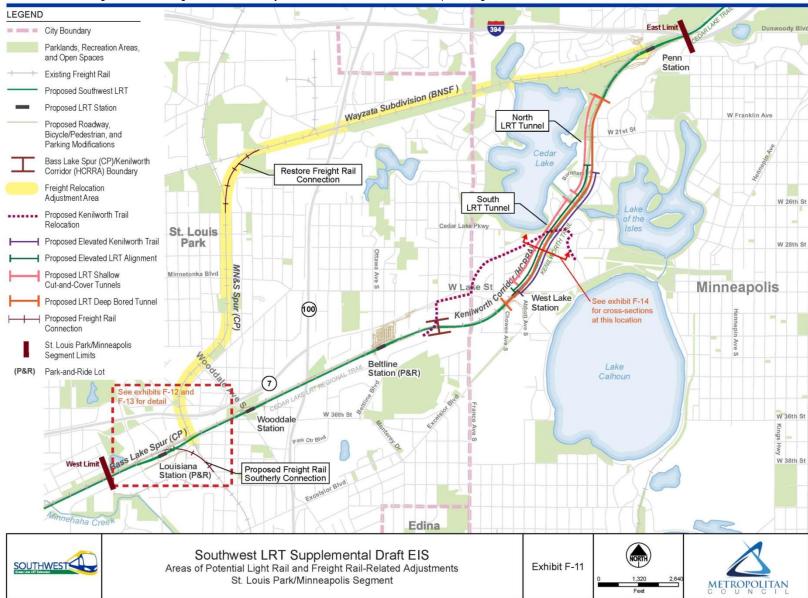
• Set 1 Kenilworth Corridor Adjustments

- All Modes at Grade—light rail, freight rail, and trails at-grade through Kenilworth Corridor
- Relocate the Kenilworth Trail out of the Kenilworth Corridor—the relocation of the Kenilworth Trail between the Midtown Greenway and Cedar Lake Parkway
- Elevate the Kenilworth Trail—the placement of the Kenilworth trail on structure above the light rail alignment, east of the West Lake Street bridge to north side of Burnham Road bridge
- Elevate the Light Rail Alignment—the placement of proposed light rail alignment on an elevated structure in the Kenilworth Corridor, east of the West Lake Street bridge to north side of Burnham Road bridge
- Place the Light Rail Alignment in Shallow Cut-and-Cover Tunnels—the placement of the proposed light rail alignment within two cut-and-cover tunnels (the south tunnel segment between north of the West Lake Street bridge and south of the Kenilworth Lagoon; the north tunnel segment between north of the Kenilworth Lagoon and approximately 1,000 feet north of 21st Street) and a light rail bridge over the Kenilworth Lagoon between the two tunnels
- Place the Light Rail Alignment in Deep Bore Tunnels—the placement of the proposed light rail alignment within twin bored tunnels between west of West Lake Station and approximately 1,000 feet north of 21st Street, with West Lake Station below-grade

Set 1 Freight Rail Relocation Adjustments Considered in the First-Step Evaluation

During the Draft EIS public comment period, individuals, organizations, and jurisdictions expressed concerns with the proposed freight rail track connection in St. Louis Park that would allow for the relocation of freight rail out of the Kenilworth Corridor. In particular, TC&W, the existing freight rail operator in the Kenilworth Corridor, raised safety and operational concerns with the horizontal and vertical curvature of the proposed new connection between the Bass Lake Spur and the MN&S Spur, as well as insufficient lengths of straight track, based on their design standards for operating up to 120-car-unit trains. TC&W also noted that the proposed routing of their freight trains from the Bass Lake Spur and the Kenilworth Corridor to the MN&S Spur and the Wayzata Subdivision could adversely affect the railroad's operational costs due to track geometry, increased track distances, and operating environments.

Areas of Potential Light Rail and Freight Rail-Related Adjustments - St. Louis Park/Minneapolis Segment



Based on those and other comments received on the Draft EIS, the project team developed a variety of design adjustments to allow for the relocation of freight rail service, while balancing two primary objectives: design the connection to meet the safety and operational design standards of the affected railroads; and maintain the adjusted freight rail alignment within the existing right-of-way as much as possible. This effort focused on adjustments to the potential freight rail connection between the Bass Lake and MN&S spurs and adjustments to the track alignment along the MN&S Spur to the reconstructed connection to the Wayzata Subdivision.

Step one of this design development and evaluation process utilized the public involvement, agency coordination, and freight rail coordination efforts described in Section 2.0 of this appendix. The process, which generally spanned from February to June 2013, used a systematic approach to the development and evaluation of design adjustments to the freight rail relocation design under LRT 3A that the Draft EIS was based on and that representatives of freight railroads objected to during the Draft EIS public comment period, specifically citing safety and railroad operations and economic concerns. The design of the adjustments that would have relocated freight rail from the Bass Lake Spur and the Kenilworth Corridor and onto the MN&S Spur and the Wayzata Subdivision changed through this systematic process of design development by project staff and review and comment on the revised design by others, including the representatives of the affected freight rails. The review of the draft designs by representatives of the affected freight rail relocation asfety, played a key role in the development of the freight rail relocation design adjustments. In general, that design development process for freight rail relocation adjustments were identified as likely meeting the design and operational safety requirements of the affected railroads (which are described below and are termed the Brunswick West and Brunswick Central):

- 1. **Draft EIS MN&S**. The starting point for the freight rail relocation design adjustment process was the design of freight rail modifications described in the Draft EIS under LRT 3A. This design would have provided a northern connection between the Bass Lake Spur and the MN&S Spur via a new freight rail connection, allowing freight rail service to be rerouted from the Bass Lake Spur east of the MN&S Spur and the Kenilworth Corridor, onto the MN&S Spur and the Wayzata Subdivision. The design of that connection (see Appendix F of the Draft EIS) was found to have safety and operational concerns by representatives of the affected freight railroads. The safety concerns were based on freight rail alignment curves and grades. Out of the nine curves associated with the design, four had high compensated grades (between 1.6 and 1.8 percent) and one curve was sharper than 6 degrees. Based on the safety and operational issues raised, the Draft EIS MN&S design was dismissed from further consideration.
- 2. **MN&S Modified**. Project staff prepared a modified MN&S design, based on the design from the Draft EIS, with the following changes: all horizontal curves are adjusted to be less than or equal to 6 degrees, maximum compensated grades are 0.91 percent, the alignment crosses Highway 7 on a new freight rail bridge and the horizontal and vertical alignment in the vicinity of the existing Minnetonka Blvd. bridge is adjusted. Representatives from affected railroads noted that the reverse horizontal curves located immediately north of the Bass Lake Spur on the proposed relocation route would not provide sufficient tangent (i.e., straight) track length to allow for the safe operations of their trains and, while the design was an improvement over the Draft EIS MN&S design, the reverse curse would render the design unacceptable due to the potential for derailment of freight rail cars navigating the curves.
- 3. **Brunswick East.** Developed and evaluated concurrently with the Brunswick West At Grade and the Brunswick Central At Grade alignments, the Brunswick East design eliminated the reverse curves in the MN&S Modified design. Further, the design would extend the existing MN&S tangent alignment south, connecting to the Bass Lake Spur with a 4-degree curve with maximum compensated grades of 0.80 percent. The alignment would run on an earth retaining structure on the Bass Lake Spur, cross over TH 7 and Wooddale Avenue on bridge, run on earth retaining structure generally parallel to Brunswick Avenue, cross over Lake Street on bridge. This design was dismissed from further consideration for two key reasons: 1) representatives of the effected freight railroads expressed the same safety concerns expressed for the Draft EIS MN&S design, particularly the presence of reverse curves and inadequate tangent track length for the through movement on the MN&S that could lead to derailment of freight

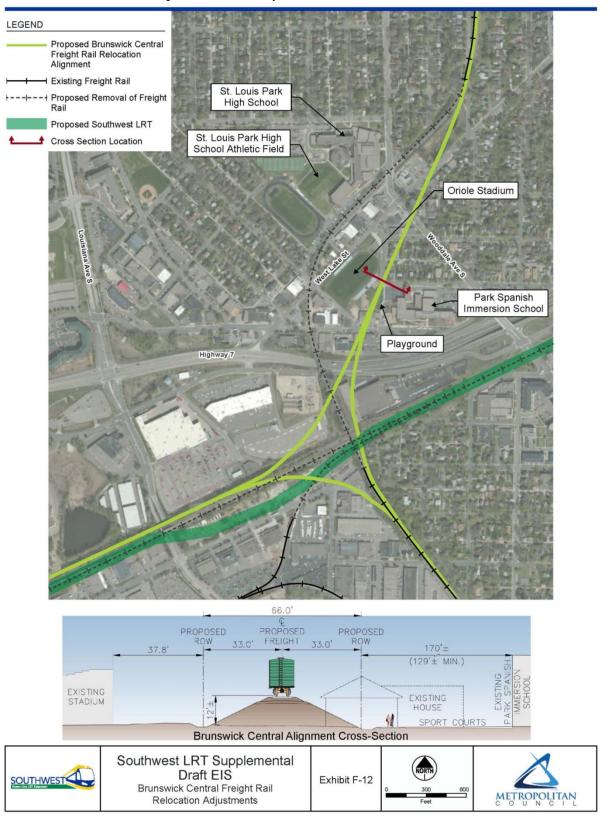
trains; and 2) the design would potentially result in the displacement of approximately 55 residential properties, the Park Spanish Immersion School, and one commercial building.

- 4. **Brunswick West At-Grade.** Developed and evaluated concurrently with the Brunswick East and the Brunswick Central At Grade designs, the Brunswick West At Grade design would connect to the MN&S tangent alignment south of Minnetonka Boulevard, introducing a 4 degree curve. It would also place a tangent section of track through the Orioles Stadium (a Section 4(f) property) and it would cross the north west corner of the Xcel substation, tying into the Bass Lake Spur near Louisiana Avenue South with a 4 degree curve. This design would include at-grade freight rail crossings of Library Lane and West Lake Street/Dakota Avenue South. This design was dismissed from further consideration due to safety concerns raised by the affected railroads due to the associated at-grade crossings and the additional horizontal and vertical curves that could lead to rail car decoupling and/or train derailments.
- 5. **Brunswick Central At-Grade.** Developed and evaluated concurrently with the Brunswick East and the Brunswick West At Grade designs, the Brunswick Central At Grade design would connect to the existing MN&S tangent track alignment south of Minnetonka Boulevard, introducing a 4 degree curve that would cross Brunswick Avenue at grade and that would continue on tangent track crossing West Lake Street and Wooddale Avenue South at grade. This design was dismissed from further consideration due to safety concerns raised by the affected railroads due to the associated at-grade crossings and the additional horizontal and vertical curves that could lead to rail car decoupling and/or train derailments.
- 6. **Brunswick West (Elevated).** The Brunswick West At Grade design was modified to place the freight rail alignment between Highway 7 and 33rd Street on an elevated profile with bridge and earth retaining structures, thereby eliminating the at-grade crossings of Library Lane and West Lake Street/Dakota Avenue South and minimizing the vertical curves. This modified design was found acceptable to representatives from the effected freight railroads and was advanced into the first step evaluation (its more detailed description follows).
- 7. **Brunswick Central (Elevated).** The Brunswick Central At Grade design was modified to place the freight rail alignment between Highway 7 and 33rd Street on an elevated profile with bridge and earth retaining structures, thereby eliminating the at-grade crossings of Brunswick Avenue, West Lake Street and Wooddale Avenue South and minimizing the vertical curves. This modified design was found acceptable to representatives from the effected freight railroads from a geometric perspective and was advanced into the first step evaluation (its more detailed description follows).

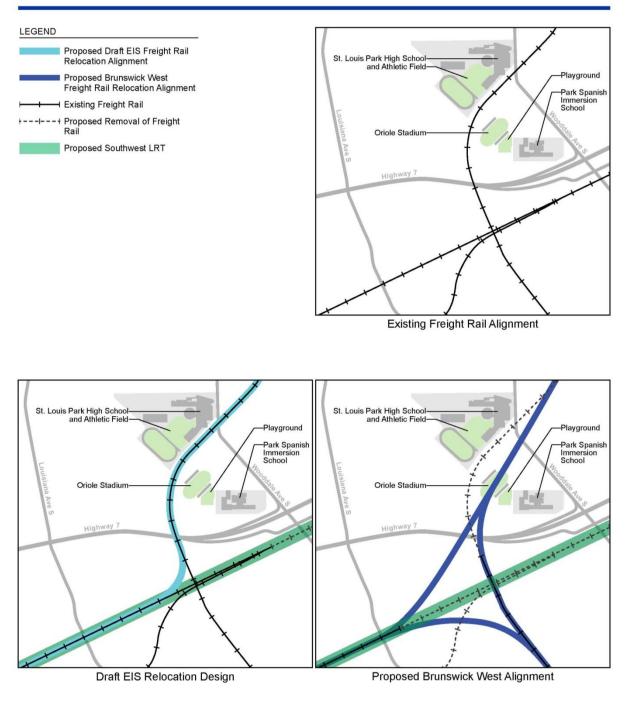
The adjustments developed for the potential freight rail connection at the conclusion of the freight rail relocation design development process were termed Brunswick Central and Brunswick West (see Exhibits F-12 and F-13, respectively) and are described as follows:

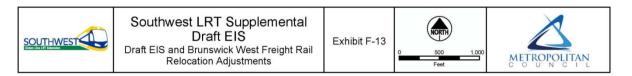
• **Brunswick Central (Elevated).** The Brunswick Central freight rail relocation adjustment was developed to minimize impacts to commercial, residential, and public properties associated with the Brunswick West alignment. This design adjustment would shift the existing MN&S rail tracks to the east, south of Highway 7, replacing the current freight rail bridge over the Bass Lake Spur and realigning the MN&S Spur between Bass Lake Spur and 33rd Street on new railroad right-of-way elevated on bridge and earth retaining structures. Under the Brunswick Central design adjustment, the potential freight rail connection would be elevated to minimize the number of vertical curves and vertical grade changes and flatten horizontal curves needed to meet the railroad operator's operational and safety requirements. This design adjustment would require full or partial acquisition of approximately 32 residential, business, or public properties; two new structures over Highway 7; and a new freight rail structure over the MN&S Spur. Both Highway 7 and the frontage road would be lowered approximately five feet to provide the required vertical bridge clearance over Highway 7. This design adjustment would result in relocating the Park Spanish Immersion School playground, a property that would likely meet the qualifications for protection under Section 4(f). Under this design adjustment, all freight rail struct

Brunswick Central - Elevated Freight Rail Relocation Adjustments



Draft EIS and Brunswick West Freight Rail Relocation Adjustments





crossings would be grade-separated, except for an at-grade crossing at 28th Street. Underpasses would allow the Spanish Immersion School to retain access to Oriole Field and would provide vehicle, bicycle, and pedestrian access at other locations where the freight alignment would be elevated on retained fill (which is the construction of retaining walls to support fill where tracks are raised above existing grade). New freight rail bridges would be constructed over, Wooddale Avenue, 34th Street, and Lake Street. The modified freight rail alignment would generally meet up with the existing MN&S Spur alignment east of Brunswick Avenue South, in the vicinity of West 32nd Street, with relatively minor modifications to the existing tracks. Those modifications would be to the elevation of the existing freight rail tracks to accommodate the connection between the new and existing alignment. Finally, there would be a restored freight rail connection made between the MN&S Spur and the Wayzata Subdivision, as illustrated in Appendix G, Conceptual Engineering Drawings, of the Draft EIS.

Brunswick West (Elevated). The Brunswick West freight rail relocation adjustment would provide a freight rail connection between the Bass Lake and MN&S spurs that would meet the freight rail operators' design and safety standards for horizontal and vertical track curvature. The vertical profile of this alignment would require the freight rail track to be elevated between the Bass Lake Spur and approximately 33rd Street on bridge and earth retaining structures. However, the design adjustment would require full or partial acquisition of approximately 46 residential, business, or public properties; construction of freight rail bridge structures; lowering of the south frontage road at Highway 7; and reconfiguration of several local roads that would be severed due to the adjusted freight rail alignment. The Brunswick West freight rail relocation adjustment would realign and re-establish the MN&S tracks between the Bass Lake Spur and 33rd Street on a new freight rail right-of-way. The alignment would also include realignment of the MN&S Spur to the south of the Bass Lake Spur. It also would displace Oriole Stadium, which serves as St. Louis Park High School's football field and as a community recreation facility and most likely would meet the qualifications for a Section 4(f)-protected property. The Brunswick West alignment would also close through access at Walker Street/Library Lane and would realign Lake Street from Walker Street to Dakota Avenue. It would also require additional roadway modifications to continue to provide vehicular access to the high school's athletic field. The modified freight rail alignment would generally meet up with the existing MN&S Spur alignment east of Brunswick Avenue South, in the vicinity of West 32nd Street, with relatively minor modifications to the existing tracks. Those modifications would be to the elevation of the existing freight rail tracks to accommodate the connection between the new and existing alignment. Finally, there would be a restored freight rail connection made between the MN&S Spur and the Wayzata Subdivision, as illustrated in Appendix G. Conceptual Engineering Drawings, of the Draft EIS.

Set 1 Kenilworth Corridor Adjustments Considered in the First-Step Evaluation

Concurrent with the potential freight rail relocation adjustment process, the project team reviewed comments submitted on the Draft EIS and advanced design activities to identify adjustments that would allow freight rail to continue operations in the Kenilworth Corridor.

As described in the Draft EIS, under LRT 3A-1, TC&W trains would not have been rerouted from the Kenilworth Corridor to the MN&S Spur and Wayzata Subdivision. Instead, the proposed double-tracked light rail alignment would be located adjacent to the existing Bass Lake Spur until entering the Kenilworth Corridor, where the light rail alignment would run parallel to the current single freight rail track and the Kenilworth Trail. Based on the conceptual design at the time, the Draft EIS analysis reflected a 94-foot cross section for LRT 3A-1 in the Kenilworth Corridor. Because of the limited width of the existing HCRRA-owned Kenilworth Corridor right-of-way at several locations, LRT 3A-1 would have resulted in the acquisition of approximately 55 residential and two commercial properties. Responding to a wide variety of comments on the Draft EIS, the project team developed and evaluated a range of design adjustments to the LRT 3A-1 that would allow for freight rail service to be retained within the Kenilworth Corridor along with the proposed light rail alignment and related improvements.

The project team developed and evaluated five potential design adjustments in addition to advancing the conceptual design of LRT3A-1 from the Draft EIS that would have placed the freight rail, light rail, and trail

alignments at-grade throughout the Kenilworth Corridor.³ The six potential design adjustments developed and evaluated for the Kenilworth Corridor, that would retain freight rail within the corridor, are briefly described below, and are illustrated on Exhibits F-11 and F-14 of the Supplemental Draft EIS:

- All Modes at-Grade. As previously noted, the conceptual design of LRT 3A-1 in the Draft EIS would have placed the existing freight rail and Kenilworth Trail alignments and the proposed light rail alignment at-grade within the Kenilworth Corridor. The cross section of this design was adjusted based on additional information from the railroad operator⁴ and on consideration of the potential acquisition of BNSF-owned right-of-way located immediately west of the Kenilworth Corridor. The adjusted typical cross section for this placing all modes at-grade within the Kenilworth Corridor would require 81 feet of right-of-way and would have required full acquisition of approximately 26 residential properties.
- **Relocate the Kenilworth Trail out of the Kenilworth Corridor.** This potential adjustment would generally require a typical cross-section width of approximately 61 feet for the existing freight and proposed light rail alignments. In summary, this design adjustment would avoid full residential property acquisitions but would likely require some partial property acquisitions and the construction of a new trail route from Inglewood Avenue South to Cedar Lake Parkway, including at-grade crossing or trail overpass structures over Highway 25 and France Avenue.
- Elevate the Kenilworth Trail. This potential adjustment generally requires a typical cross-section width of approximately 61 feet. The trail structure would be south of and parallel to the existing right-of-way north of West Lake Street and south of Burnham Road. At these locations, the trail would be elevated on retained fill, transitioning to bridge structure across the freight rail and light rail alignments. The trail would be elevated approximately 30 feet above-grade, with a 20-foot-wide trail surface supported by eight-foot-wide piers. This option would not require any full residential property acquisitions, but it would require the construction of an elevated trail structure, including an ADA-accessible connection to Cedar Lake Parkway.
- Elevate the Light Rail Alignment. This potential adjustment would require a typical cross section of approximately 59 feet. The proposed light rail structure would be approximately 3,000 feet long with 10-foot-wide bridge piers. Generally, the light rail structure would be located between the Midtown Greenway and Burnham Road and would be approximately 35 feet high. This design adjustment would not result in any full residential property acquisitions.
- Shallow LRT Tunnels Over Kenilworth Lagoon. This potential adjustment would result in a typical cross section of approximately 62 feet for the at-grade freight rail and trail alignments where the double-tracked light rail alignment would be within the two tunnels. The two light rail tunnels would generally be within the Kenilworth Corridor (with some relatively minor exceptions, illustrated in Appendix G, Conceptual Engineering Drawings). In general, the tunnels would be located under the reconstructed Kenilworth Trail (Exhibit F-14 illustrates a typical cross section), with depth of cover ranging from 6 feet to 8 feet. Exhibit F-15 A/B illustrates the general construction sequence that would be used to construct the LRT tunnels using a cut-and-cover construction technique. The south light rail tunnel would extend approximately 2,200 feet from just north of West Lake Street to approximately 400 feet south of the Kenilworth Lagoon, which is a constructed channel connecting Lake of the Isles to Cedar Lake. The light rail alignment would rise back to grade to cross the lagoon on a new bridge with approximately the same vertical clearance over the lagoon as is provided today under the existing freight rail and

³ A single-track light rail alignment within the most constrained sections of the Kenilworth Corridor was considered and dismissed due to unacceptable constraints that it would place on operating light rail service in the Southwest and Central corridors.

⁴ These adjustments were unable to achieve a 25-foot clearance envelope between the centerline of the freight track and the right-of-way line. TC&W reviewed their existing operating clearance envelope within the Kenilworth Corridor, which is a minimum of 12 feet. TC&W has indicated that the existing operating clearance is acceptable.

Kenilworth Corridor Adjustments Considered

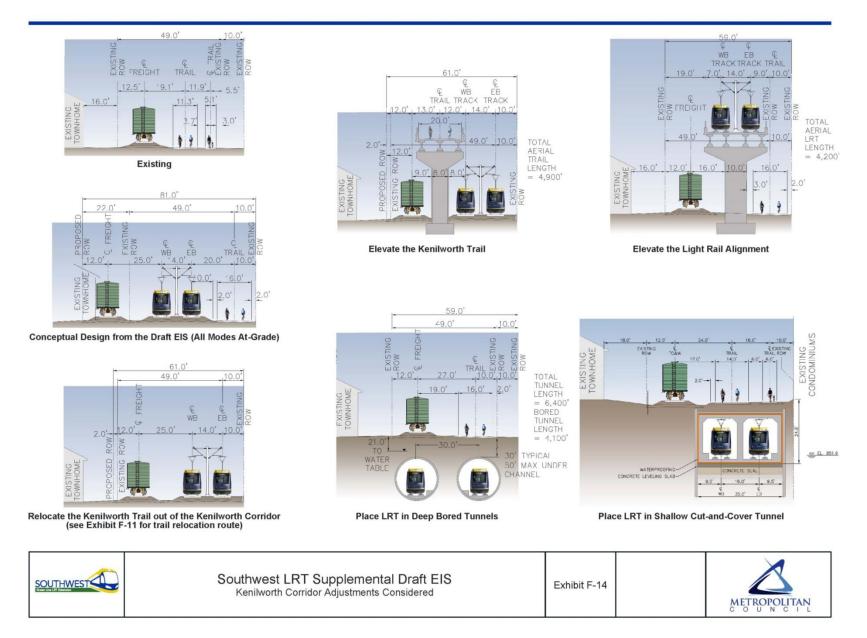


EXHIBIT F-15A

Shallow LRT Tunnel Typical Construction Sequence

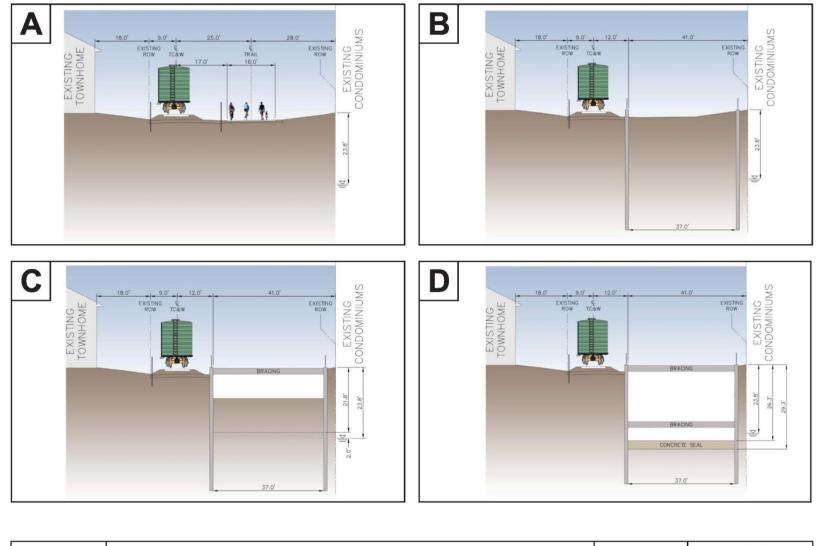
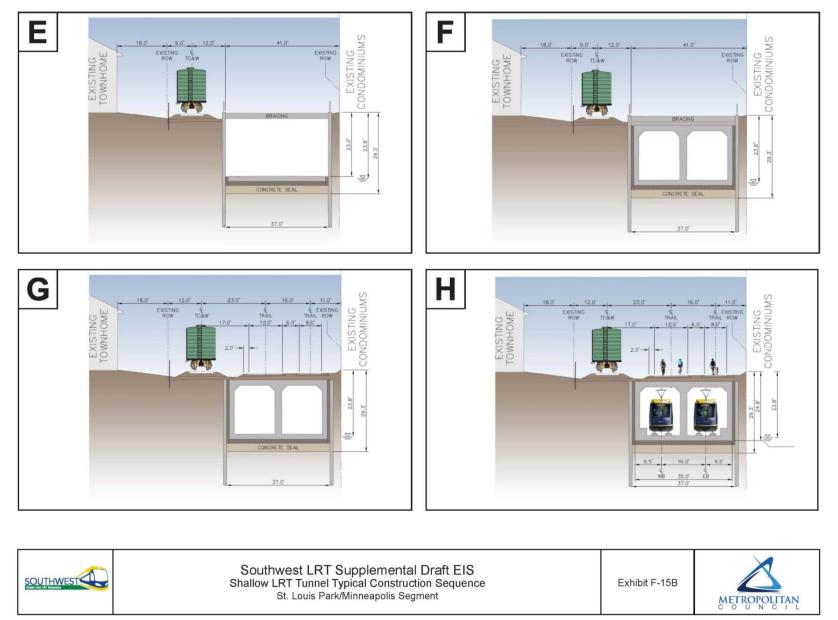




EXHIBIT F-15B

Shallow LRT Tunnel Typical Construction Sequence



Bicycle and pedestrian trail bridges. After crossing the lagoon, the light rail alignment would descend and enter the north tunnel approximately 600 feet north of the lagoon. The north light rail tunnel would extend for approximately 2,500 feet, rising back to the surface approximately 1,000 feet north of 21st Street. Due to the relatively high cost of a tunnel station construction and the relatively low ridership projected at the proposed 21st Street Station, the design refinement eliminated the station. Each end of the two tunnels would include portal areas that would span approximately 300 to 500 feet, which would provide for the transition between the at-grade and tunnel alignments. Fencing and other facilities would protect the tunnel portals from unauthorized entry. This design adjustment would not result in any full residential property acquisitions.

Deep Bore LRT Tunnels. Under this potential design adjustment, a portion of the proposed light rail alignment in the Kenilworth Corridor would be in two parallel tunnels that would be approximately 30 to 50 feet deep. The two parallel tunnels would be constructed using boring machines and each tunnel would be approximately 5,900 feet long. The tunnels' south portal would be north of West Lake Street and the north portal would be approximately 1,000 feet north of 21st Street. Each of the two light rail tunnels would be approximately 20 feet in diameter, with the depth of cover ranging from 30 feet at the West Lake Station to approximately 50 feet where the tunnels would cross under the Kenilworth Lagoon (30 feet from the Kenilworth Lagoon water surface elevation). This potential design adjustment would require a typical cross section in the Kenilworth Corridor of 59 feet to accommodate the at-grade freight rail and trail alignments where the light rail alignment would be within the two parallel tunnels. The deep bore tunnel would also require an underground station at West Lake Street,⁵ as well as reconstruction of the existing West Lake Street bridge over the Kenilworth Corridor and the approaches to the bridge (generally between Market Plaza and Drew Avenue South).⁶ Due to the relatively high cost of a tunnel station construction and the relatively low ridership projected at the proposed 21st Street Station, this design refinement would eliminate the 21st Street Station. This potential design adjustment would not require any full residential property acquisitions.

Conclusion of the First-Step Evaluation

During the first step of evaluation, the Council held public open houses during July 2013 to present the design adjustments developed to date and to receive comments on those potential adjustments. Primary concerns raised through that process included noise, visual effects on adjacent residences, and narrower distances between residential properties and proposed rail or light rail tracks. The design adjustments developed during the first-step evaluation were also reviewed by the CAC and BAC and were presented to the St. Louis Park and Minneapolis city councils and to the St. Louis Park School Board.

Based on the evaluation measures prepared for the first-step evaluation, provided in Tables F.5-2 and F.5-3, the public and agency comments received and the committee recommendations made, the range of potential freight rail relocation and Kenilworth Corridor adjustments were narrowed to the following for further study in the second-step evaluation:

- Freight Rail Relocation with Brunswick Central Alignment Adjustment
- Kenilworth Corridor Shallow LRT Tunnels
- Kenilworth Corridor Deep Bore LRT Tunnel

B. Second-Step Evaluation

Relatively minor changes were made to the potential design adjustments in the St. Louis Park/Minneapolis Segment during the second-step evaluation. For example, additional design detail was added or modified, in

⁵ Under the Deep Bore LRT Tunnels adjustment, an at-grade station at West Lake Street would require the tunnel portal to be located north of the West Lake Street bridge, which would result in the acquisition and displacement of residential properties in this area.

⁶ Due to various constraints (such as existing development on either side of the roadway and the conflict of existing bridge piers in relationship to the proposed tunnel), West Lake Street, generally between Market Plaza and Chowen Avenue South, would be closed to through traffic for approximately 12 to 18 months to allow for demolition of the existing bridge and approaches and for construction of the new bridge and approaches.

response to questions or requests from jurisdictions, to meet a specific design requirement or to avoid or minimize an identified adverse environmental impact. Additional elements were included in the designs, such as additional pedestrian access points under the Brunswick Central adjustment, and minor modifications to the location of crash walls between the proposed freight rail and light rail alignments and fencing details at the tunnel portals were added to the tunnel alignments.

The Council used the criteria and the measures reported in Table F.5-5 to evaluate the three potential freight rail-related design adjustments to the LPA. Based on the evaluation measures prepared for the second-step evaluation, the Deep Bore LRT Tunnel adjustment was dropped from the third-step evaluation, as recommended by the CMC. In summary, the Deep Bore LRT Tunnel adjustment was dismissed from further study based upon the following:

- Highest capital costs, which would likely be economically infeasible at the regional level
- Demolition and reconstruction of the existing West Lake Street bridge over the Kenilworth Corridor and approach spans to the bridge, generally between Market Plaza and Chowen Avenue South, which would require the closure of West Lake Street bridge and approach spans to the bridge for approximately 12 to 18 months, resulting in rerouting of approximately 26,500 vehicle trips per average weekday
- Walk access time to and from West Lake Station, which would be the highest ridership station, would increase by approximately one minute due to additional time to access below ground station, resulting in reduced transit ridership at that station
- Increased operating and maintenance costs associated with an underground West Lake Station
- Longer and deeper transition areas with retaining walls between the proposed at-grade light rail alignment and the two tunnel portals, which would lead to additional adverse impacts to visual quality and aesthetics in the Kenilworth Corridor
- Large construction staging areas and access pits at the two tunnel portals, which would generate noise and dust from construction equipment and trucks delivering supplies and removing spoils from the tunnel, and additional short-term adverse impacts to visual quality and aesthetics in the Kenilworth Corridor
- Reconstruction of the existing freight rail and light rail bridges across the Kenilworth Lagoon and the adverse effects of those construction activities would not be avoided
- Potential risk of settlement to existing buildings and other structures immediately adjacent to the deep bore tunnels

C. Third-Step Evaluation

The third step of evaluation involved the detailed comparison of the Freight Rail Relocation Brunswick Central and the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustments. Based on a recommendation adopted by the CMC in October 2013, the analysis concluded that the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustments would provide the best balance of costs, benefits, and environmental impacts, compared to the Freight Rail Relocation Brunswick Central adjustments. In summary, the advantage of the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment is that it would avoid the various adverse impacts associated with the Freight Rail Relocation Brunswick Central design, including: additional capital costs; the full acquisition of approximately 32 residential, commercial, and institutional parcels; the use of the Park Spanish Immersion School playground; increased wetland impacts, and the adverse visual, neighborhood, and community cohesion impacts resulting from the construction of elevated freight rail track alignment and structures associated with the modified freight rail alignment in the vicinity of St. Louis Park High School. By comparison, the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment would not result in the full acquisition of any residential, commercial, or institutional properties or displacement of residences or commercial/institutional buildings, or uses. The third-step evaluation measures are summarized in Table F.5-6. As a result of the third-step evaluation, the Freight Rail Relocation Brunswick Central design adjustment was dismissed from further study and the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment was advanced into the fourth-step evaluation (see Exhibit F-16).

D. Fourth-Step Evaluation

The fourth step of evaluation was initiated in October 2013 and involved three primary components: (1) preparation of the independently-prepared *SWLRT Engineering Evaluation of Freight Rail Relocation Alternatives* (TranSystems, 2014),⁷ which identified the MN&S North design adjustment for further evaluation; (2) the development and evaluation of variations of the Shallow Cut-and-Cover Tunnels design adjustment; and (3) additional design adjustments reflected in a memorandum of understanding between the Council and the City of Minneapolis (see Appendix D, Sources and References Cited, for instructions on how to access the executed memorandum). Following is a description of the design concepts considered in the fourth-step evaluation and a summary of how they were evaluated by the Council.

Independent Engineering Evaluation of Freight Rail Relocation

The first component of the fourth step of evaluation was the independent study commissioned by the Council to provide an analysis of previously studied freight rail relocation designs that would provide for the rerouting of TC&W freight rail trains out of the Kenilworth Corridor and identification of any potential new design adjustments or concepts.⁸ In particular, the study, which was performed by TranSystems, consisted of an analysis of the technical, safety, and operational considerations of eight options that would allow for the rerouting of TC&W freight trains that were developed in prior freight rail studies and two additional concepts developed by the Southwest LRT Project Office (SPO) during the first step of the four-step evaluation process. The scope of the analysis generally covered the following: identification of operational cost drivers; identification of community and other impacts; and assessment of possible operational adjustments.

The TranSystems analysis and report evaluated the following options for relocation of freight rail from the Kenilworth Corridor:

- Far Western Minnesota Connection Appleton to Benson (Exhibit F-17)
- Western Minnesota Connection Granite Falls to Willmar (Exhibit F-18)
- Chaska Cutoff (Exhibit F-19)
- Highway 169 Alignment to Burlington Northern Santa Fe (Exhibit F-20)
- Midtown Corridor (Exhibit F-21)
- United Transportation Route (Exhibit F-22)
- MN&S South Connection with Union Pacific (Exhibit F-23)
- MN&S North (Source: TranSystem's Concept) (Exhibit F-24)

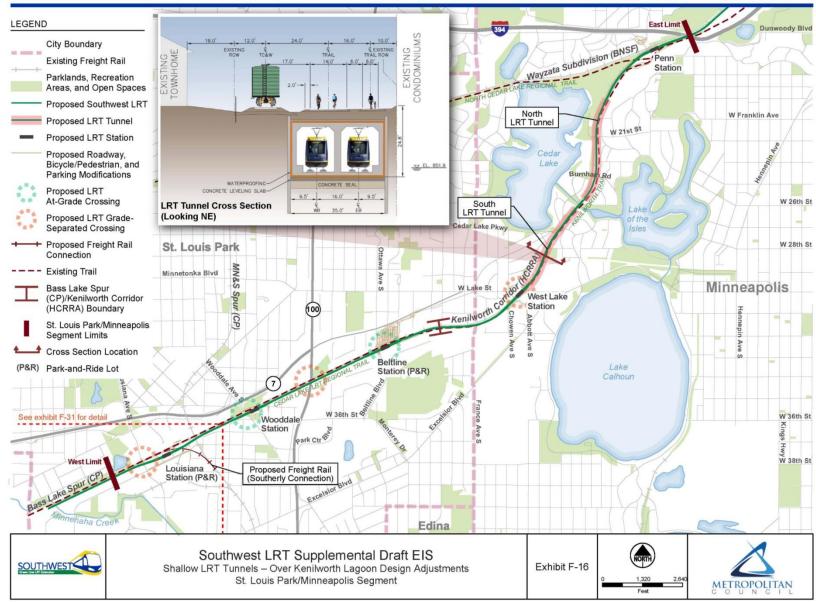
The draft *SWLRT Engineering Evaluation of Freight Rail Relocation Alternatives* was issued by independently by TranSystems on January 30, 2014, which initiated a public comment period on the draft report. The public comment period extended through March 12, 2014 and it included town hall meetings on February 10 and 12, 2014.

Exhibits F-22 and F-23 from TranSystem's independent *SWLRT Engineering Evaluation of Freight Rail and Relocation Alternatives* report illustrate TranSystem's evaluation of the freight rail relocation designs. As represented in the exhibits, TranSystems conducted their evaluation within a two-tiered process. In summary, TranSystem's independent *SWLRT Engineering Evaluation of Freight Rail and Relocation Alternatives* report made the following recommendations:

⁷ The report was funded by the Council and the Council submitted comments on the draft report during its public comment period. However, the report was independently prepared by TranSystems and the Council did not have editorial control over the report. See Appendix D for details on how to access the final report.

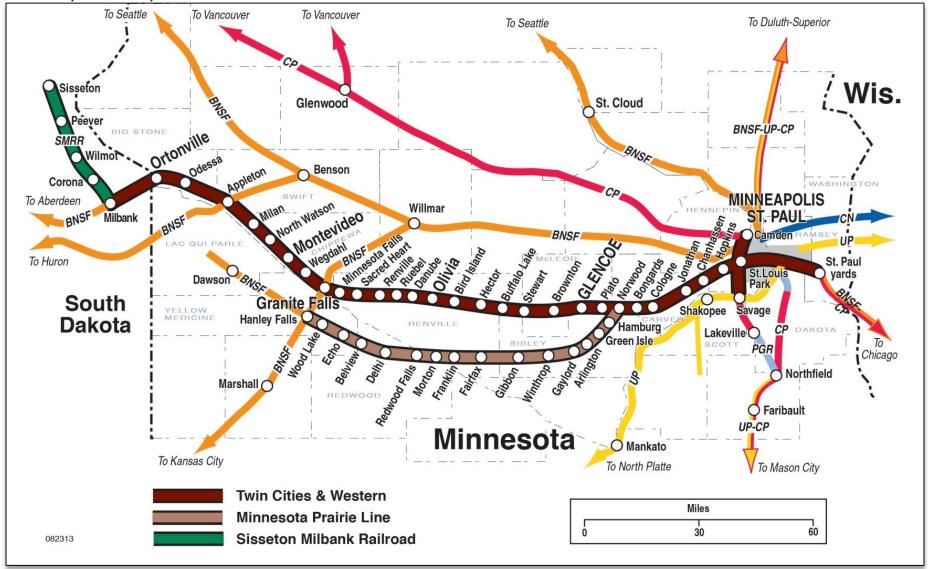
⁸ The Council also commissioned an independent review of the project's prior groundwater studies in the Kenilworth Corridor related to the Shallow LRT Tunnels adjustments, documented in the *Southwest Light Rail Transit: Kenilworth Shallow LRT Tunnels Water Resources Evaluation* (Burns & McDonnell, 2014). See Appendix D for a link to the final report.

Shallow LRT Tunnels - Over Kenilworth Lagoon Design Adjustments St. Louis Park/Minneapolis Segment



Far Western Minnesota Connection – Appleton to Benson

Source: TranSystems; February 2014.



Western Minnesota Connection – Granite Falls to Willmar Source: TranSystems; February 2014.

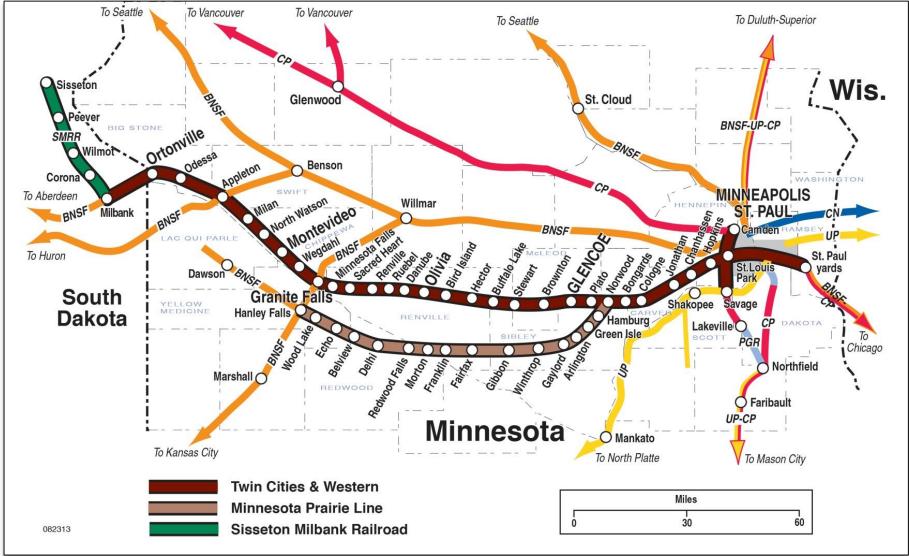
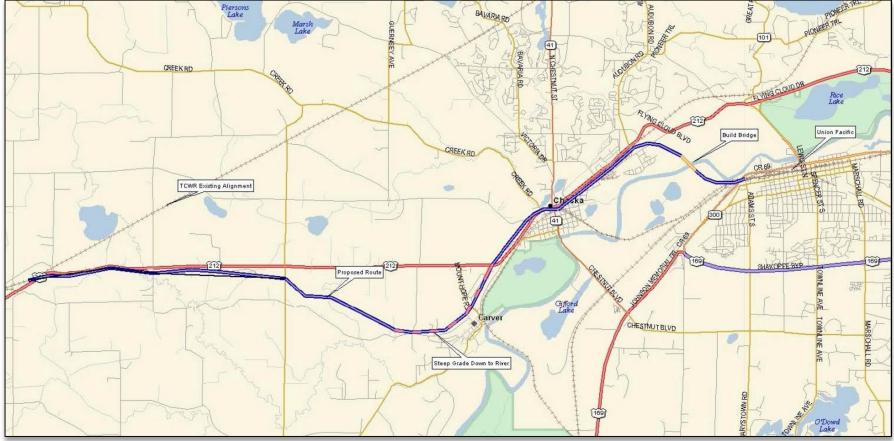
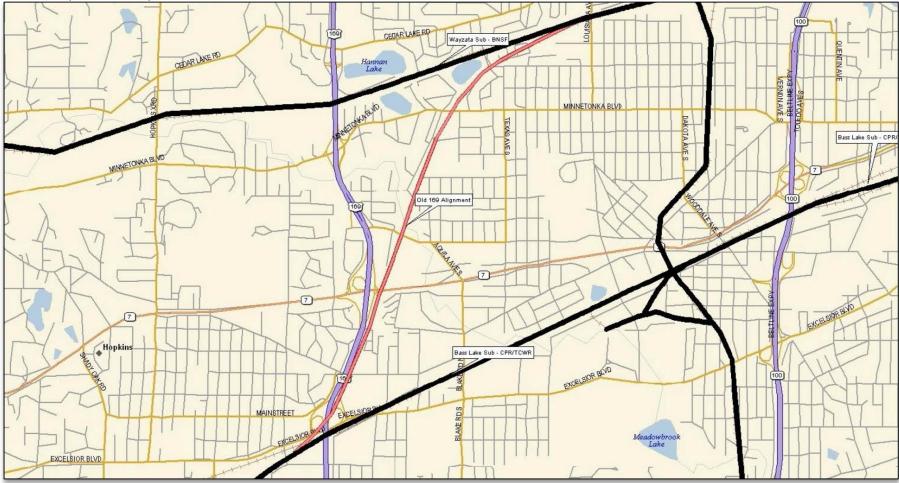


EXHIBIT F-19 Chaska Cutoff

Source: TranSystems; February 2014.

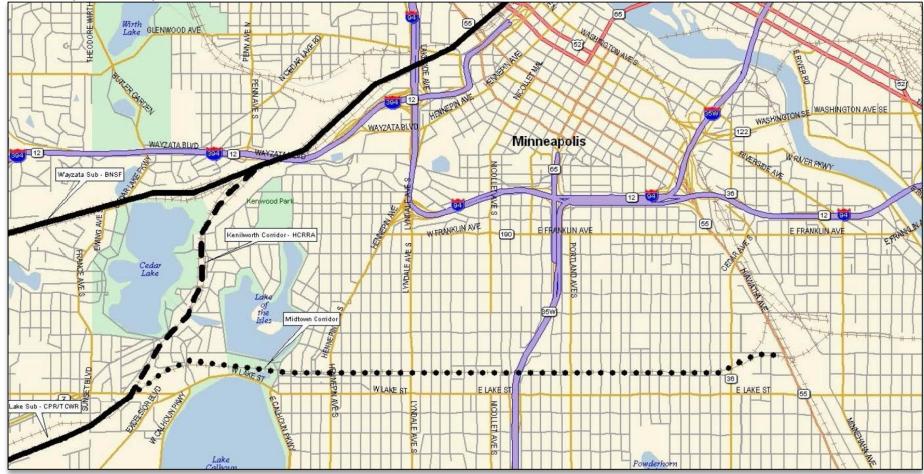


Highway 169 Alignment to Burlington Northern Santa Fe Source: TranSystems; February 2014.



Midtown Corridor

Source: TranSystems; February 2014.

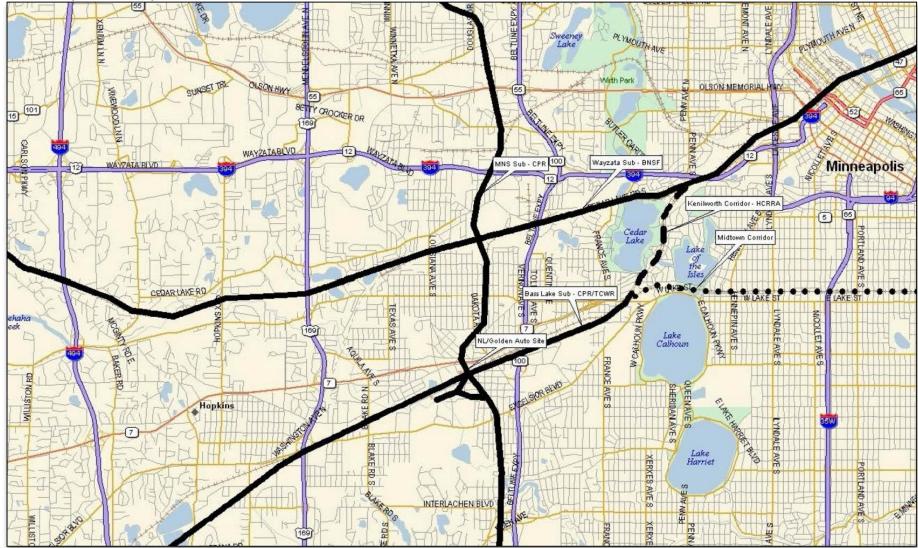


SOUTHWEST LRT (METRO GREEN LINE EXTENSION)

EXHIBIT F-22

United Transportation Union Route

Source: TranSystems; February 2014.



MN&S South Connection with Union Pacific Source: TranSystems; February 2014.

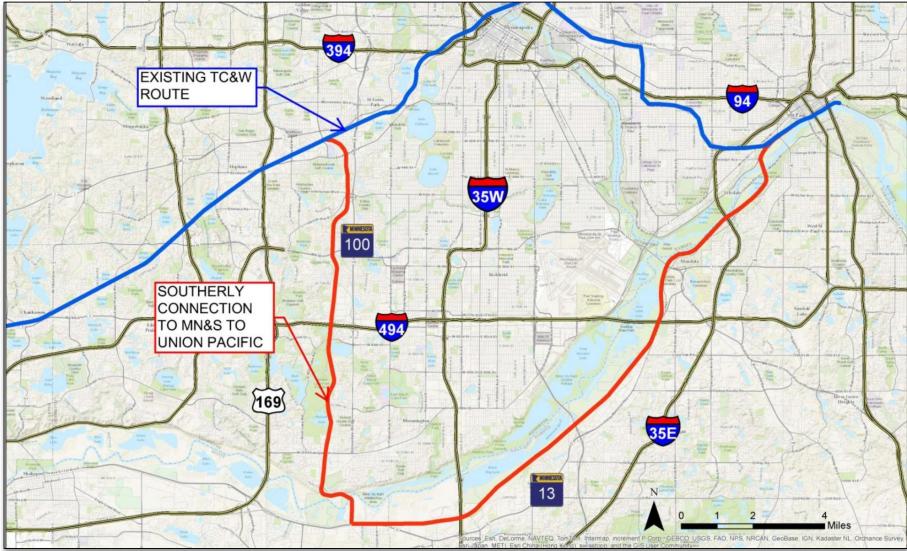
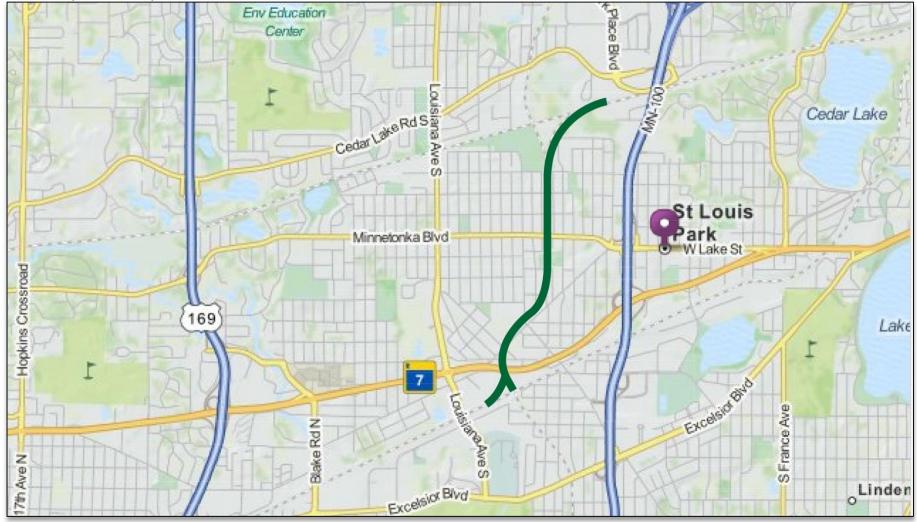


EXHIBIT F-24 MN&S North

Source: TranSystems; February 2014.



- 1. The study finds that five of the freight rail relocation options evaluated are "fatally flawed" for a variety of reasons, primarily related to an assessment showing that the affected freight rail operators would not find them acceptable due to economic, operations, or safety concerns. As such, the report does not recommend any additional study of those five options:
 - Far Western Minnesota Connection Appleton to Benson (Exhibit F-17)
 - Western Minnesota Connection Granite Falls to Willmar (Exhibit F-18)
 - Chaska Cutoff (Exhibit F-19)
 - Highway 169 Alignment to Burlington Northern Santa Fe (Exhibit F-20)
 - MN&S South Connection with Union Pacific (Exhibit F-23)
- 2. In addition, the independent report does not recommend further study of three other freight rail options that it evaluated, primarily due to significant impediments to their implementation. The final report finds that, while the Brunswick Central alignment was acceptable to the affected freight rail operator from an operational, economic, and safety perspective, it was dismissed from further study (in step three of the evaluation) due to its wide range of adverse impacts. The final report also finds that an option termed the MN&S South, which would connect the Bass Lake Spur south to the MN&S Spur, might be able to be designed to meet engineering standards, but that it "would face severe obstacles with respect to property acquisition and permitting..." (TranSystems, 2014; page 34). Finally, due to several identified implementation challenges, the report does not recommend further study of the Midtown Corridor. The identified challenges include: likely "significant" capital costs; the corridor is listed on the National Register of Historic Places and two bridges on the alignment are on park land; and it may "complicate or thwart plans for a streetcar in the corridor." (TranSystems, 2014; page 19)
- 3. TranSystems independent report concluded that a range of designs included within what it termed the Kenilworth Corridor Co-Location (including the Shallow LRT Tunnels Over Kenilworth Lagoon adjustment) constituted a "viable route," warranting further development and study.⁹
- 4. The independent study by TranSystems also resulted in the identification of an additional freight rail relocation alignment in the vicinity of St. Louis Park High School that could potentially accommodate the relocation of freight rail from the Kenilworth Corridor to the MN&S Spur and the Wayzata Subdivision. The report recommends that this design adjustment receive further consideration by the Council. This freight rail modification design adjustment, which has many similarities to other options previously developed and considered by the Council, was termed the MN&S North design adjustment (see Exhibit F-24).

⁹ The independent TranSystems final report also concluded that "above-ground options [in the Kenilworth Corridor] present an insurmountable engineering challenge." Further, the final report "defers to [others] to offer conclusions regarding the engineering for the shallow tunnel option." (*SWLRT Engineering Evaluation of Freight Rail and Relocation Alternatives* – TranSystems; March 2014; page 24).

TranSystems Tier1 Screening Summary

Source: SWLRT Engineering Evaluation of Freight Rail and Relocation Alternatives – TranSystems; March 2014.

Proposed Freight Route	Operations	Commercial Considerations	Implementation Considerations
Kenilworth Corridor – No-build	0	0	•
Kenilworth Corridor – Co-location	0	0	0
Far Western MN connection with BNSF (Appleton-Benson)	•	•	•
Western MN connection with BNSF (Granite Falls-Willmar)	٠	•	•
Chaska Cut-off	D	D	•
Hwy 169 Alignment to BNSF	O	O	•
MN&S Spur North	D	0	0
UTU route	D	0	•
MN&S Spur South	D	O	•
Midtown Corridor	0	0	•

○ Strongly supports goal ● Supports goal ● Does not support goal

TranSystems Tier II Screening Summary

Source: SWLRT Engineering Evaluation of Freight Rail and Relocation Alternatives – TranSystems; March 2014.

Proposed Freight Route	Tier Screening			Tier II Screening			
	Operations	Commercial	o Implemen- tation Obstacles	Engineering	Safety	Community	Cost
Kenilworth Corridor – Co-Location	0	0	D	0	0	D	\$20 to \$330 Million ^a
MN&S Spur North	O	0	O			-	
DEIS	The MN&S Spur North has various concepts for achieving the necessary rail connections which were assessed separately in Tier 2 Screening.			•	●	O	N/A
Modified MN&S Spur connection				•	•	O	N/A
Brunswick East connection				Ð	•	•	N/A
Brunswick West connection (at-grade and elevated)				Ð	0	•	N/A
Brunswick Central connection (at- grade and elevated)				O	O	•	N/A
TranSystems Alternate connection				0	0	O	\$220 to \$240 Million

MN&S North Freight Rail Relocation Adjustments





Following is a description of the MN&S North design adjustment:¹⁰

MN&S North. The MN&S North freight rail relocation adjustment was developed to avoid or minimize the adverse impacts of the elevated and straightened freight rail alignment between Highway 7 and 34th Street and the adverse impacts to commercial, residential, and public properties associated with the Brunswick Central design adjustments. The MN&S North design adjustment would maintain the existing MN&S rail tracks south of Highway 7, including the current freight rail bridge over the Bass Lake Spur to a connection with the existing freight rail alignment between Library Lane and Dakota Avenue. Under the MN&S North design, the potential freight rail connection between the Bass Lake Spur and the MN&S Spur would begin with an elevated grade on bridge structure on the Bass Lake Spur west of Louisiana Avenue, with the freight rail alignment continuing east on bridge structure over the west corner of the Xcel Substation and across Highway 7, matching existing grades at Library Lane and connecting to the existing MN&S alignment between Library Lane and Dakota Avenue. Approximately 800 feet of tangent (i.e., straight) track would be provided between two reversing curves located between the Bass Lake Spur and the existing MN&S. This design adjustment would require full or partial acquisition of approximately 20 residential, business, or public properties and a new structure over Louisiana Avenue and Highway 7. Both Highway 7 and the south frontage road would be lowered to provide the required vertical bridge clearances under the freight rail bridge. This design adjustment would result in undetermined impacts to the Xcel Substation property and facilities. Under this design adjustment, existing at-grade freight rail street crossings would be closed at Walker Street, West Lake Street, 28th Street, and 29th Street. Existing at-grade freight rail crossings at Library Lane and Dakota Avenue would be maintained and a new freight rail bridge would be constructed over 27th Street, with 27th Street becoming a through street. In general, the modified freight rail alignment would connect to the existing MN&S Spur alignment between Library Lane and Dakota Avenue, with relatively minor modifications to the existing freight rail tracks to the north. Those modifications would be made to adjust the profile of the existing freight rail tracks to flatten grades south and north of the existing Minnetonka Boulevard freight rail bridge. Underpasses and overpasses across the freight rail alignment would provide vehicle, bicycle, and pedestrian access at locations where the freight alignment would be elevated (which would entail the construction of retaining walls to support fill where tracks would be raised above existing grade). Finally, there would be a restored freight rail connection constructed between the MN&S Spur and the Wayzata Subdivision, as illustrated in Appendix G, Conceptual Engineering Drawings, of the Draft EIS.

Preparation of the independent report and the development and evaluation of the MN&S North design adjustment utilized an extensive public involvement process that included:¹¹

- Availability of the documents online
- Town hall meetings on January 7 and 9, 2014
- Public review and comment period for the draft report that spanned from January 30 to March 12, 2014;
- Studies discussed and reviewed by:
 - BAC (at February 26, 2014 meeting)
 - CAC (at February 27 and March 27, 2014 meetings)
 - CMC (at February 5 and 20; March 12 and 26. 2014 meetings)
- Town hall meetings on February 10 and 12, 2014, to present the findings within, discuss and take comment on the draft independent reports (see Appendix D for instructions on how to view a copy of the presentation made by the preparers of the draft independent reports)

¹⁰ The *Conclusion* at the end of this section and in Table F.5-7 summarizes the Council's evaluation of the MN&S North design adjustment.

¹¹This public review and comment process was also used for the *Kenilworth Shallow LRT Tunnels Water Resources Evaluation* (Burns & McDonnell; March 2014).

- Project-sponsored meeting as a part of the issue resolution process described in Section 2.0 of this appendix, which included participation by representatives from affected freight railroads
- Release of the final report on March 21, 2014, which addressed comments received on the draft report.

Shallow LRT Tunnels – Over Kenilworth Lagoon – Variations

At the request of the Minneapolis Parks and Recreation Board (MPRB) in February 2014, the Council developed and evaluated two variations of the Shallow LRT Tunnels – Over Kenilworth Lagoon design adjustment as a part of the fourth step of evaluation in the St. Louis Park/Minneapolis Segment. As previously described in this section, the Shallow LRT Tunnels – Over Kenilworth Lagoon design adjustment would have the light rail alignment cross over the Kenilworth Lagoon on a new bridge, located between the freight rail and trail alignments, connecting the two light rail tunnels. The MPRB asked the Council to develop and evaluate a variation of the design adjustment that would continue the tunnels under the Kenilworth Lagoon, thus avoiding some of the project's long-term impacts to the Kenilworth Lagoon that could result from the new light rail bridge across the lagoon. In response, the Council developed and evaluated two additional design adjustments: (1) Long Shallow LRT Tunnel – Under Kenilworth Lagoon; and (2) Short Shallow LRT Tunnel – Under Kenilworth lagoon; and (2) Short Shallow LRT Tunnel – Under Kenilworth lagoon would be achieved through utilization of the cut-and-cover technique.¹² These designs and their evaluation were presented to MPRB staff and consultants at meetings and through correspondence following their development. Following are descriptions of those two design adjustments:

- Short Shallow LRT Tunnel Under Kenilworth Lagoon. This potential design adjustment would result in a typical cross section of approximately 62 feet for the at-grade freight rail and trail alignments where the double-tracked light rail alignment would be within one tunnel. The light rail tunnel would generally be within the Kenilworth Corridor, with some relatively minor exceptions (see Exhibit F-29). Except at the two tunnel portals and in the vicinity of the Kenilworth Lagoon, the light rail tunnel would be under the reconstructed Kenilworth Trail with about 6 feet to 8 feet of cover above the tunnel measured from existing ground elevation (similar to the Shallow LRT Cut-and-Cover Tunnels adjustment illustrated on Exhibit F-16). The light rail tunnel would extend approximately 3,100 feet from just north of West Lake Street to approximately 400 feet north of the Kenilworth Lagoon. Beneath the lagoon, the tunnel would descend to a depth of cover of approximately 25 feet where the tunnels would cross under the Kenilworth Lagoon (approximately 10 feet from the Kenilworth Lagoon water surface elevation) (in part, the additional depth of the tunnel would be needed to resist long-term buoyancy forces). A portal area at each end of the tunnel would span approximately 300 feet, which would provide for the transition between the at-grade and tunnel alignment. Fencing and other facilities would protect the tunnel portals from unauthorized entry. This design adjustment would not result in any full residential property acquisitions and the proposed 21st Street Station would be retained at-grade.
- Long Shallow LRT Tunnel Under Kenilworth Lagoon. This potential design adjustment would result in a typical cross section of approximately 62 feet for the at-grade freight rail and trail alignments where the double-tracked light rail alignment would be within one tunnel. The light rail tunnel would generally be within the Kenilworth Corridor, with some relatively minor exceptions (see Exhibit F-29). Except at

¹²In addition, project staff developed two variations of the Short and Long Shallow LRT Tunnel – Under Kenilworth Lagoon design adjustments to determine if the northern and southern cut-and-cover LRT tunnel segments could be connected under the Kenilworth Lagoon via a bored tunnel segment, rather than via a cut-and-cover constructed tunnel segment. In effect, these variations would be a combination of two cut-and-cover-constructed tunnel segments connected with a bored-constructed tunnel segment under the Kenilworth Lagoon. In effect, these variations would be a variation of the Kenilworth Deep Bore LRT Tunnel option, with longer cut-and-cover tunnel segments connected to a shorter bored tunnel under the Kenilworth Lagoon. These two combination variations were dismissed from further study due to: 1) complex construction considerations inherent in bored tunnel construction techniques located within a constrained physical environment; 2) additional schedule delays related to bored tunnel construction techniques consideration; 4) potential additional property acquisitions that could be required to accommodate a southern bored-tunnel staging area and temporary freight rail alignments in the vicinity of the construction area; and 5) reconstruction of the existing freight rail and trail bridges across the lagoon and the related long-term and short-term (construction related) adverse impacts would not be avoided.

the two tunnel portals and in the vicinity of the Kenilworth Lagoon, the light rail tunnel would be under the reconstructed Kenilworth Trail with about 6 feet to 8 feet of cover above the tunnel measured from existing ground elevation (similar to the Shallow LRT Cut-and-Cover Tunnels adjustment illustrated on Exhibit F-16). The light rail tunnel would extend approximately 5,800 feet between just north of West Lake Street and approximately 1,000 feet north of 21st Street. Beneath the lagoon, the tunnel would descend to a depth of cover of approximately 25 feet where the tunnels would cross under the Kenilworth Lagoon (approximately 10 feet from the Kenilworth Lagoon water surface elevation)(in part, the additional depth of the tunnel would be needed to resist long-term buoyancy forces). A portal area at each end of the tunnel would span approximately 300 feet, which would provide for the transition between the at-grade and tunnel alignment. Fencing and other facilities would protect the tunnel portals from unauthorized entry. This design adjustment would not result in any full residential property acquisitions.

Exhibits F-30A/B illustrate the general sequence of steps that would be required to construct a light rail tunnel under the Kenilworth Lagoon using the cut-and-cover technique.

Identified Design Adjustments – April 2014

Based on the analysis prepared, committee recommendations, and public comments received during the four-step process described in this section, the Council identified in April 2014 the design adjustments to be incorporated into the LPA: the Shallow LRT Tunnels – Over Kenilworth Lagoon (see Exhibit F-16). In doing so, the MN&S North, the Short Shallow LRT Tunnel – Under Kenilworth Lagoon and the Long Shallow LRT Tunnel – Under Kenilworth Lagoon and the Long Shallow LRT Tunnel – Under Kenilworth Lagoon design adjustments were dismissed from further study (see Tables F.5-2, F.5-7, and F.5-8). The Council found that, relative to the other options considered, the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment would provide the best balance of costs, benefits, and environmental impacts, and in doing so found that it would best meet the project's Purpose and Need (see Chapter 1 of the Supplemental Draft EIS).

Following is a description of the benefits of the Shallow LRT Tunnels – Over Kenilworth Lagoon design adjustment, compared to the other design adjustments developed and evaluated in the step four evaluation.

• Shallow LRT Tunnels – Over Kenilworth Lagoon and MN&S North Adjustments. Table F.5-7 provides a summary of the evaluation measures considered by the Council as it compared the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment to the MN&S North adjustments. First, the MN&S North adjustments were opposed by the affected freight rail operator (TC&W), primarily based on safety and operational concerns, including three reversing horizontal curves in the proposed freight rail alignment that would be especially problematic (the operator did not express similar concerns about the freight rail alignment that is part of the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment). In addition, the advantage of the Shallow LRT Tunnels – Over Kenilworth Lagoon, relative to the MN&S North adjustment, is that it would avoid: the potential displacement of approximately six residences and seven businesses and the acquisition of some St. Louis Park High School property; additional cost increases due to project delay of approximately \$45 to \$50 million; closure of local streets; and extension of the project's construction schedule by up to two years.¹³

¹³ Approximately one year of the anticipated delay is for the pursuit of an adverse abandonment with the STB for existing freight rail service on the CP-owned Bass Lake Spur, east of the MN&S Spur, and the HCRRA-owned Kenilworth Corridor. The outcome and actual duration of this process would remain uncertain until conclusion of the process. Approval by STB could require TC&W and CP to cease freight rail operations in the Kenilworth Corridor and relocate those operations from the current location.

EXHIBIT F-28

Short Shallow Cut-and-Cover Tunnel – Under Kenilworth Lagoon

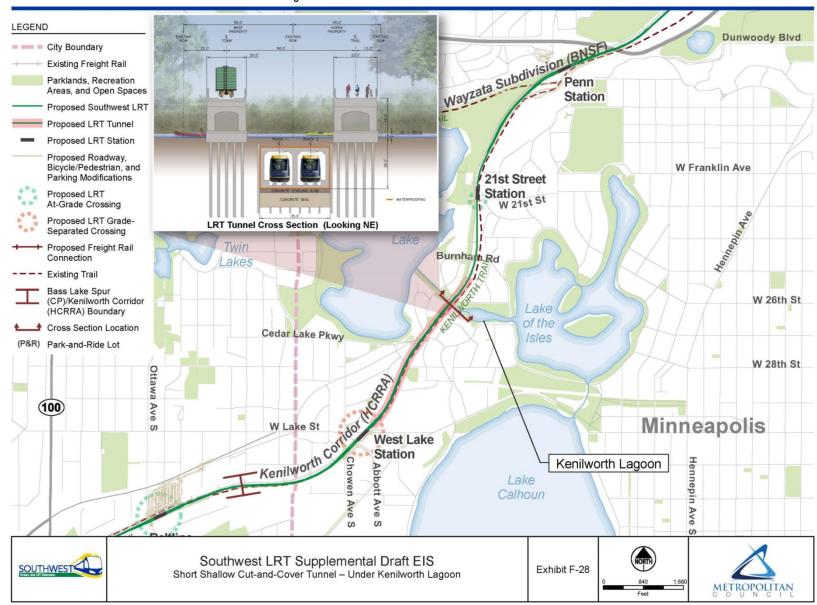


EXHIBIT F-29

Long Shallow Cut-and-Cover Tunnel - Under Kenilworth Lagoon

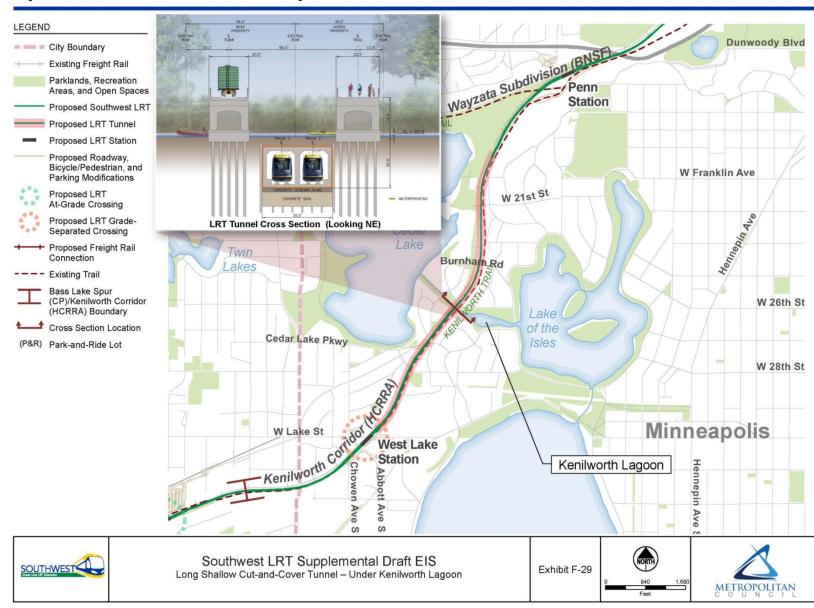
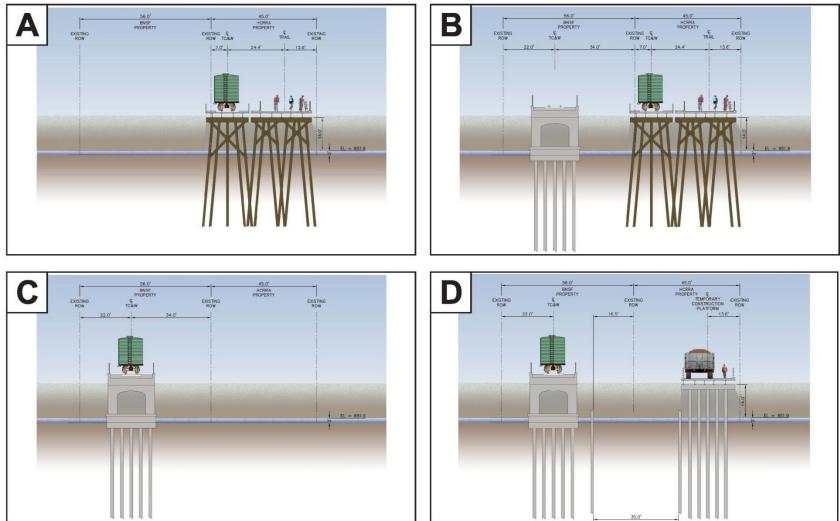


EXHIBIT F-30A

Construction Sequence for the Short/Long Shallow LRT Tunnel – Under Kenilworth Lagoon (at the Kenilworth Lagoon, looking northeast)



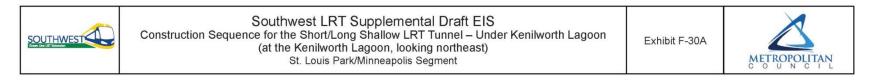
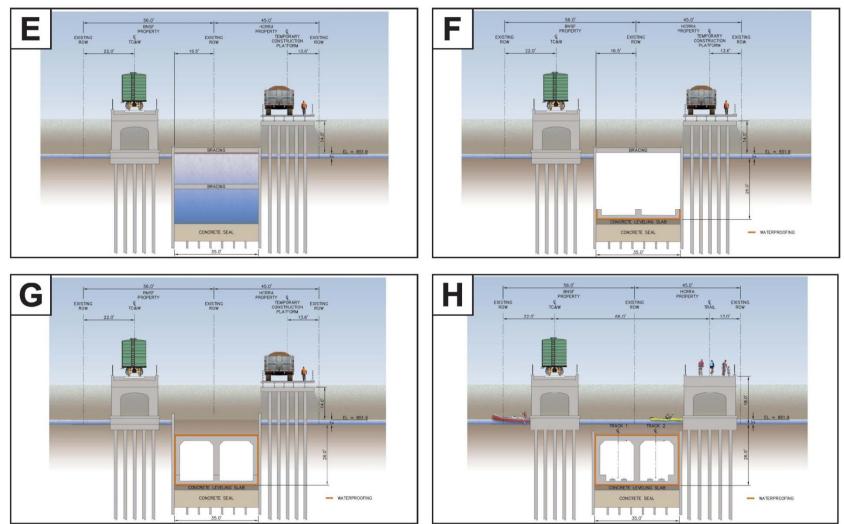


EXHIBIT F-30B

Construction Sequence for the Short/Long Shallow LRT Tunnel - Under Kenilworth Lagoon (at the Kenilworth Lagoon, looking northeast)





Shallow LRT Tunnels – Over Kenilworth Lagoon; Short Shallow LRT Tunnel – Under Kenilworth Lagoon; and Long Shallow LRT Tunnel – Under Kenilworth Lagoon Adjustments. Table F.5-8 provides a summary of the evaluation measures considered by the Council as it compared the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment to the two variations that would tunnel under the lagoon. In summary, the advantage of the Shallow LRT Tunnels – Over Kenilworth Lagoon adjustment, relative to the Short Shallow LRT Tunnel – Under Kenilworth Lagoon and the Long Shallow LRT Tunnel – Under Kenilworth Lagoon adjustments, is that it would: avoid closure of recreational traffic on the Kenilworth Lagoon for approximately one additional year; reduce short-term impacts to the Kenilworth Lagoon and closure of fish passage between Lake of the Isles and Cedar Lake during construction of the tunnel under the Lagoon; reduce long-term impacts to the Kenilworth Lagoon due to its reconstruction; avoid additional construction costs of \$30 to \$85 million and additional costs due to project delay of \$45 to \$90 million; and avoid extension of the project's construction schedule by up to one year.

Additional Design Adjustments – July 2014

In July 2014, the Council and the City of Minneapolis proposed a set of additional adjustments to the design of the Shallow LRT Tunnels – Over Kenilworth Lagoon option. The proposed additional design adjustments were outlined in a memorandum of understanding between the Council and the City. (See Appendix D, Sources and References Cited, for instructions on how to access the subsequently executed memorandum). In summary, the proposed additional design adjustments were intended to: (1) reduce project capital costs by eliminating the northern of the two proposed light rail tunnels in the Kenilworth Corridor (including the re-establishment of the proposed at-grade light rail station at West 21st Street) and (2) incorporate into the project a variety of bicycle and pedestrian access improvements associated with proposed light rail stations in the City of Minneapolis. On July 9, 2014, the CMC voted to recommend the additional design adjustments and, considering the recommendation from the CMC, the Council voted to approve the additional design adjustments proposed in the memorandum between the Council and the City of Minneapolis.

The LPA, as evaluated in the Supplemental Draft EIS, reflects the inclusion of the Shallow LRT Tunnel – Over Kenilworth Lagoon and the other light rail-related improvements described in this section as identified by the Council on April 9, 2014, and amended on July 9, 2014 (see Section 2.5, Exhibit 2.5-4, and Appendix G, Conceptual Engineering Drawings of the Supplemental Draft EIS). Other potential light rail-related improvements and freight rail modifications developed and evaluated in this section were removed from further study.

5.2.2 Set 2 Design Adjustments

Following is a summary of the Set 2 Adjustments made to LRT3A. As previously noted, these design adjustments, which were approved by the Council in April 2014, were developed and evaluated in a process that paralleled the Set 1 Design Adjustment process. Further, these Set 2 Adjustments and the Set 1 Adjustments have been fully integrated into the revised LPA and they form the basis of the environmental analysis in the Supplemental Draft EIS for the St. Louis Park/Minneapolis Segment.

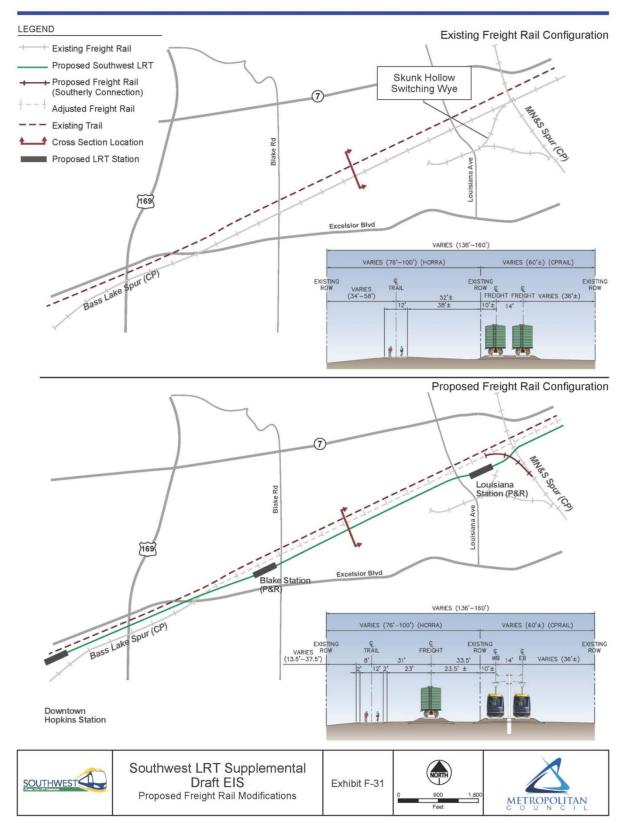
• The Freight Rail and Light Rail "Swap" and "Southerly Connection." In coordination with the cities and affected railroad owners, the project developed and evaluated a design adjustment (i.e., the freight rail and light rail "Swap") that would place the proposed Blake, Louisiana, and Wooddale stations south of a portion of the existing CP freight line (under the Draft EIS conceptual design, those stations would have been located north of the existing CP freight line). The intent of the adjustment is to situate those proposed light rail stations closer to primary existing activity centers and potential development/redevelopment sites, which are predominantly south of the existing freight line. The design adjustment would generally place the proposed light rail alignment and stations within the current freight rail right-of-way, and the freight rail alignment would be moved approximately 45 feet north onto right-of-way currently owned by HCRRA (purchased as future light rail right-of-way and where light rail would have been under the conceptual design of LRT 3A and LRT 3A-1 within Draft EIS). In addition, the Cedar Lake LRT Trail, which is a permitted temporary use within the HCRRA-owned right-of-way north of the existing freight rail alignment, would be reconstructed further north within

that same right-of-way, staying north of the repositioned freight rail alignment. The design adjustment, illustrated on Exhibit F-31, would include a grade-separated crossing of the proposed light rail alignment over the freight rail alignment immediately east of Excelsior Boulevard to permit the freight rail and light rail alignments to swap locations within the corridor. The adjustment also would require the elimination of the northern branch of the Skunk Hollow switching wye and its replacement with the "Southerly Connection" (allowing TC&W trains continued access between the Bass Lake Spur eastbound to the southbound MN&S Spur and the reverse), also illustrated on Exhibit F-31. The Swap would also require the modification of the Cedar Lake LRT Trail at several locations, although continuity of and connections to the trail would be maintained. Further, this would result in the closure of approximately 11,771 feet of freight rail siding track segments, generally between the Downtown Hopkins Station and east of Beltline Boulevard. The Council incorporated the Swap design modification into the LPA in April 2014 because the potential land use and economic development benefits and improved transit access to existing activity centers outweighed its additional cost and adverse environmental impacts, such as the additional moderate visual impacts of the new light rail overcrossing of the freight rail alignment in St. Louis Park.

- Adjustment to the Location of Louisiana Station. At the request of the City of St. Louis Park, the project team developed a range of potential design adjustments that would place the proposed Louisiana Station further south than it would have been under the conceptual design of LRT 3A and LRT 3A-1 in the Draft EIS, based on the freight and light rail swap previously discussed. The objective of these proposed design adjustments was to bring the light rail station further south, closer to activity centers North of Excelsior Boulevard. Two general design adjustments were developed and evaluated. The first would place the light rail station approximately halfway between the location of the existing freight rail tracks and Oxford Street. The second would use the north leg of the Skunk Hollow switching wye (to be abandoned and replaced with the Southerly Connection under the freight and light rail swap) to place the Louisiana Station approximately 300 feet north of Louisiana Circle. The second potential design adjustment would also have resulted in abandonment of the south leg of the Skunk Hollow switching wye and relocation of the Robert B. Hill Company salt facility at the end of the switching wye because it would no longer have freight rail access. The Council incorporated the first design refinement into the LPA in April 2014, because of its relatively lower costs and property acquisition needs compared to the second design refinement and because of the potential development and redevelopment benefits of placing a light rail station closer to Oxford Street.
- Adjustment to the Capacity and Locations of Park-and-Ride Lots. Based on the City of Minneapolis' comments on the Draft EIS, the project team developed design adjustments that would change the proposed location and capacities of park-and-ride lots in the area included within the St. Louis Park/ Minneapolis Segment. In particular, the City asked that proposed surface park-and-lots be removed from the stations within the City of Minneapolis. Concurrently, to help ensure park-and-ride lot capacity to meet forecast demand in 2030, the project team also developed and evaluated options for increased capacity at the Beltline Station because of its relatively direct automobile access to and from Highway 100 (via Highway 7, Highway 25 and West Lake Street). As a result of the proposed design adjustment, the number of park-and-ride lots in the segment would be reduced from six to two, while the park-and-ride capacity would increase from 650 to 809 spaces, relative to the conceptual design of LRT 3A and LRT 3A-1 in the Draft EIS (see Section 2.3.3 of the Draft EIS). The Council incorporated the design adjustment into the LPA because of the generally improved access between regional highways and proposed park-and-ride lot locations.
- **Bicycle, Pedestrian, and Bus Access Improvements at West Lake and Penn Stations.** Based on the City of Minneapolis' comments on the Draft EIS, the project team developed and evaluated adjustments to the proposed bicycle, pedestrian, and bus facilities at West Lake and Penn stations. The adjustments developed include the addition of vertical circulation connecting the West Lake Station and the West Lake Street bridge and on-street bus transfer facilities on West Lake Street. The adjustments also include grade-separated bicycle and pedestrian connections and improved kiss-and-ride facility at the Penn Station. The Council incorporated the design adjustment into the LPA in April and July 2014 due to the relatively high

EXHIBIT F-31

Proposed Freight Rail Modifications



level of projected ridership at the two stations and the improved access that the adjustments would provide to walk-on and bus-transfer riders. See Appendix G, Conceptual Engineering Drawings, for additional detail.

6.0 Locally Requested Capital Investments (LRCI)

The stakeholder cities and County of the Southwest LRT project, including Eden Prairie, Minnetonka, Hopkins, St. Louis Park, and Hennepin County have each gone through their respective local planning and decision making processes to identify improvements they propose to be undertaken separate from, but contingent upon, implementation of the Southwest LRT project (hereinafter referred to as Locally Requested Capital Investments [LRCIs]). These proposed activities are not needed to support the base function of the Southwest LRT project, nor do they represent mitigation by FTA or the Council for any impact of the Southwest LRT project. These proposed activities may be implemented independently by the stakeholder cities at a future date, and are not conditions of the Southwest LRT project. If constructed by the LRT contractor, the construction documents will clearly separate out the LRCI activities and costs. This would be a requirement of the FTA to document the costs, and application of the Capital Investment Grant (CIG) Program.. Each of the proposed LRCI's would not diminish or directly enhance the performance of the Southwest LRT project.

The proposed LRCI's are currently anticipated to be funded in full by the respective local agencies. The costs of implementing the proposed LRCIs are currently not part of the CIG Program for which the Council is requesting funding from the FTA. At the time this Supplemental Draft EIS was prepared, sources of funds to finance the construction of the proposed LRCIs had not been finalized.

The Supplemental Draft EIS outlines the proposed LRCI actions identified by each of the cities and Hennepin County, through which the Southwest LRT project is proposed to operate. The preliminary LRCI list was presented to the Corridor Management Committee (CMC) in October 2014 and an updated preliminary list was presented to the Executive Change Control Board (ECCB) in December 2014. Each of the proposed LRCIs that advance through the city and county decision making processes will undergo detailed impact evaluation, with results reported in the Final EIS. The current list of proposed LRCIs are not anticipated to result in significant adverse impacts.

TABLE F.6-1

Locally Requested Capital Investments

Requestor	ID#	Description	
Locally Requested Capital Investments: Eden Prairie and Hennepin County			
Eden Prairie	1	New north-south road from Town Center Station to Singletree Lane	
Eden Prairie	2	New trail from Golden Triangle Station south to connect to existing trail to Valley View Road	
Eden Prairie	3	New trail from Prairie Center Drive and the Highway 212 off-ramp to Southwest Station	
Eden Prairie	4	Tapered, tubular catenary poles throughout Eden Prairie	
Eden Prairie	5	Decorative street lighting in Town Center area and along Technology Drive west of Prairie Center Drive	

Requestor	ID#	Description	
Eden Prairie	6	Upgraded fencing and bridge railings	
Eden Prairie	7	Planter boxes and walls adjacent to alignment in Town Center area and from Southwest Station to Mitchell Station	
Eden Prairie	8	Upgraded bridge aesthetics at Prairie Center Drive, Valley View Road, and Shady Oak Road/Highway 212	
Eden Prairie	9	Embedded track from Town Center to Eden Road/Glen Road intersection	
Eden Prairie	10	Public plazas at stations	
Eden Prairie	11	Technology Drive extension	
Hennepin Co.	26	New trail between LRT track and CSAH 61 from Technology Drive to Valley View Road	
Locally Requested	Capital In	vestments: Minnetonka, Hopkins and Hennepin County	
Minnetonka	12	Extension of 17 th Avenue from Shady Oak Station south to K-Tel Drive (includes necessary utility connections)	
Minnetonka	13	Accommodation of potential future infill station at Smetana Road (includes platform foundation and direct fixation track)	
Hopkins	14	Water main and sanitary sewer under 17 th Avenue	
Hopkins	16	New pedestrian lighting along the trail alignment from Jackson Avenue to Blake Road	
Hennepin Co.	28	Grade separated trail crossing at Blake Road	
Locally Requested Capital Investments: St. Louis Park and Hennepin County			
St. Louis Park	17	Xenwood Avenue underpass near Wooddale Station	
St. Louis Park	19	Circulation and access improvements at Beltline Station	
St. Louis Park	32	Beltline Boulevard/CSAH 25 circulation and access improvements	
St. Louis Park	33	New trail from Louisiana Station to Brunswick Ave. S	
Hennepin County	29	Grade separated trail crossing at Wooddale Avenue	
Hennepin County	30	Grade separated trail crossing at Beltline Boulevard	

Exhibit F-32

Locations of Locally Requested Capital Investments in Eden Prairie

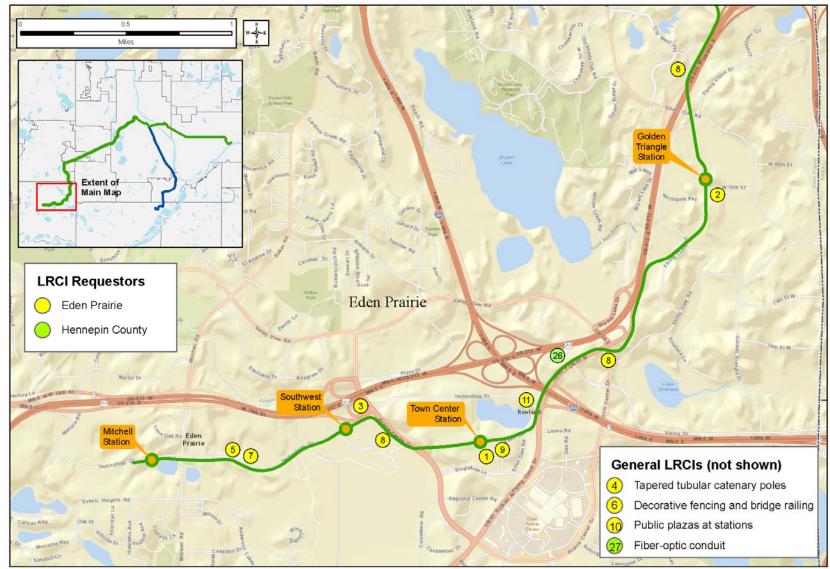


Exhibit F-33

Locations of Locally Requested Capital Investments in Minnetonka and Hopkins

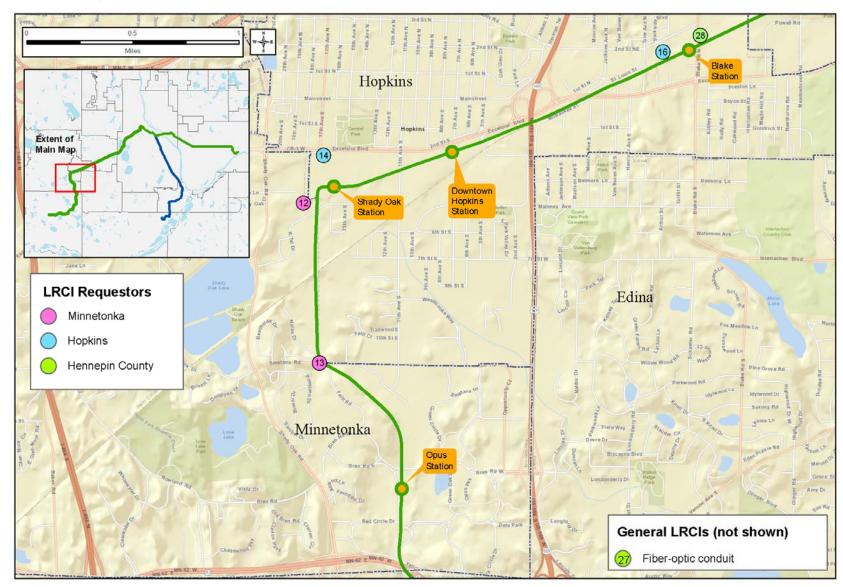


Exhibit F-34

Locations of Locally Requested Capital Investments in St. Louis Park

